# **European Parliament**

2019-2024



Committee on the Environment, Public Health and Food Safety

2022/0396(COD)

18.10.2023

# **COMPROMISE AMENDMENTS**

**Draft report** 

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(PE745.447v01-00)

Proposal for a Regulation of the EP and of the Council on packaging and packaging waste, amending Regulation (EU) 2019/1020 and Directive (EU) 2019/904, and repealing Directive 94/62/EC

Proposal for a regulation

(COM(2022)0677 - C9-0400/2022 - 2022/0396(COD))

AM\1279267EN.docx PE749.104v01-00

# COMPROMISE AMENDMENT 1 - SUBJECT MATTER (ARTICLE 1) EPP, S&D, RE, Greens/EFA, ECR, Left

replacing amendments 56-57; 574-581; 208; AGRI: 62-63

# Proposal for a regulation Article 1 – paragraph 1

#### Text proposed by the Commission

1. This Regulation establishes requirements for the entire life cycle of packaging as regards environmental sustainability and labelling, to allow its placing on the market, as well as for the extended producer responsibility, collection, treatment and recycling of packaging waste.

# Amendment

1. This Regulation establishes requirements for the entire life cycle of packaging as regards environmental sustainability and labelling, to allow its placing on the market, as well as for the extended producer responsibility, prevention, reduction in unnecessary packaging, reuse or refill of packaging, collection, treatment and recycling of packaging waste.

# Proposal for a regulation Article 1 – paragraph 2

## Text proposed by the Commission

2. This Regulation contributes to the efficient functioning of the internal market by harmonising national measures on packaging and packaging waste in order to avoid obstacles to trade, distortion and restriction of competition within the Union, while preventing or reducing the adverse impacts of packaging and packaging waste on the environment and human health, on the basis of a high level of environmental protection.

#### Amendment

2. This Regulation contributes to the efficient functioning of the internal market by harmonising national measures on packaging and packaging waste in order to avoid obstacles to trade, distortion and restriction of competition within the Union, while preventing or reducing the adverse impacts of packaging and packaging waste on the environment and human health, on the basis of a high level of environmental protection.

# Proposal for a regulation Article 1 – paragraph 3

# Text proposed by the Commission

3. This Regulation contributes to the transition to a circular economy, by laying down measures in line with the hierarchy of waste in accordance with Article 4 of Directive

## Amendment

3. This Regulation contributes to the transition to a circular economy and achieving climate neutrality by 2050 at the latest as provided for under the Climate Law, by laying

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2008/98/EC.

down measures in line with the hierarchy of waste in accordance with Article 4 of Directive 2008/98/EC and by providing a supportive legal framework which gives certainty to the European industry for their investments towards achieving circularity of packaging.

# COMPROMISE AMENDMENT 2 - SCOPE (ARTICLE 2) EPP, S&D, RE, Greens/EFA, ECR, Left

replacing amendments 582-593; AGRI: 64

# Proposal for a regulation Article 2 – paragraph 1

#### Text proposed by the Commission

1. This Regulation applies to all packaging, regardless of the material used, and to all packaging waste, whether such waste is used in or originates from industry, other manufacturing, retail or distribution, offices, services or households.

# Proposal for a regulation Article 2 – paragraph 2

Text proposed by the Commission

2. This Regulation applies without prejudice to Union regulatory requirements for packaging such as those regarding safety, quality, the protection of health and the hygiene of the packed products, or to transport requirements, as well as without prejudice to the provisions of the Directive 2008/98/EC as regards the management of hazardous waste.

#### Amendment

1. This Regulation applies to all packaging, regardless of the material used, and to all packaging waste, whether such waste is used in or originates from industry, other manufacturing, retail or distribution, offices, services or households.

#### Amendment

2. This Regulation applies without prejudice to Union regulatory requirements for packaging such as those regarding safety, quality, the protection of health and the hygiene of the packed products, or to transport requirements, as well as without prejudice to the provisions of the Directive 2008/98/EC as regards the management of hazardous waste and, in accordance with Article 4 of Directive 2008/98/EC, the application by Member States of measures relating to the waste hierarchy which allow the best environmental result to be achieved.

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# Compromise amendment ${\bf 3}\,$ - definitions not related to a specific article (Article ${\bf 3})$

# EPP, S&D, RE, Greens/EFA, Left

replacing AM 58; 70; 594; 595; 621-645; 650; 651; 654; 668; 712-725; 740; 744-747; 749-751; 757; 759; 762; 770-774; 778; 779; 785 ITRE: 6; AGRI: 67-69; 74; 75; 77; 78; IMCO: 14-16

# Proposal for a regulation Article 3 – paragraph 1 – point 4

Text proposed by the Commission

(4) 'transport packaging' means packaging conceived so as to facilitate handling and transport of a number of sales units or grouped packages, including e-commerce packaging but excluding road, rail, ship and air containers, in order to prevent physical handling and transport *damage*;

# Proposal for a regulation Article 3 – paragraph 1 – point 16

Text proposed by the Commission

(16) 'final distributor' means the distributor who delivers packaged products or products that can be purchased through refill to the end user;

# Proposal for a regulation Article 3 – paragraph 1 – point 19

Text proposed by the Commission

(19) 'composite packaging' means a unit of packaging made of two or more different materials, excluding materials used for labels, closures and sealing, which cannot be separated manually and therefore form a single

#### Amendment

(4) 'transport packaging' means packaging conceived so as to facilitate handling and transport of *any* number of sales units or grouped packages, including e-commerce packaging but excluding road, rail, ship and air containers, in order to prevent *damage from* physical handling and transport *to the product*;

