

PFASIN WASTE SECTOR

TO ANALYSE THE IMPACT OF A POTENTIAL BAN





WELCOME

Claudia Mensi FEAD President

Introduction and welcome











MATTIA PELLEGRINI

Head of Unit Waste, DG ENV European Commission

Keynote speech of the Commission's point of view on the ECHA restriction proposal.











DR. CARLA. DANNENBERG

Scientific Officer, Federal Office for Chemicals, BAuA, Germany

Presentation of the PFAS restriction proposal prepared by authorities in Denmark, Germany, the Netherlands, Norway and Sweden and submitted to ECHA



The Universal PFAS Restriction Proposal

FEAD conference on PFAS in the waste sector to analyse the impact of a potential ban

Dortmund/Rimini, 08 November 2023









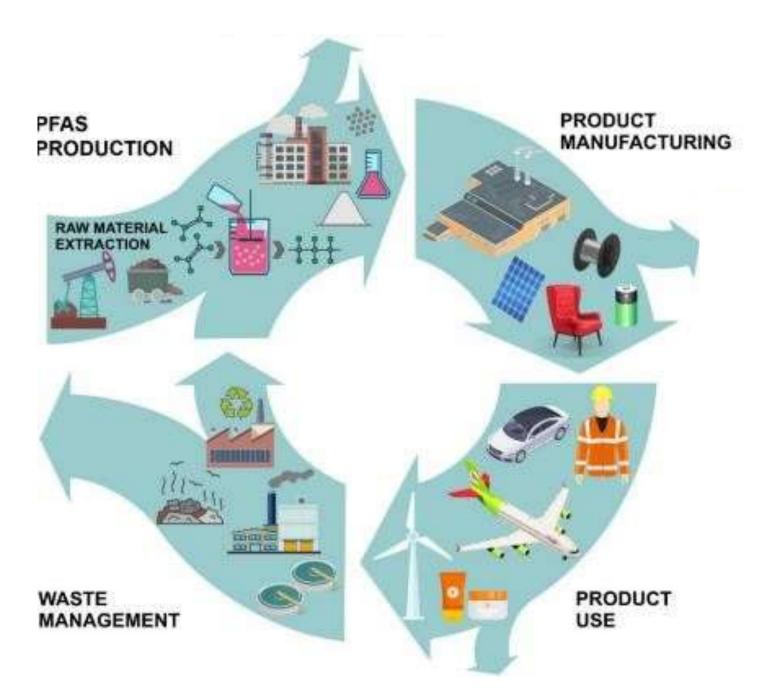




PFAS emissions

75 000 tons of emissions in 2020

4.5 mio tons of emissions over 30 years



Source:

https://ec.europa.eu/environment/pdf/chemicals/ 2020/10/SWD_PFAS.pdf





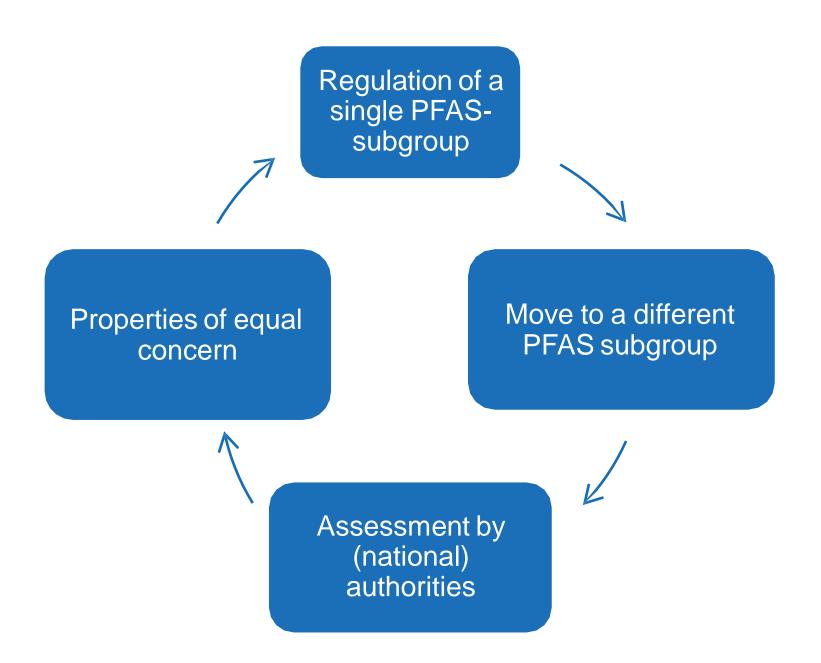






"Regrettable Substitution"

Previous approach in regulations



- Further emissions of PFAS over decades into the environment
- High overhead for authorities
- Uncertainty for stakeholders

Solution:

⇒ Regulation of all PFAS in one group





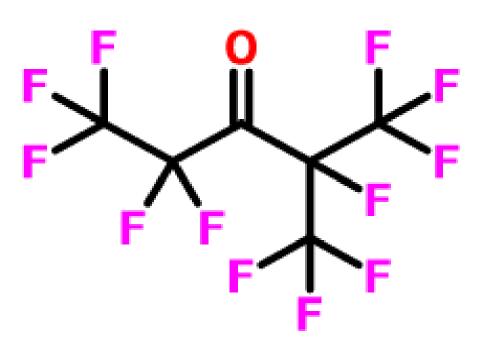




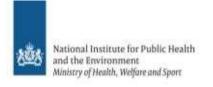


Grouping approach

- Based on
 - chemical structure
 - concern (persistence)



- OECD definition (2021) as starting point
 - Include only persistent PFASs and PFASs that degrade to persistent PFASs
- Aim: Avoid regrettable substitution











Chemical Scope

PFAS Definition (OECD (2021)):

Any substance that contains at least one fully fluorinated methyl (CF₃-) or methylene (-CF₂-) carbon atom (without any H/Cl/Br/l attached to it).

Exceptions:

A substance that only contains the following structural elements is **excluded from the scope** of the restriction: CF_3 -X or X- CF_2 -X',

where X = -OR or -NRR' and X' = methyl ($-CH_3$), methylene ($-CH_2$ -), an aromatic group, a carbonyl group (-C(O)-), -OR'', -SR'' or -NR''R'''; and where R/R'/R''/R''' is a hydrogen (-H), methyl ($-CH_3$), methylene ($-CH_2$ -), an aromatic group or a carbonyl group (-C(O)-).

Includes persistent PFASs and their precursors Includes polymeric PFASs











Restriction proposal (§ 1 and 2)



Manufacture, use and placing on the market

as substances on their own

Placing on the market

- as **constituent** in
 - Substances
 - Mixtures
 - Articles

Above certain concentration levels





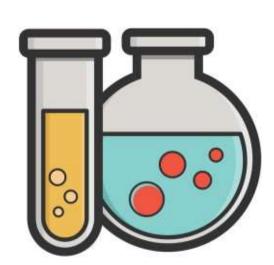






Concentration limits (§ 1 and 2)

- 25 ppb for individual PFASs
- 250 ppb for the sum of individual PFASs
 - Measurement of specific PFASs with targeted analysis
 - Methods available for ca. 40 50 PFASs (more under development)
 - Concentration limits similar to already existing PFAS restrictions



- 50 ppm for PFASs (incl. polymeric PFAS)
 - Total fluorine content
 - Fluorine content exeeding 50 ppm → possibility to provide proof for the fluorine measured as content of either PFASs or non-PFASs to enforcement authorities











Restriction Options assessed



Full ban of all uses

Transition period: 18 months



Ban with use-specific derogations

- Transition period: 18 months
- Duration of derogation:
 - 5-years (based on set criteria relating to alternatives)
 - o 12-years (based on set criteria relating to alternatives)
 - Time-unlimited derogations (specifically justified)











Transition period (§ 3)

Transition period: 18 months

"Standard" period for REACH restrictions



18 months after entry into force:
Ban of all uses unless explicitly derogated or below concentration limits



(Continued) use of PFAS-containing mixtures and articles already placed on the market still possible











Active substances (§ 4)

- In biocidal products, plant protection products, medicinal products
- Specific EU-Regulations apply
 - Two-step approval-/authorisation scheme
 - Concerns related to PFASs (persistence) not fully addressed (exclusion criteria/candidates for substitution)
 - However, importance of other considerations next to risk assessment (efficacy, resistance management etc.)
- ⇒ Proposal: time-unlimited derogation from REACH restriction
- ⇒ Address PFAS concerns of AS within specific regulations
- ⇒ Reporting requirement to support action











Use-specific derogations (§ 5 and 6)

Derogations	All PFAS (§ 5)	FP & PFPE* (§ 6)
Proposed	(a) – (t)	(a) – (f)
[Potential]	(u) - (ee)	(g) - (o)

Proposed derogations

Sufficient reliable evidence available to justify derogation

Example: Food contact materials for industrial and professional food and feed production

[Potential derogations]

Weak evidence, not sufficient to fully justify derogation

Example: Non-stick coatings for industrial and professional bakeware

Re-consideration on basis of information obtained in **third party consultation**

*FP: Fluoropolymers
PFPE: Perfluoropolyether











Use-specific derogations (§ 5 and 6)

Column 1 Designation of the substance, of the group of substances or of the	Column 2 Conditions of restriction	column 1 posignation of the substance, of potential derogations Para 5 (u) – (ee) Para 6 (g) – (o)	Column 2 Conditions of restriction dd. [use as refrigerants and for mobile air conditioning in vehicles in military applications until 13.5 years after EiF]; ee. [the semiconductor manufacturing process un-
proposed derogations Para 5 (a) – (t) Para 6 (a) – (f)	5. By way of derogation, paragrap apply to: a. polymerisation aids in the meric PFASs until 6.5 year ogation does not apply PTFE, PVDF and FKM. b. textiles used in personal (PPE) intended to protect as specified in Regulation nex I, Risk Category III (years after EiF; c. textiles used in personal (PPE) in professional fire tended to protect users a	ohs 1 and 2 shall not e production of poly- ers after EIF. This der- to the production of protective equipment et users against risks on (EU) 2016/425, An- (a) and (c), until 13.5 protective equipment efighting activities in-	til 13.5 year after EiF]. 6. By way of derogation, paragraphs 1 and 2 shall not apply to fluoropolymers and perfluoropolyethers for the use in: a. food contact materials for the purpose of industrial and professional food and feed production until 6.5 years after EiF; b. implantable medical devices (not including meshes, wound treatment products, tubes and catheters) until 13.5 years after EiF; c. tubes and catheters in medical devices until 13.5 years after EiF; d. coatings of Metered Dose Inhalers (MDIs) until 13.5 years after EiF;





fied in Regulation (EU) 2016/425, Annex I,







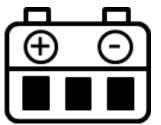
Proposed derogation times (§ 5 and 6)

Two derogation periods chosen for pragmatic reasons

6.5 years

- Alternatives identified but not available before entry into force
- Alternatives not yet available in sufficient quantities
- Alternative cannot be implemented before end of transition period

PEM fuel cells



13.5 years

- No feasible alternative identified yet
- Certification/authorization of alternative required and not possible within 6.5 years

Textiles for PPE















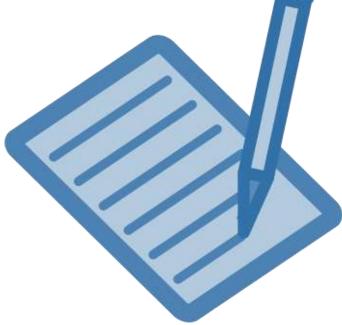
Reporting requirement / Management Plan (§ 7 and 8)

Reporting

- Active substances
- Applications of fluorinated gases
- Derogated uses with 13.5 years transition period
- Manufacturers, importers, formulators

Management Plan

- FP and PFPE uses
- Manufacturers, importers, downstream users



Aim

- Obtain information on derogated uses and (amount of) PFASs used
- Ensure safe handling and disposal
- Support enforcement
- Support future review of restriction conditions











Link to existing PFAS regulations (§ 9)

REACH Annex XVII:

C9-C14 PFCAs, salts and precursors (Entry no. 68)
Polyfluorinated silanes (Entry no. 73)

POP Regulation:

PFOS, PFOA, PFHxS (salts and precursors)

This restriction shall not affect these existing entries



Restriction for PFAS in FFF shall not be overruled
Other EU-Regulations (e.g. F-gas Regulation) apply in
parallel and are seen as complimentary
Decision making on PFHxA still ongoing











Timeline







Consultation in scientific committees

Including 6 months + 60 days stakeholder consultation

22 March 2023
Start of consultation

25 September 2023
End of 6 months
consultation

5 April 2023Online information session

2024
Opinion of
Committees

COM decision
Entry into Force
2026/2027

2025

Restriction becomes effective











Current state of play

- Public consultation ended on 25 September
 - More than 5 600 comments received from more than 4 400 organisations, companies and individuals
 - ca. 1 200 comments submitted by Swedish individuals in support of restriction
 - several MSCAs provided comments
 - Some further statistics (cf next slides)



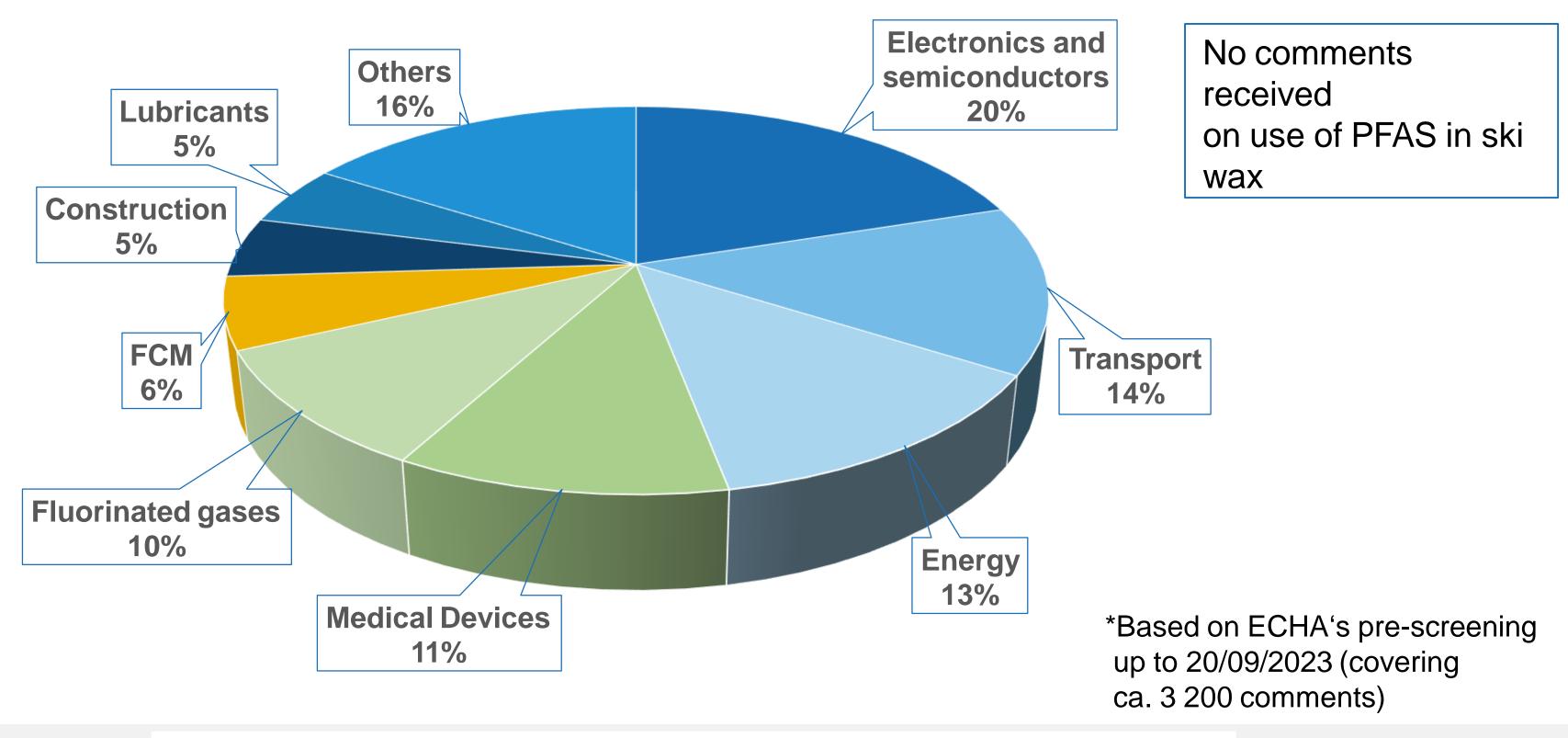


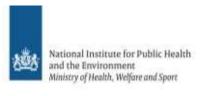






Distribution of comments*





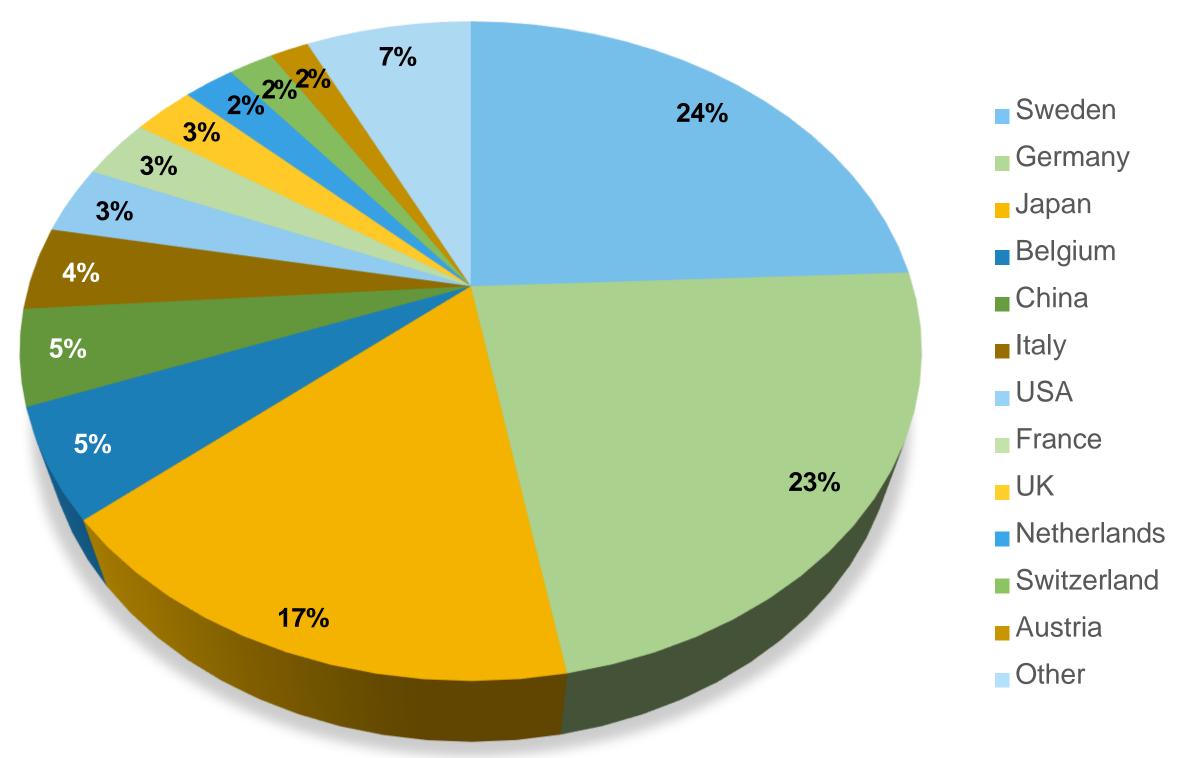








Geographical distribution



Based on data provided in ECHA news: https://echa.europa.eu/-/echa-receives-5-600-comments-on-pfas-restriction-proposal











Current state of Play

- Discussion in RAC/SEAC ongoing
 - Sector based approach
 - First sector: FCM
 - Next: Ski wax, consumer mixtures, cosmetics
 - Discussion on these sectors & hazard foreseen for Spring 2024
 - Committee workplan for 2024 to be discussed in December











Conclusions

- Unacceptable risk related to the use of PFAS
- EU-wide restriction needed to minimise emissions
- Group approach (based on common concern persistence)
 - Avoid regrettable substitution
- Proposal currently under scrutiny by RAC and SEAC
 - More than 5 600 comments to review and take into account
 - Sector based approach
- DS team to consider comments from public consultation











Questions?

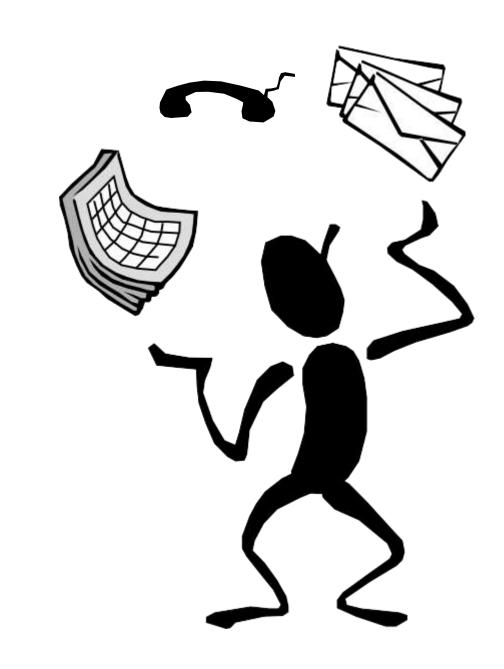
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PROFESSOR ALBERTO PIVATO

Assistant Professor, University of Padova

A systematic critical review concerning the presence of PFAS in wastes and related implications on the current and proposed European regulatory framework









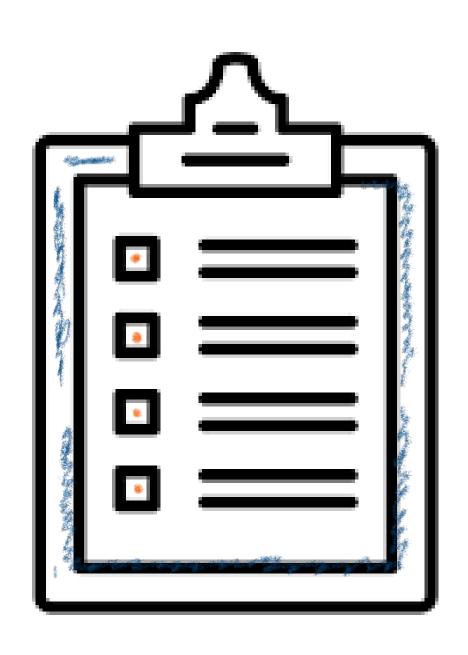
A SYSTEMATIC CRITICAL REVIEW CONCERNING THE PRESENCE OF PFAS IN WASTES AND RELATED IMPLICATIONS ON THE CURRENT AND PROPOSED EUROPEAN REGULATORY FRAMEWORK

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DICEA, Department of Civil, Environmental and Architectural Engineering, University of Padova, Via Marzolo 9, 35131 Padova, Italy





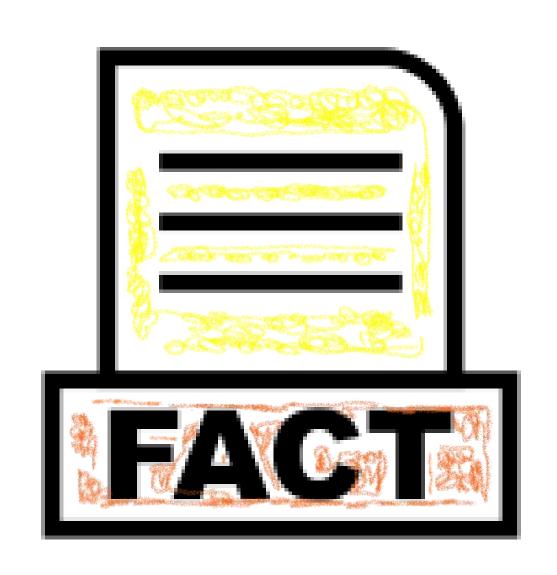


AGENDA

- The facts
- The questions: implication in waste management
- The regulation framework in the waste sector
- The methological approach: the systematic critical review
- Results
- Further investigation
- Take home messages



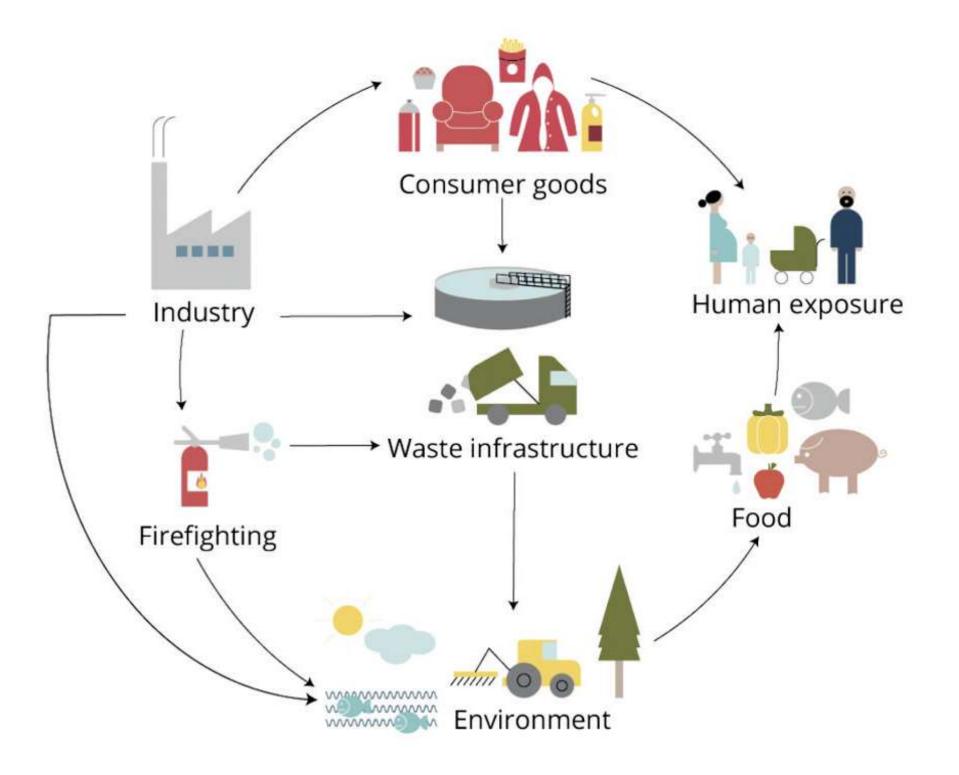




The facts and the aim of the work







https://www.eea.europa.eu/publications/emerging-chemical-risks-in-europe/emerging-chemical-risks-in-europe

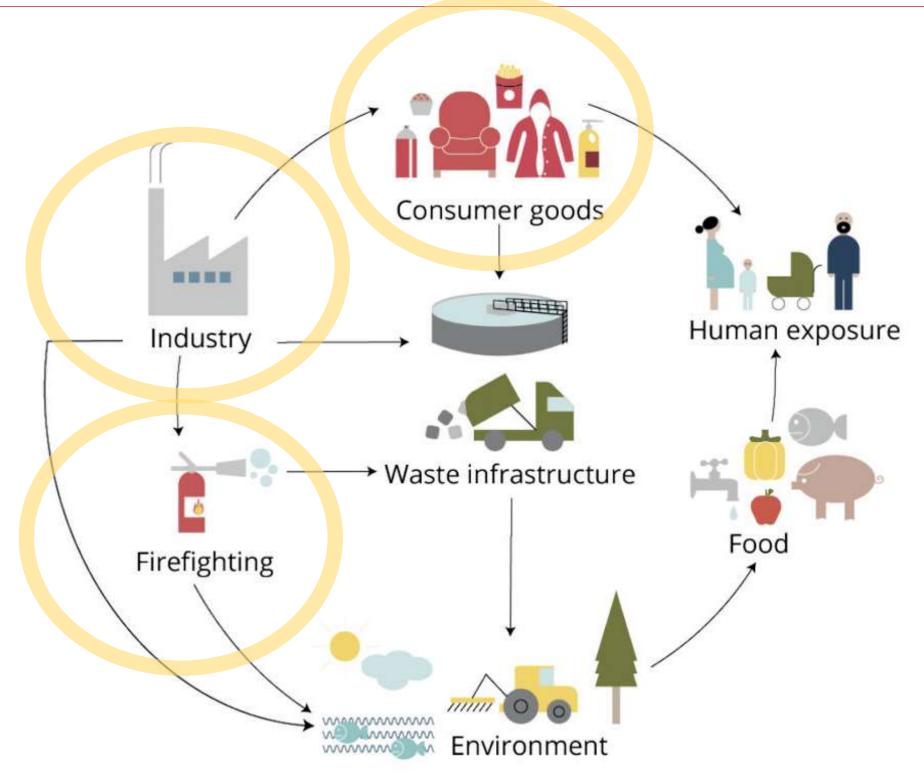
PFASs identify a class of chemicals whose

- ubiquitous occurrence,
- hazards
- **persistence**, and
- bioaccumulation

are well known nowadays.







https://www.eea.europa.eu/publications/emerging-chemical-risks-in-europe/emerging-chemical-risks-in-europe

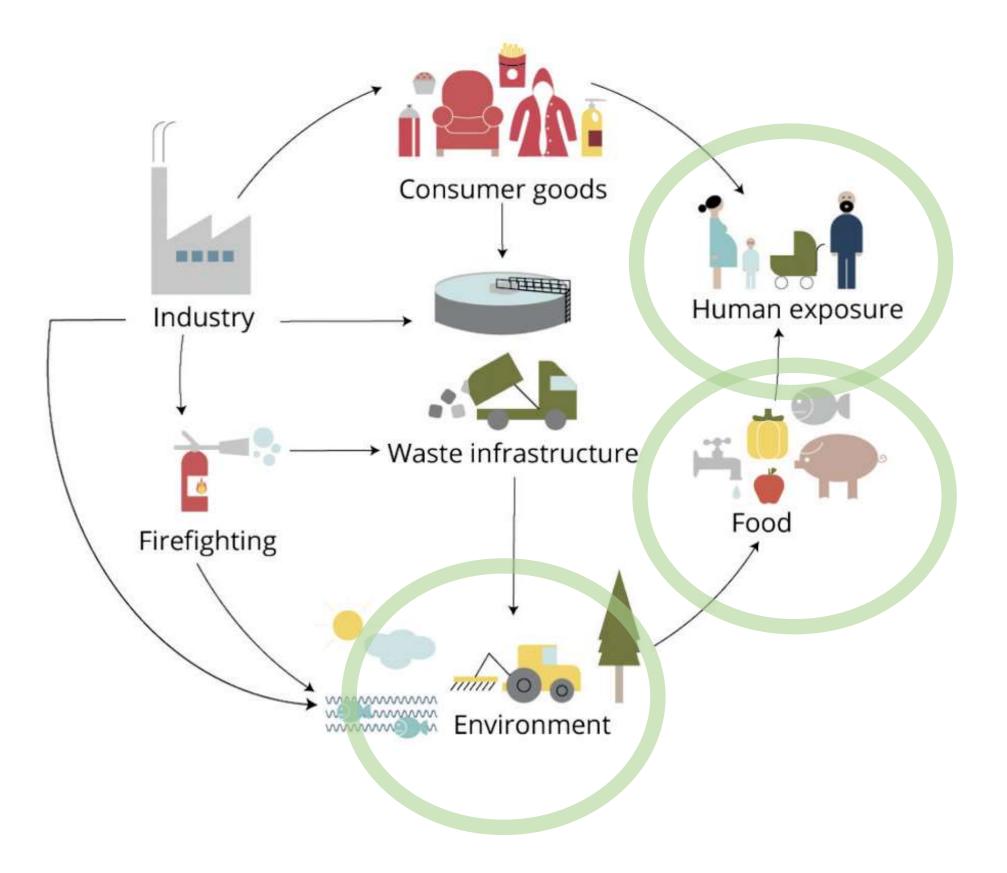
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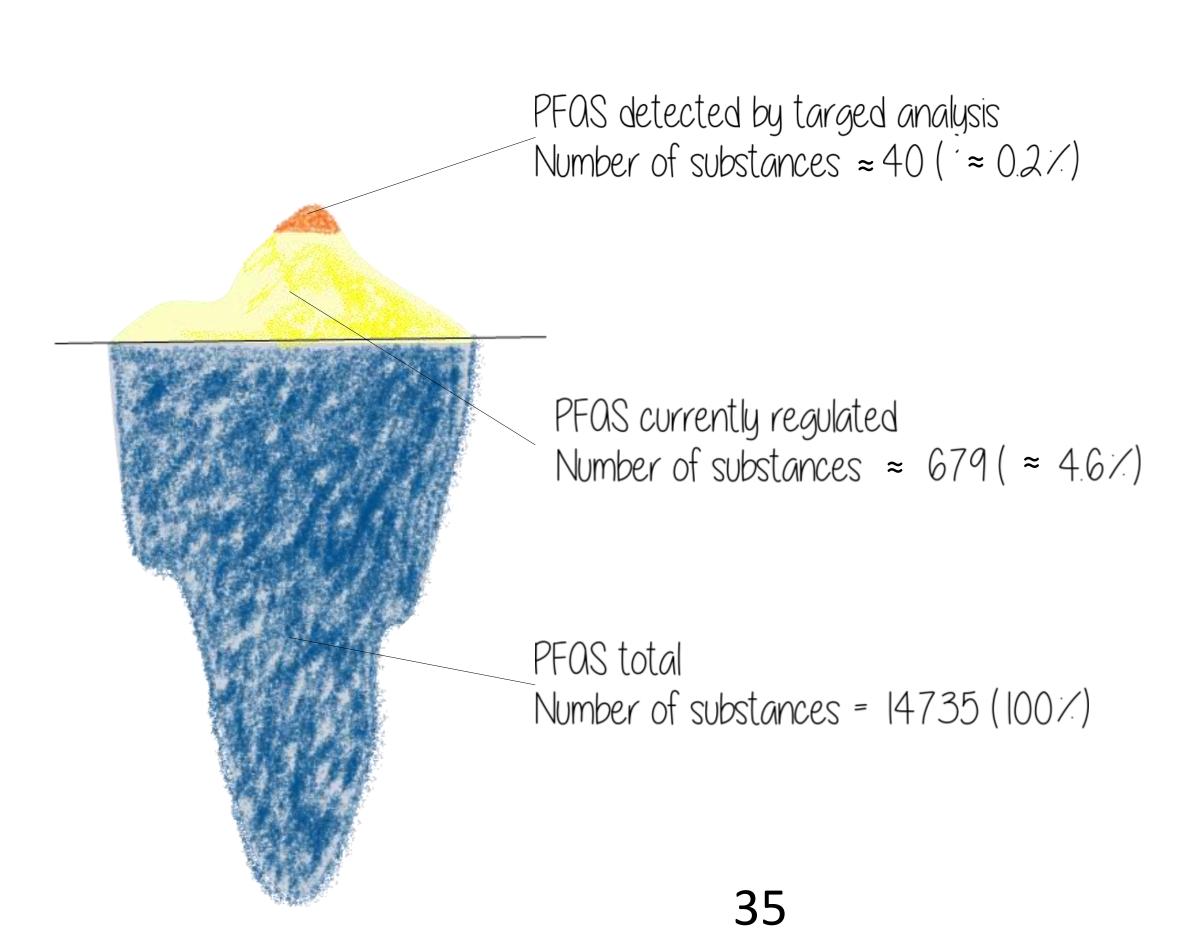
are well known nowadays.





According to OECD definition (2021), "Per- and polyfluoroalkyl substances" (PFASs) are defined as **fluorinated** substances that contain at least one fully fluorinated methyl or methylene carbon atom (without any H/Cl/Br/l atom attached to it), i.e., with a few noted exceptions, any chemical with at least a perfluorinated methyl group (-CF₃) or a perfluorinated methylene group ($-CF_2-$) is a PFAS". The "noted exceptions" refer to a carbon atom with a H/Cl/Br/l atom attached to it (Wang et al., 2021).

The "iceberg" knowledge of PFAS from a regulation perspective.



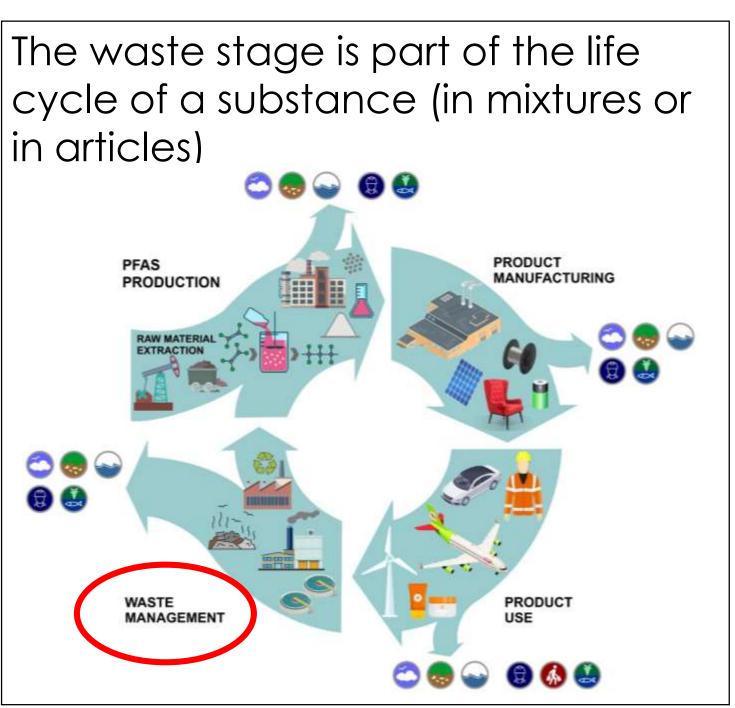




YES, BUT

Regulations are continuously issued to ban or limit the use of PFAS in products



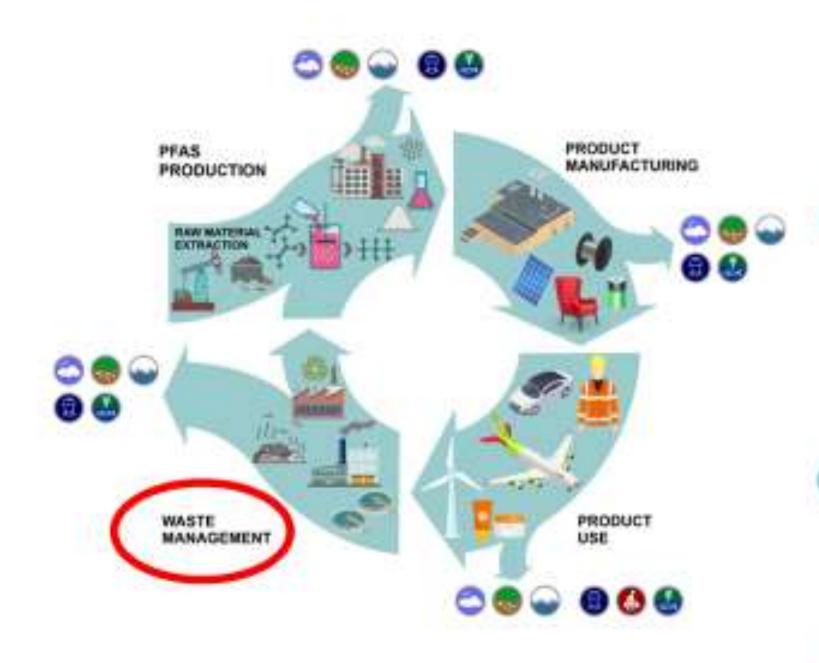


The implication of regulations on waste management is not well understood

36







There is another relevant aspect to consider: the presence of PFASs in the waste streams will remain for a long while; this is due to:

- nowadays it is neither practical nor reasonable to ban all uses of PFASs in one step, because some specific applications may serve a critical role for which alternatives currently do not exist;
- the long-life cycle of some products will determine the presence of PFASs in waste long after the time of placing on the market of those products;
- in some cases, such for landfill mining, waste disposed of can be newly considered for recovery;
- leachates from landfills can be contaminated by PFASs for a long period.





Research objectives

- to deepen the knowledge of the presence of PFASs in relevant waste streams for recycling issue,
- to understand how this could influence current and future waste management and recycling practises, considering continuous updates of the relative legal framework, paying particular attention to the proposed new provisions on their restriction in the REACH regulation (BAuA et al, 2023a)









The regulation framework in the waste sector



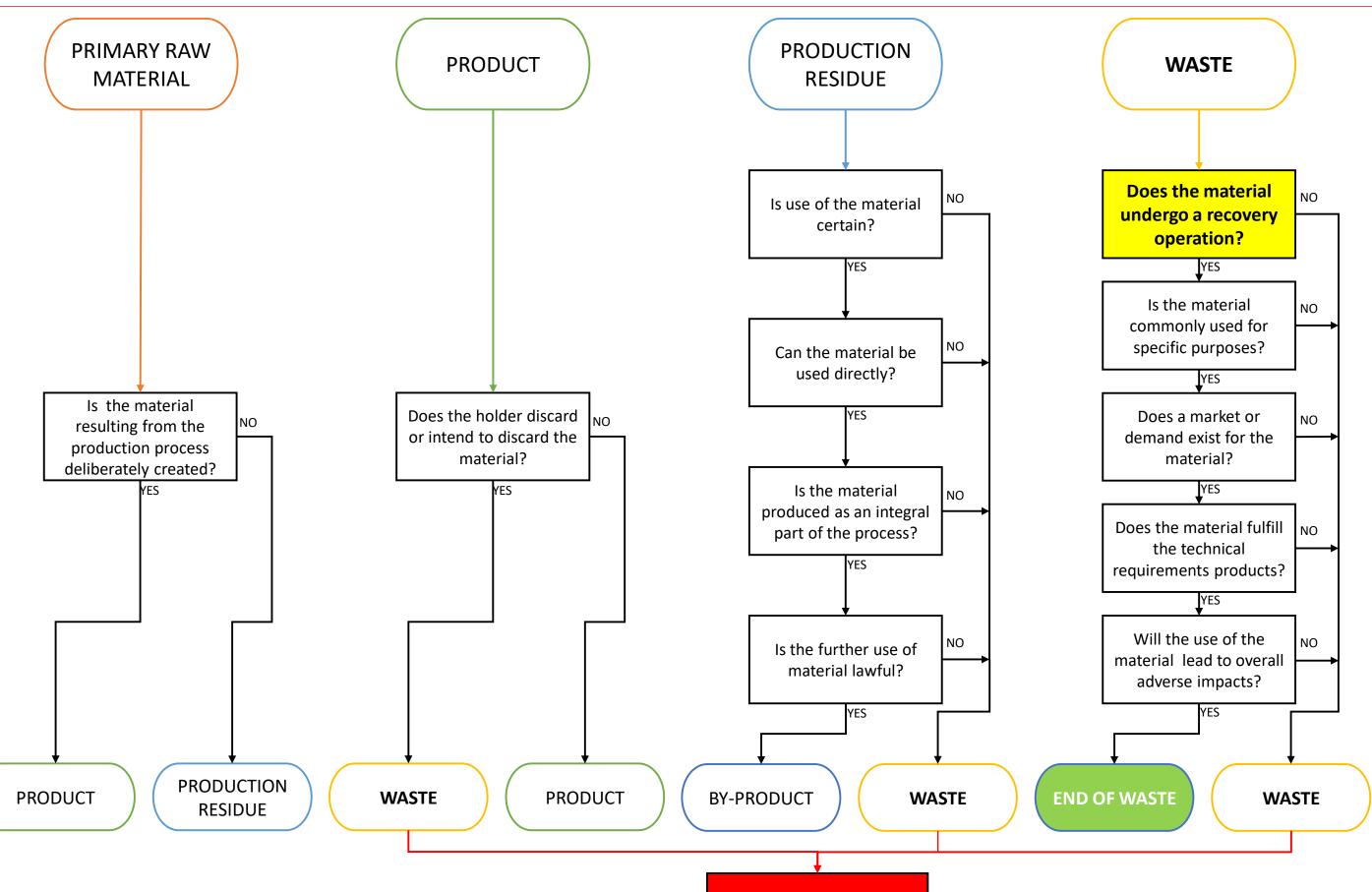
The nature of material





PROCESSING USE DESTINATION

FINAL STATE of MATERIAL



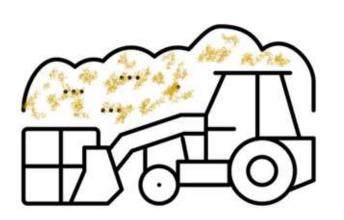






Classification of waste

- EU Commission Decision 955 /2014
- EU Commission regulation 1357/2014
- 2017/997/EU



Recovery and disposal

- Annex IV and V of Regulation (EU) 2019/1021
- Directive 1999/31/CE (Landfill)



- Article 6 (1) and (2) of the Waste Framework Directive
- Reach Regulation
- Annex IV and V of Regulation (EU) 2019/1021
- POPs under the Stockholm Convention – Annex A and B





No direct provisions are set for PFASs

The current regulation states that wastes containing only the first POPs indicated in the former POPs regulation (Regulation (EC) No 850/2004) exceeding the listed concentration limits shall be classified as hazardous



Specific provisions are set only for PFOA, PFOS and PFHxS.



Restriction and elimination measures for production and use are currently set only for PFOA, PFOS, PFHxS and C9-C14 PFCAs.

Proposed measures are in discussion for PFHxA and PFASs (according to the definition of 40 ECD, 2021)

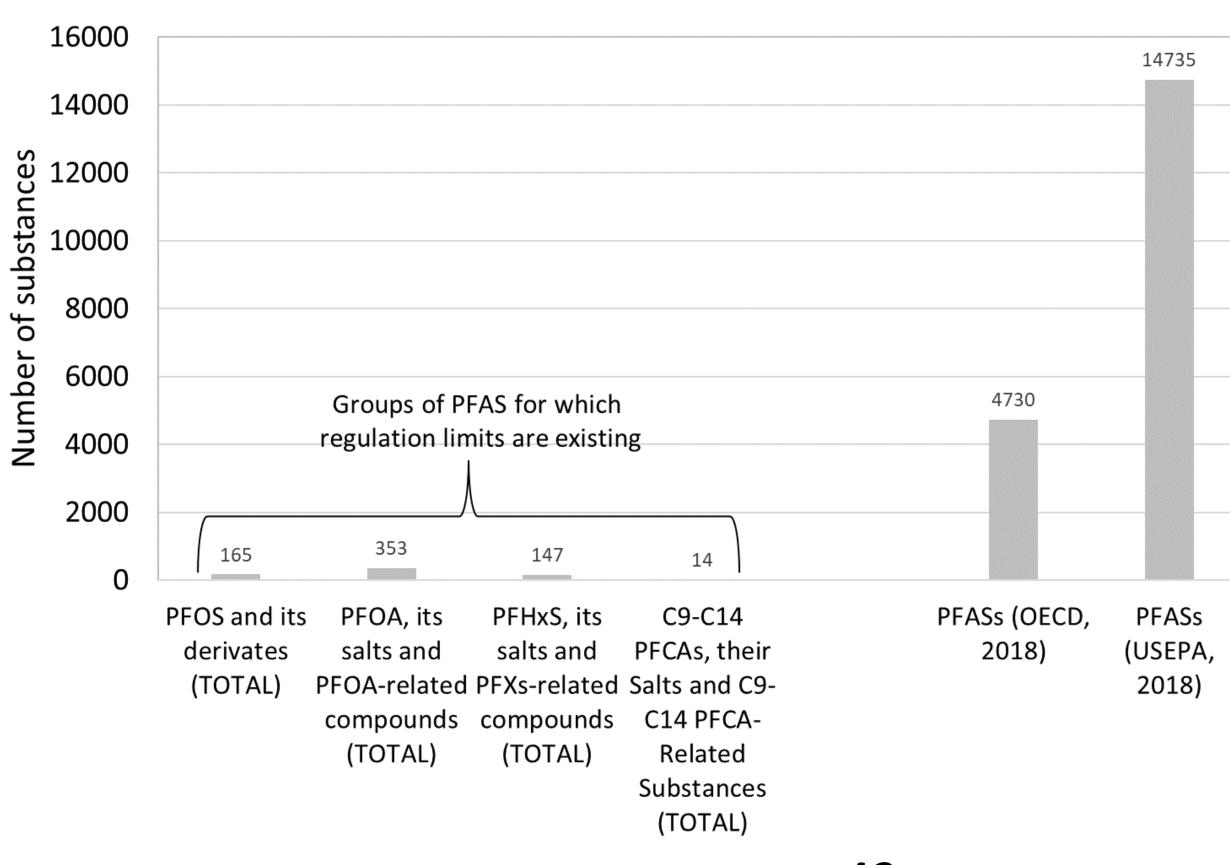






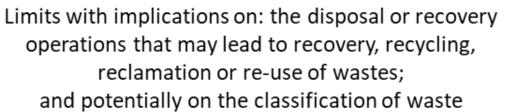
Only a limited number of PFAS is currently regulated

The meaning of the words where words and wrelated compounds as precursors is ambigous

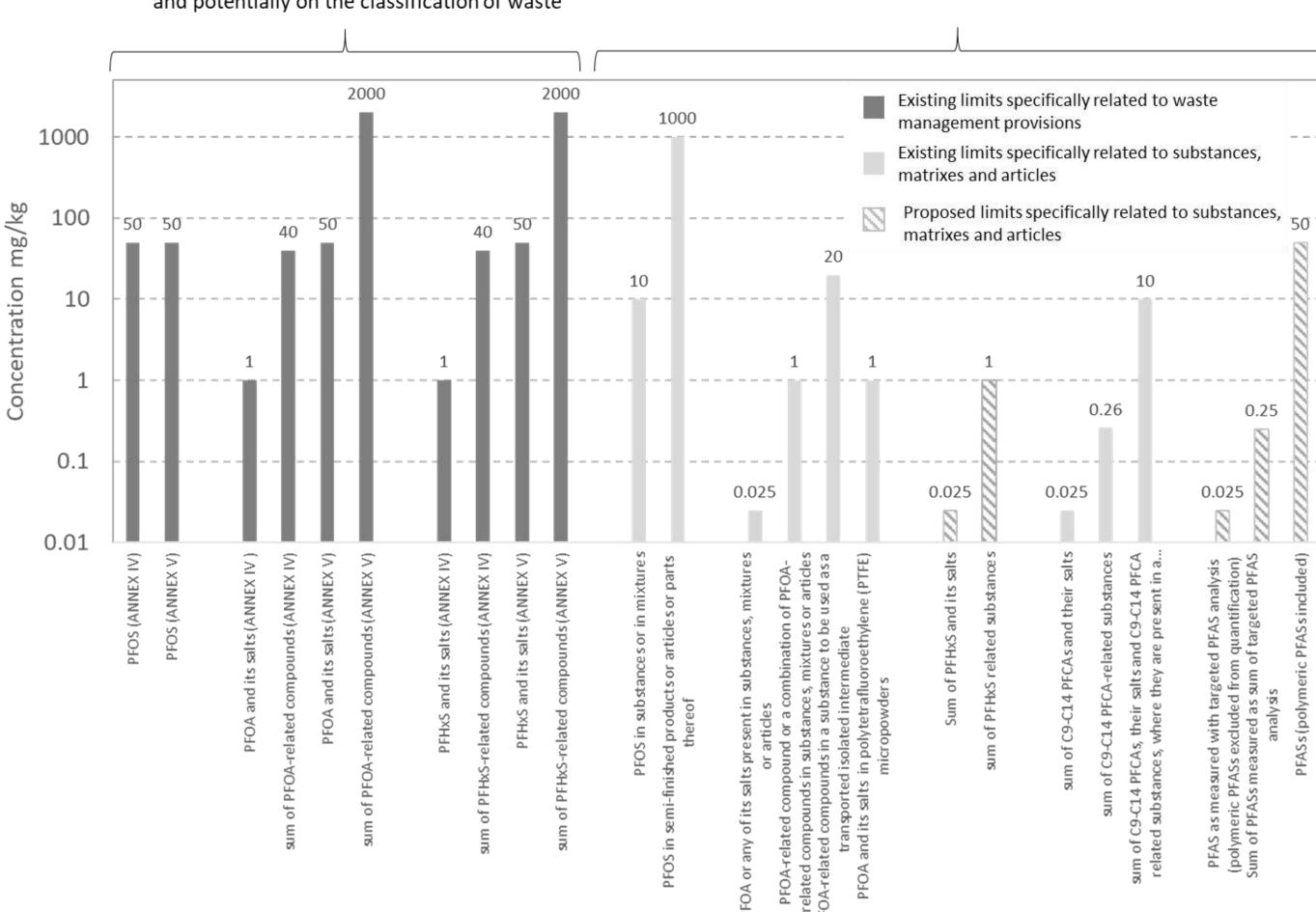




Graphical representation of limits on PFASs with implications on waste management



Limits and or/proposed limits with implications on the end-of waste procedure





 $X' = methyl (-CH_3), methylene ($

CH2-), an aromatic group, a

carbonyl group (-C(O)-), -OR",

BAuA et al, 2023a

Column 1 Designation of the substance, of the group of substances or of the mixture	Column 2 Conditions of restriction							
Per- and polyfluoroalkyl substances (PFASs) defined as:	 Shall not be manufactured, used or placed on the market as substances on their own; 							
Any substance that contains at least one fully fluorinated methyl (CF ₃ -) or methylene (-CF ₂ -) carbon atom (without any H/Cl/Br/I attached to it).	2. Shall not be placed on the market in: a. another substance, as a constituent; b. a mixture, c. an article in a concentration of or above:							
	i. 25 ppb for any PFAS as measured with targeted PFAS analysis (polymeric PFASs							
A substance that only contains the following structural elements is excluded from the scope of the restriction:	excluded from quantification) ii. 250 ppb for the sum of PFASs measured as sum of targeted PFAS analysis, optionally with prior degradation of precursors (polymeric PFASs excluded from quantification)							
CF_3 -X or X- CF_2 -X', where X = -OR or -NRR' and	 50 ppm for PFASs (polymeric PFASs included). If total fluorine exceeds 50 mg F/kg the manufacturer, importer or downstream user 							

0.025 mg/kg = 25 ppb

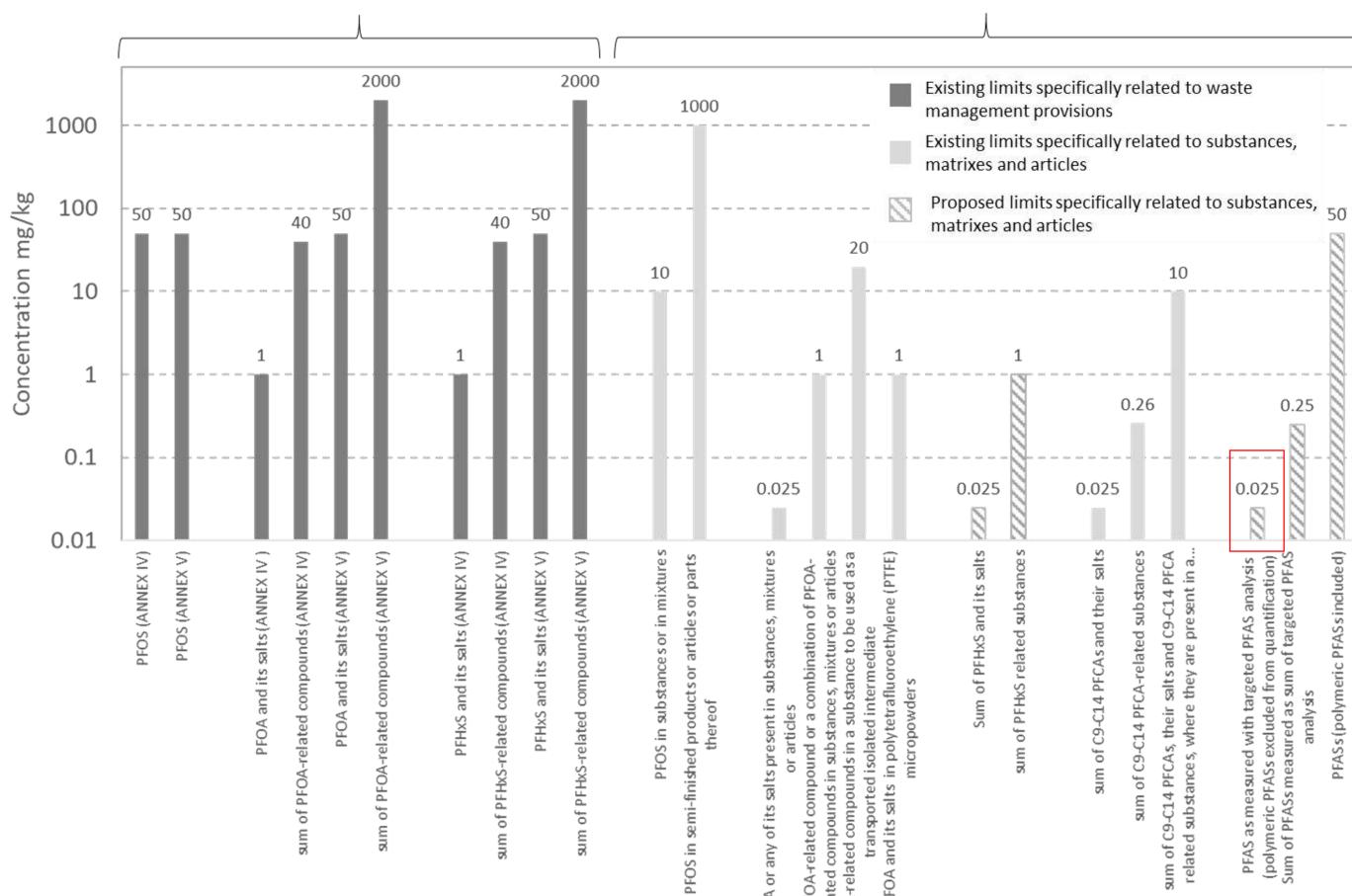
shall upon request provide to the enforcement

authorities a proof for the fluorine measured

as content of either PFASs or non-PFASs.

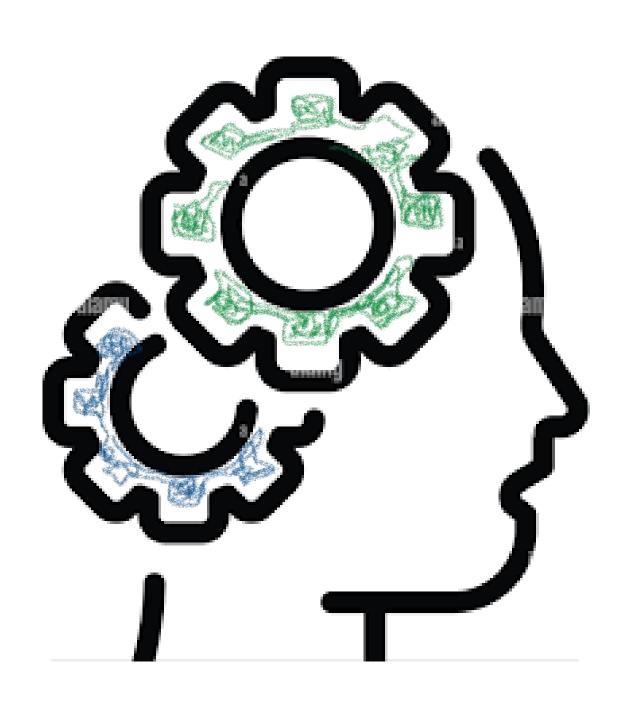
FOR ANY PFAS as measured with target PFAS analysis Limits with implications on: the disposal or recovery operations that may lead to recovery, recycling, reclamation or re-use of wastes; and potentially on the classification of waste

Limits and or/proposed limits with implications on the end-of waste procedure









The methological approach: the systematic critical review





METHODOLOGY

PRISMA Guidelines (Gurevitch et al., 2018; PRISMA, 2023)

DATABASES

- Scopus
- Web Of Science

CONSIDERED WASTE STREAMS

- Paper and cardboard
- Textile and leather
- Plastic
- Metal

TITLES, ABSTRACT, KEYWORDS

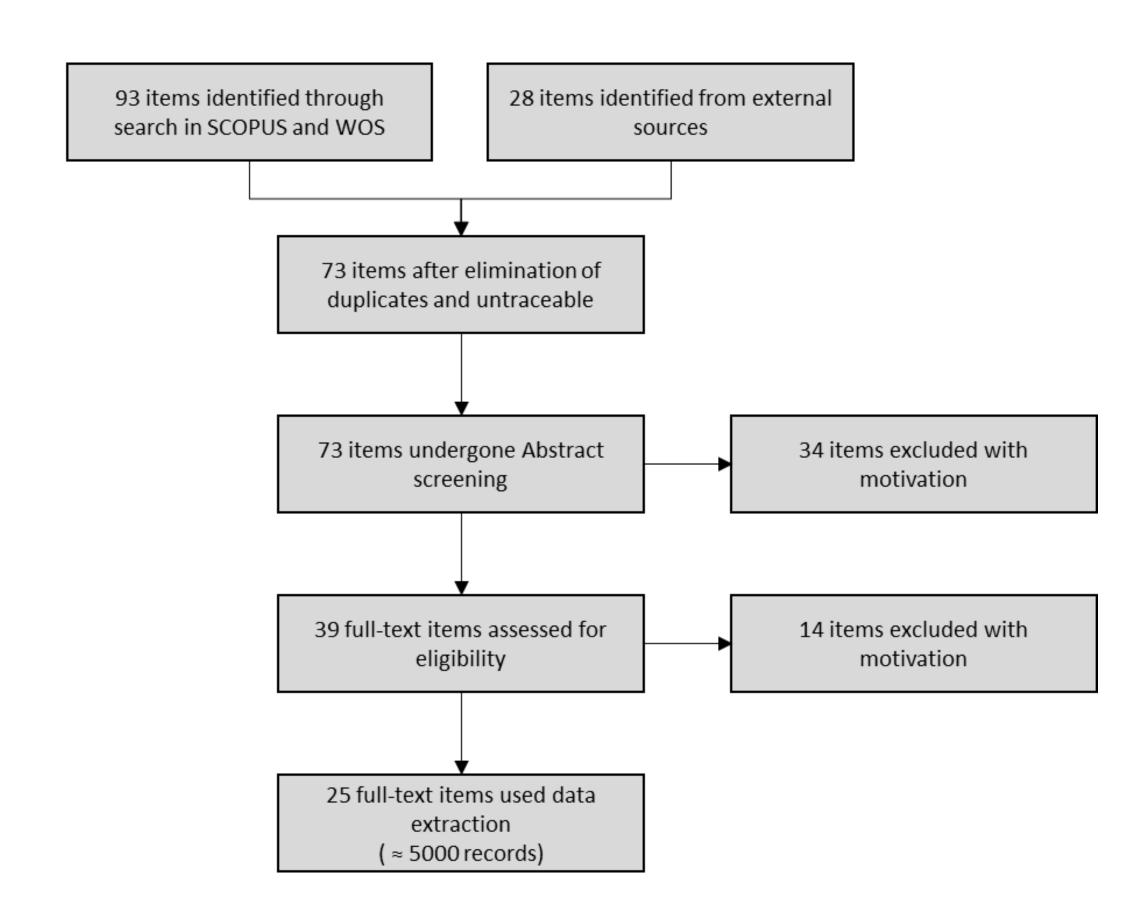
- "PERFLUOROALKYL*" OR "POLYFLUOROALKYL*" OR "PFAS"
- "PLASTIC*", "PAPER* WASTE*", "CARDBOARD",
 "CELLULOSIC WASTE", "METAL* WASTE*", "FERROUS
 WASTE*", "TEXTILE* WASTE", "LEATHER WASTE"

INCLUSION CRITERIA

- English-written scientific articles
- Articles from reviews on «products» (i.e., «waste to be»)

EXCLUSIONS IN SCREENING AND ELIGIBILITY

- qualitative studies
- out of scopes landfill leachates, sewage sludges, etc.-







THE DATABASE

	Waste type ▼	Waste item	Sampling location	▼ Year of sampling			Analytical method	~	Concentration value (ppb - ng/g)	Declared •	Assumed LOQ/LOD -	Concentration value assumed when <loq lod<="" th=""></loq>
Schwartz-Narbonne, H., Xia, C.,	Paper	Bagasse bowl	Canada	2020	PFPrA	PFAAs	LC-MS/MS		1,28			
Shalin, A., Whitehead, H. D., Yang,		Bagasse bowl	Canada	2020	PFBA		LC-MS/MS		0,75			
D., Peaslee, G. F., Wang, Z., Wu,		Bagasse bowl	Canada	2020	PFPeA		LC-MS/MS		0,84			
Y., Peng, H., Blum, A., Venier, M.,	Paper	Bagasse bowl	Canada	2020	PFHxA	PFAAs	LC-MS/MS		1,45			
& Diamond, M. (2023). Per- and	Paper	Bagasse bowl	Canada	2020	PFHpA		LC-MS/MS		0,15			
	Paper	Bagasse bowl	Canada	2020	PFOA		LC-MS/MS		< LOQ/LOD			0,61
3 3	Paper	Bagasse bowl	Canada	2020	PFNA		LC-MS/MS		< LOQ/LOD			0,61
	Paper	Bagasse bowl	Canada	2020	PFDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFUnDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFDoDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
		Bagasse bowl	Canada	2020	PFTrDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
2c00926	Paper	Bagasse bowl	Canada	2020	PFTeDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFHxDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFBS		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	6:2 FTSA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	6:2 PAP	PFAA precu			58			
	Paper	Bagasse bowl	Canada	2020	8:2 PAP	PFAA precu			27,2			
	Paper	Bagasse bowl	Canada	2020	6:2 diPAP	PFAA precu			< LOQ/LOD		1,60	0,80
	Paper	Bagasse bowl	Canada	2020	6:2 FTOH		u GC-MS/MS		294			
	Paper	Bagasse bowl	Canada	2020	8:2 FTOH		u GC-MS/MS		< LOQ/LOD			0,80
	Paper	Bagasse bowl	Canada	2020	6:2 FTAc		u GC-MS/MS		< LOQ/LOD		1,60	0,80
	Paper	Bagasse bowl	Canada	2020	6:2 FTMAc		u GC-MS/MS		598			
	Paper	Bagasse bowl	Canada	2020	6:2 FTUCA		LC-MS/MS		4,94			
	Paper	Bagasse bowl	Canada	2020	5:3 FTCA	PFAAs	LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	∑PFAS				987			
	Paper	Bagasse bowl	Canada	2020	PFPrA		LC-MS/MS		1,54			
	Paper	Bagasse bowl	Canada	2020	PFBA		LC-MS/MS		1,23			
	Paper	Bagasse bowl	Canada	2020	PFPeA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFHxA		LC-MS/MS		8,5			
	Paper	Bagasse bowl	Canada	2020	PFHpA		LC-MS/MS		1,59			
	Paper	Bagasse bowl	Canada	2020	PFOA		LC-MS/MS		0,06			
	Paper	Bagasse bowl	Canada	2020	PFNA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFDA		LC-MS/MS		0,19			
	Paper	Bagasse bowl	Canada	2020	PFUnDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFDoDA		LC-MS/MS		0,06			
	Paper	Bagasse bowl	Canada	2020	PFTrDA		LC-MS/MS		< LOQ/LOD			0,61
	Paper	Bagasse bowl	Canada	2020	PFTeDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFHxDA		LC-MS/MS		< LOQ/LOD		1,22	0,61
	Paper	Bagasse bowl	Canada	2020	PFBS	PFAAs	LC-MS/MS		< LOQ/LOD		1,22	0,61
	Daner	Ranasse howl	Canada	2020	6:2 FTSA	DFΛΛe	LC MS/MS		0.2			

- Material stream
- Waste/product items
- Geographic origin
- Year of sampling/analysis

- Specific treatment on the sample (e.g., accelerated weathering, etc.)
 - Parameter(s) analyzed

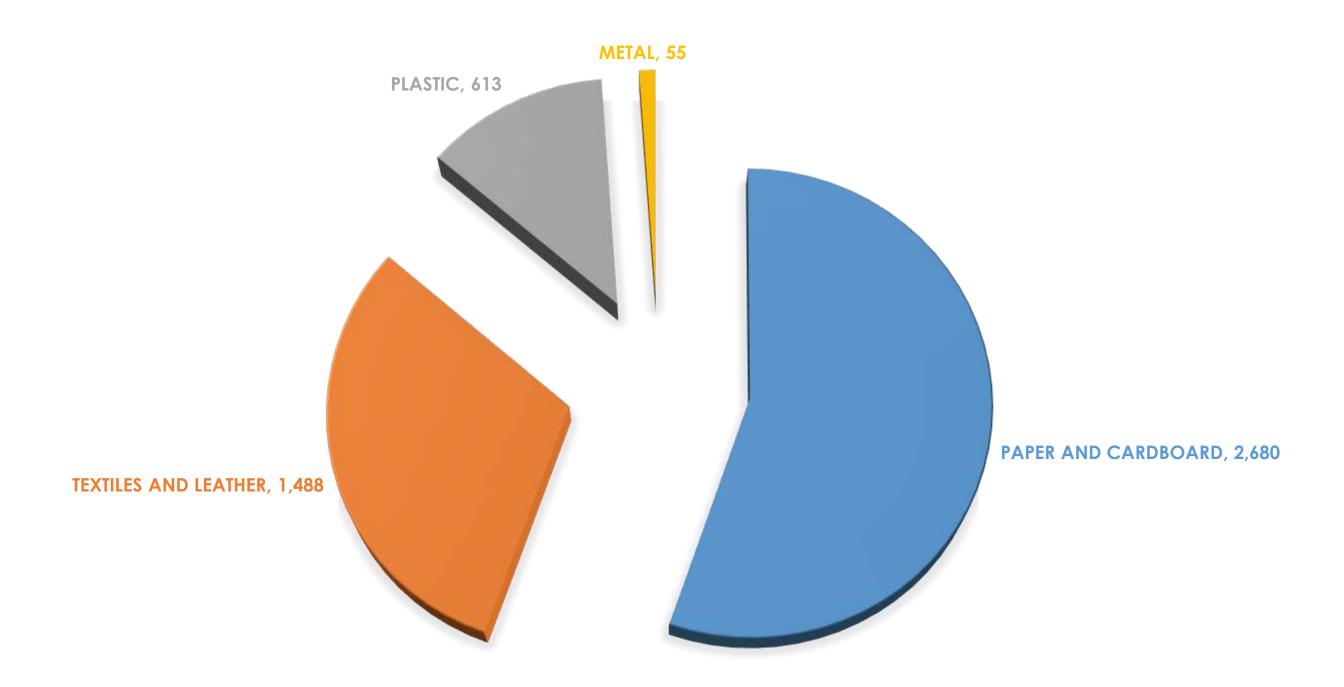
- Concentration values
- Analytical methods (extraction+quantification)
- LOQ/LOD



SYSTEMATIC CRITICAL REVIEW - MATERIALS ANALYZED AND RECORDS













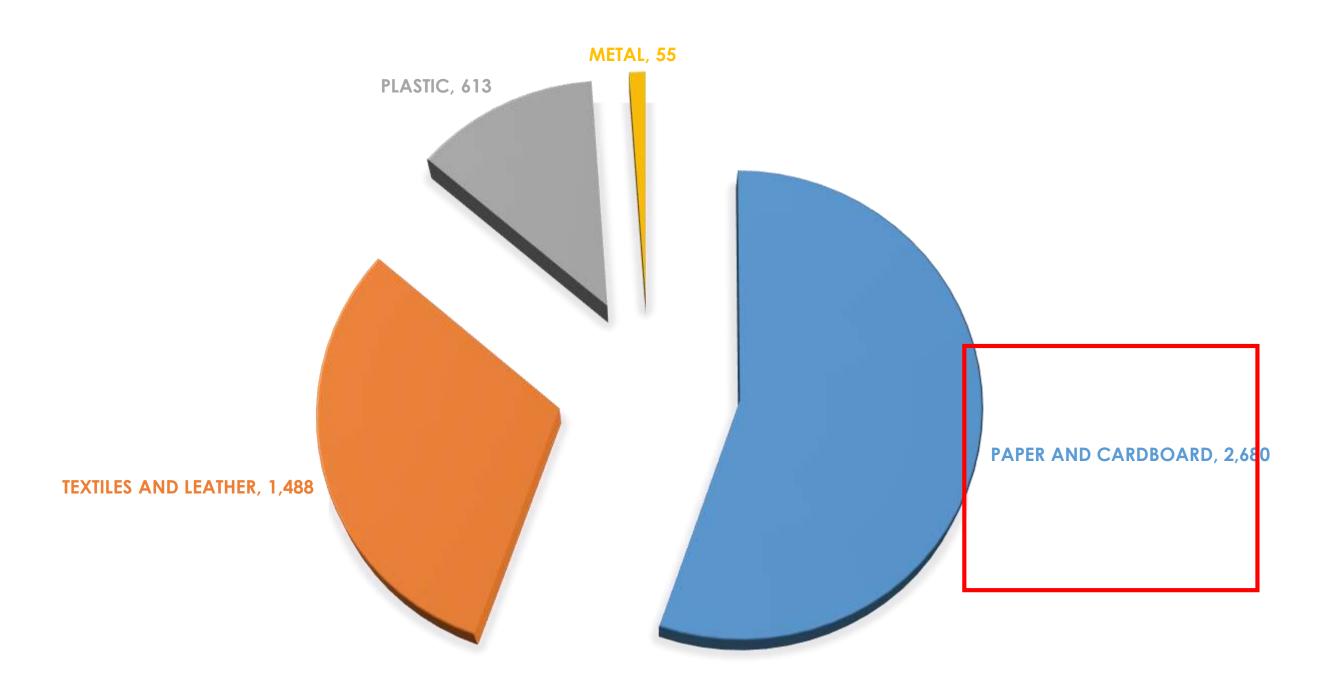
Results



SYSTEMATIC CRITICAL REVIEW - MATERIALS ANALYZED AND RECORDS







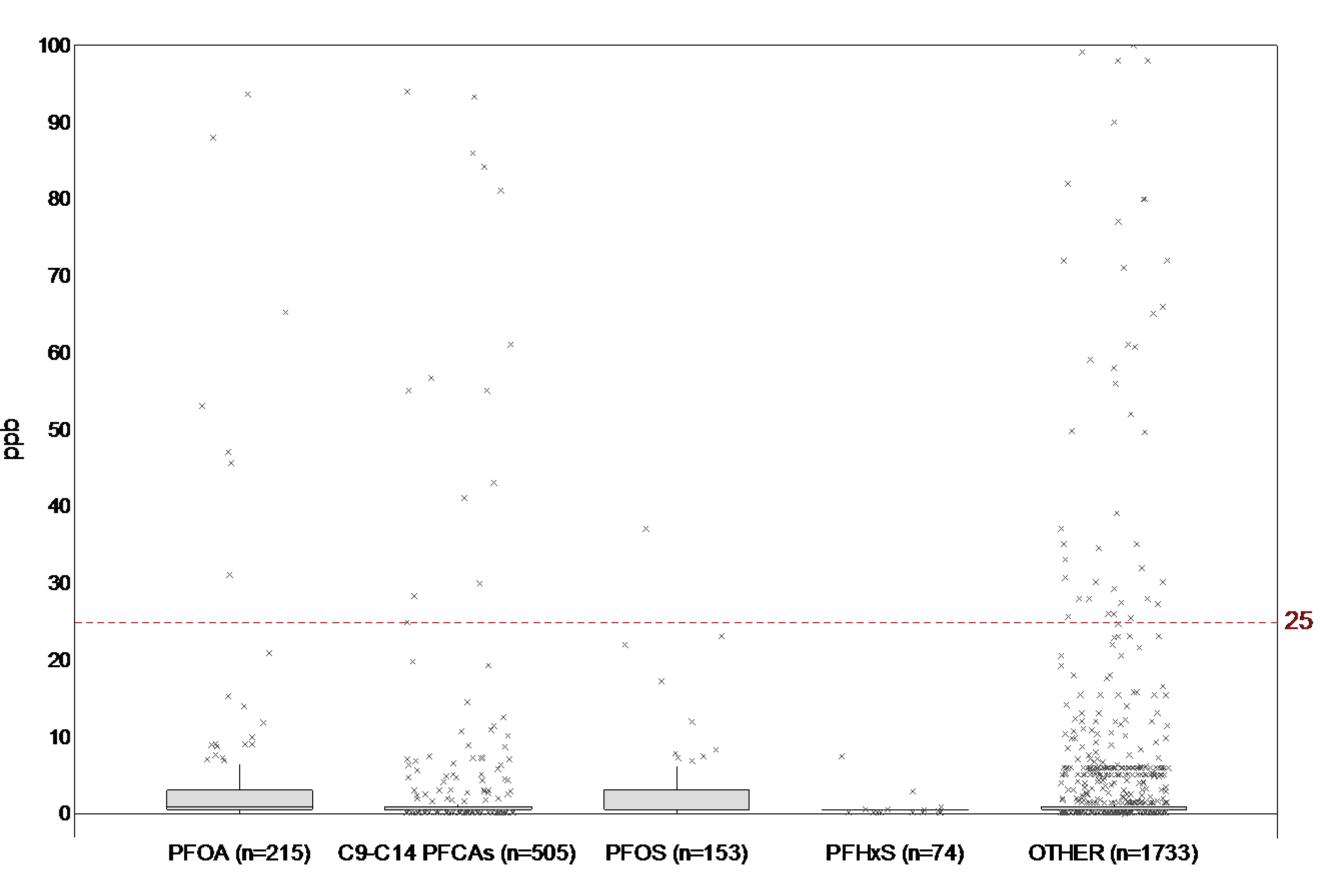




ONE EXAMPLE

Paper and cardboard (2680 records)

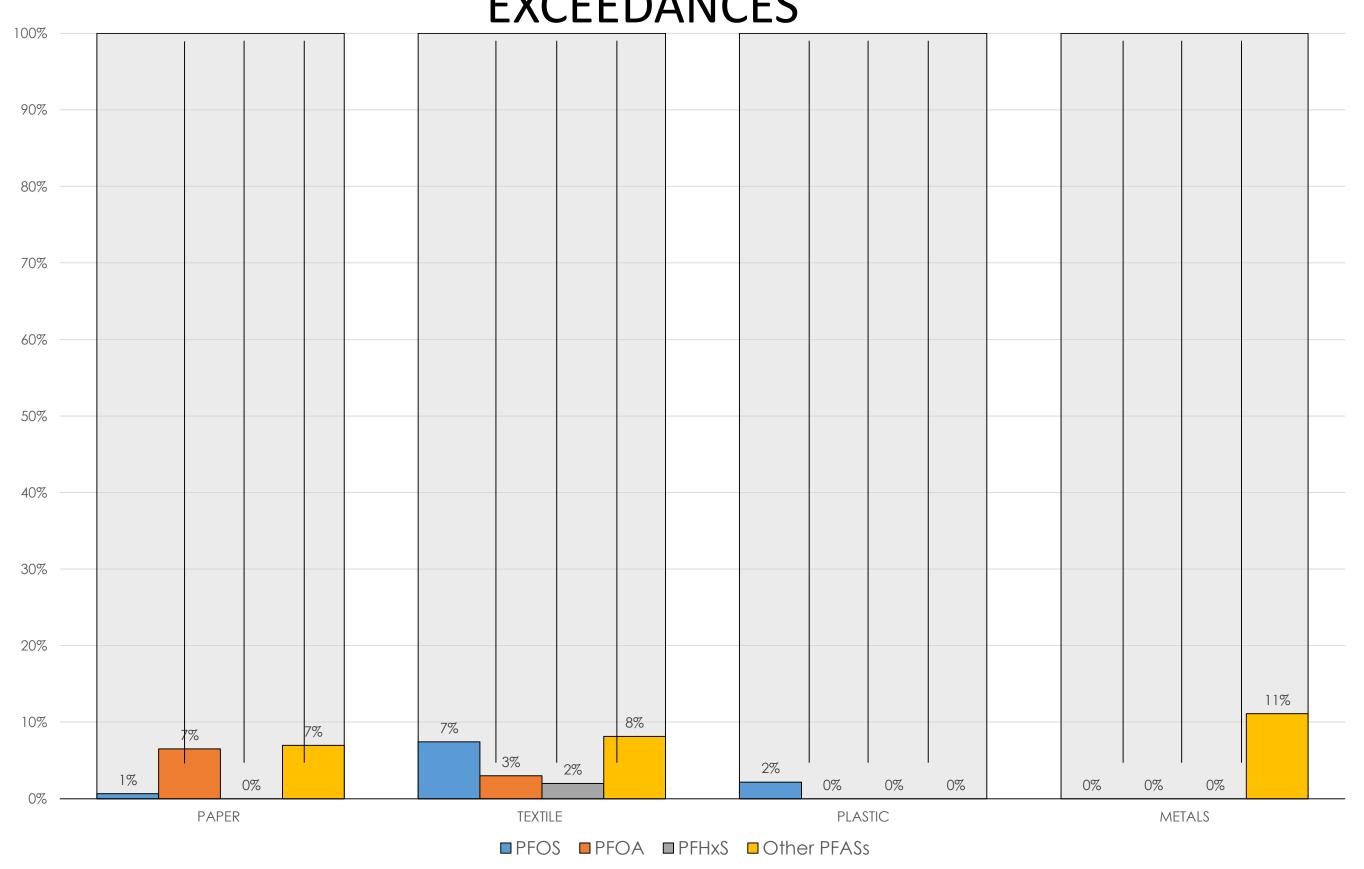
HIGH HETEROGENEITY







% OF LIMIT EXCEEDANCES





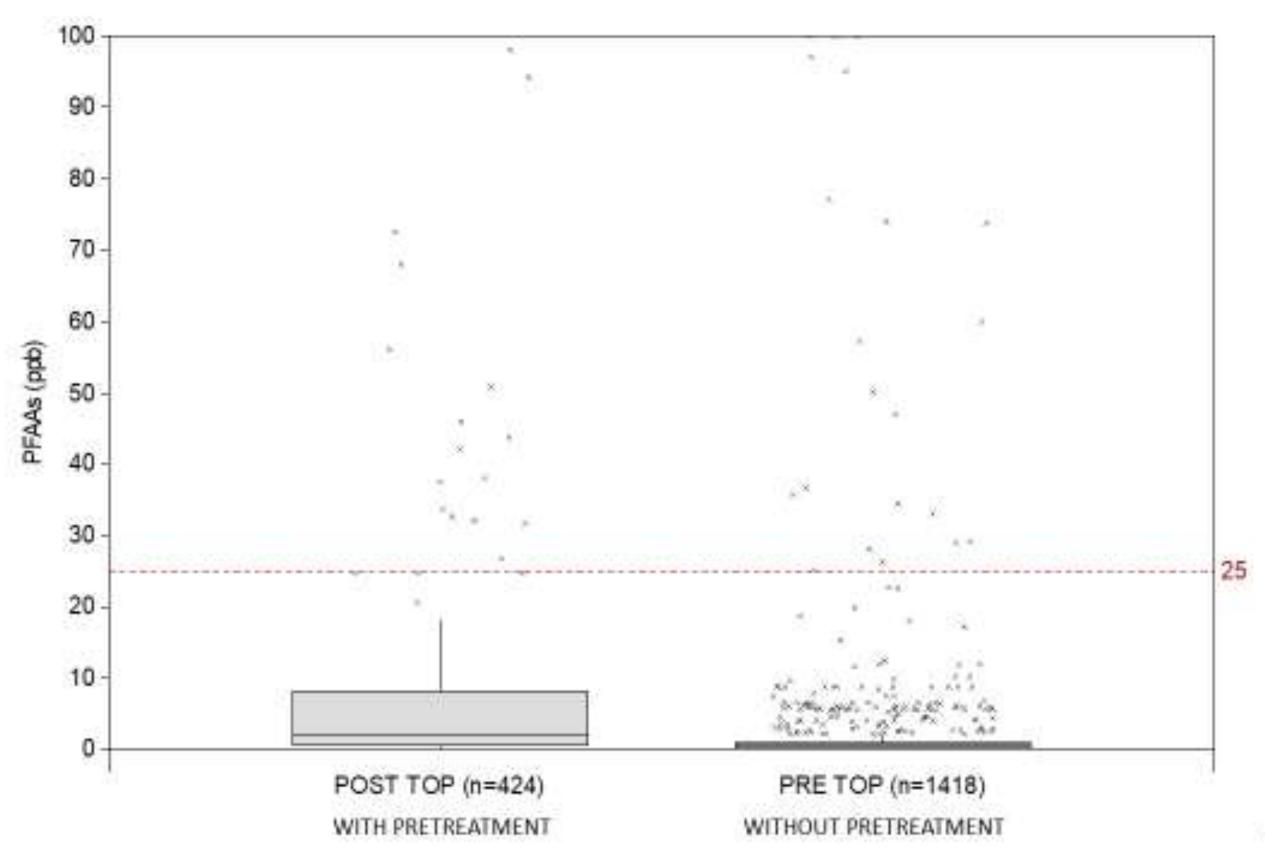


ONE EXAMPLE

Influence of pre-treatment on test portions of TEXTILE AND LEATHER WASTE

When a TOP assay is applied, a higher concentration of targeted PFASs should be expected

The TOP assay (pretreatment)
allows the conversion of
oxidizable PFASs precursors
into perfluoroalkyl acids
(PFAAs), which are then
measured using a targeted
PFASs analytical method







A «PRAGMATIC» PROPOSAL FOR AN ANALYTICAL PROCEDURE

to identify an updated, and operative definition for PFASs that is accepted by the scientific community, as the proposal put forward by the OECD in 2021



define a screening level for all the PFASs for a non-targeted analysis, as total organic fluorine (TOF) analysis, total fluorine analysis (TF)



if the screening level is **not respected**, a further analysis should be implemented considering **targeted techniques** on the base of a **positive official list** of specific chemicals for which the toxicity of the compounds is known. The limits could be those proposed by BAuA et al, 2023a (i.e., 25 ppb)









Further investigation: proposal of an experimental activities





MAIN SOURCES OF UNCERTAINTY IN WASTE CHARACTERIZATION

SAMPLING



TRANSPORT AND STORAGE



SAMPLE PREPARATION

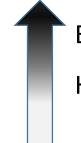


LAB TESTING



INTERPRETATION (regulation limits)

HETEROGENEITY
HUMAN DRIVEN
EQUIPMENT



EQUIPMENT
HUMAN DRIVEN



HETEROGENEITYE
QUIPMENT
HUMAN DRIVEN



EQUIPMENT
HUMAN DRIVEN
HETEROGENEITY



HUMAN DRIVEN





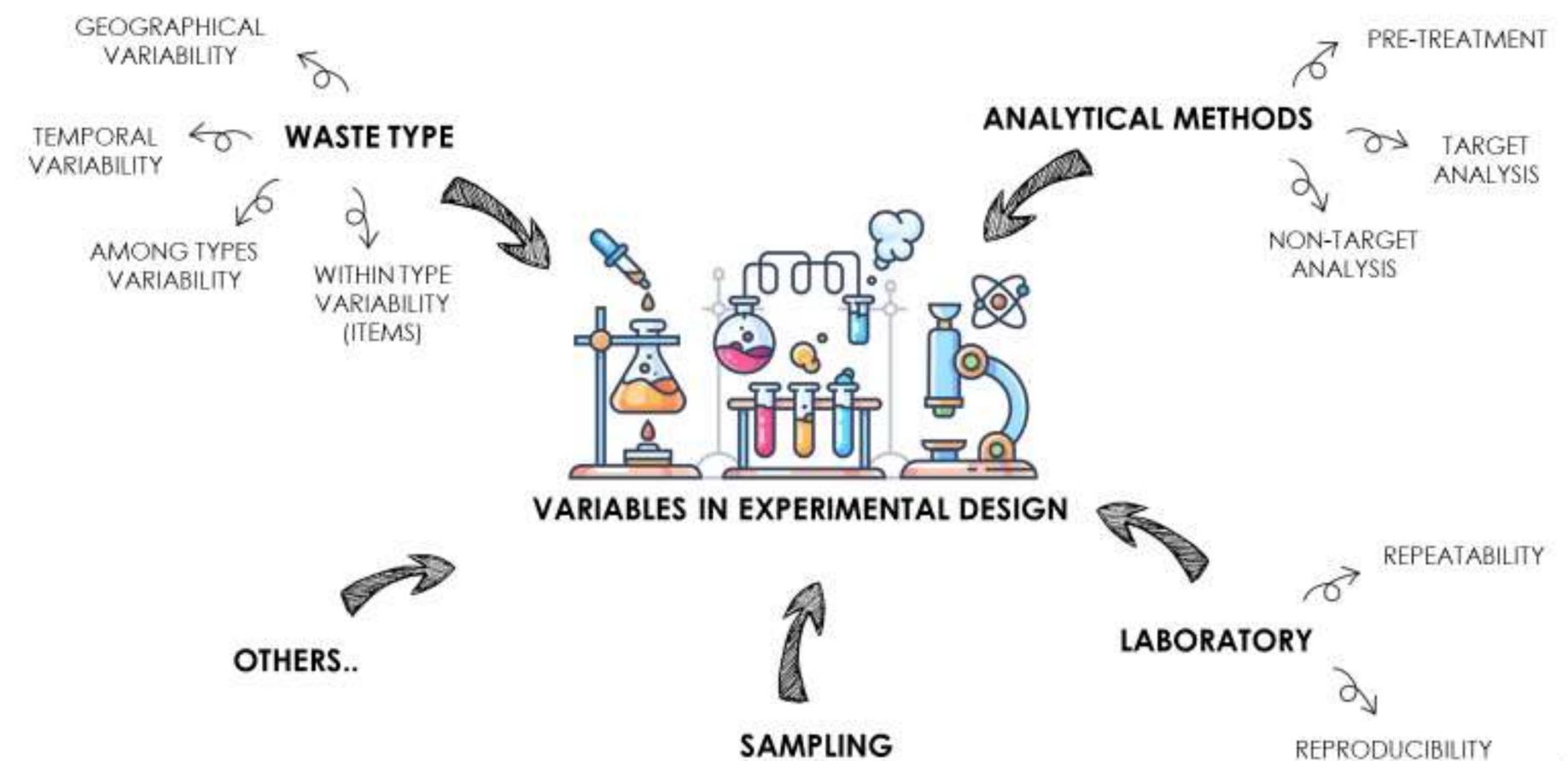


















Take home messages





- Un unknown world
- The impact of PFAS new limits is not still analysed in the waste world. Experimenta analysis is needed.
- The percentage of exceedances ranged from almost 1% (in paper and cardboard waste) to 8% (in textiles and leather waste). These outcomes could help to understand the impacts of proposed updates of the pertinent legal framework and, in parallel, provide scientific-sound bases for new reliable regulation proposals, able to consider current limitations (e.g., in analytical methods) and guide future research developments.
- Regarding the analytical methods, a pragmatic solution was suggested. This solution combines "not targeted" and "targeted" methodologies in a stepwise procedure, building upon the OECD definition of PFASs.





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Thank you for the attention!

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PANEL DISCUSSION

The impact on the waste management sector of a potential PFAS ban



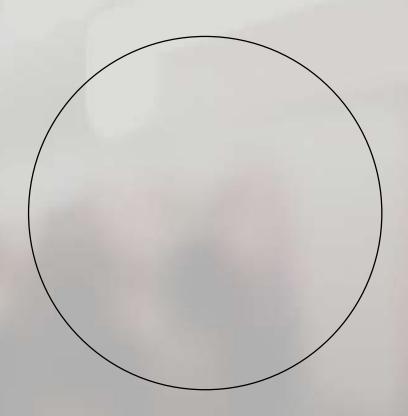
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THANK YOU FOR YOUR PRESENCE