#### Amendment

(16) 'final distributor' means the distributor who delivers packaged products or products that can be purchased through refill *or re-use* to the end user;

#### Amendment

(19) 'composite packaging' means a unit of packaging made of two or more different materials, excluding materials used for labels, *paints, inks, adhesives, lacquers,* closures and sealing *which are part of the weight of the* 

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integral unit;

*main packaging material*, which cannot be separated manually and therefore form a single integral unit;

# Proposal for a regulation Article 3 – paragraph 1 – point 34

(34) 'integrated component' means a packaging component that may be distinct from the main body of the packaging unit, and may be of a different material, but is integral to the packaging unit and its functioning and does not need to be separated from the main packaging unit *in order to consume the product* and is typically discarded at the same time as the packaging unit, although not necessarily in the same disposal route;

(34) 'integrated component' means a packaging component that may be distinct from the main body of the packaging unit, and may be of a different material, but is integral to the packaging unit and its functioning and does not need to be separated from the main packaging unit and is typically discarded at the same time as the packaging unit, although not necessarily in the same disposal route;

# Proposal for a regulation Article 3 – paragraph 1 – point 35

Text proposed by the Commission

(35) 'separate component' means a packaging component that is distinct from the main body of the packaging unit, which may be of a different material, that needs to be disassembled completely and permanently from the main packaging unit *in order to access the product*, and that is typically discarded prior to and separately from the packaging unit;

#### Amendment

(35) 'separate component' means a packaging component that is distinct from the main body of the packaging unit, which may be of a different material, that needs to be disassembled completely and permanently from the main packaging unit, and that is typically discarded prior to and separately from the packaging unit;

# Proposal for a regulation Article 3 – paragraph 1 – point 40

Text proposed by the Commission

(40) 'contact sensitive packaging' means packaging that is intended to be used in any packaging applications in the scope of Regulations: (EC) No 1831/2003, (EC) No 1935/2004, (EC) No 767/2009, (EC) No 2009/1223, (EU) 2017/745, (EU) 2017/746, (EU) 2019/4, (EU) 2019/6, Directive 2001/83/EC, or Directive 2008/68/EC;

# Amendment

(40) 'contact sensitive packaging' means packaging that is intended to be used in any packaging applications in the scope of Regulations: (EC) No 1831/2003, (EC) No 1935/2004, (EC) No 767/2009, (EC) No 2009/1223, (EU) 2017/745, (EU) 2017/746, (EU) 2019/4, (EU) 2019/6, Directive 2001/83/EC, *Directive* 2002/46/EC, or Directive 2008/68/EC;

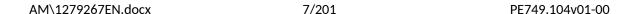
# Proposal for a regulation Article 3 – paragraph 1 – point 57

Text proposed by the Commission

(57) 'packaging presenting a risk' means a packaging that, by not complying with a requirement set out in or pursuant to this Regulation other than those listed in Article 56(1), may adversely affect the environment or other public interests protected by that requirement;

Amendment

(57) 'packaging presenting a risk' means a packaging that, by not complying with a requirement set out in or pursuant to this Regulation other than those listed in Article 56(1), may adversely affect the environment, *health*, or other public interests protected by that requirement;



# ALTERNATIVE COMPROMISE AMENDMENT 3A PRESENTED BY ECR

# - DEFINITIONS NOT RELATED TO A SPECIFIC ARTICLE (ARTICLE 3)

replacing AM 58; 70; 594; 595; 621-645; 650; 651; 654; 668; 712-725; 740; 744-747; 749-751; 757; 759; 762; 770-774; 778; 779; 785 ITRE: 6; AGRI: 67-69; 74; 75; 77; 78; IMCO: 14-16

# Proposal for a regulation Article 3 – paragraph 1 – point 4

Text proposed by the Commission

(4) 'transport packaging' means packaging conceived so as to facilitate handling and transport of a number of sales units or grouped packages, including e-commerce packaging but excluding road, rail, ship and air containers, in order to prevent physical handling and transport *damage*;

Proposal for a regulation Article 3 – paragraph 1 – point 16

Text proposed by the Commission

(16) 'final distributor' means the distributor who delivers packaged products or products that can be purchased through refill to the end user;

Article 3 – paragraph 1 – point 19

Proposal for a regulation

Amendment

(4) 'transport packaging' means packaging conceived so as to facilitate handling and transport of *any* number of sales units or grouped packages, including e-commerce packaging but excluding road, rail, ship and air containers, in order to prevent *damage from* physical handling and transport *to the product*;

# Amendment

(16) 'final distributor' means the distributor who delivers packaged products or products that can be purchased through refill *or re-use* to the end user;

# Text proposed by the Commission

Amendment

(19) 'composite packaging' means a unit of (19) 'composite packaging' means a unit of packaging made of two or more different materials, packaging made of two or more different materials, excluding materials used for labels, closures and excluding materials used for labels, coatings, linings, sealing, which cannot be separated manually and paints, inks, adhesives, lacquers, closures and sealing therefore form a single integral unit; which are part of the weight of the main packaging material, which cannot be separated manually and

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therefore form a single integral unit, unless a given material constitutes an insignificant part of the packaging unit and in no case more than 10% of the total mass of the packaging unit;

# Proposal for a regulation Article 3 – paragraph 1 – point 34

(34) 'integrated component' means a packaging component that may be distinct from the main body of the packaging unit, and may be of a different material, but is integral to the packaging unit and its functioning and does not need to be separated from the main packaging unit *in order to consume the product* and is typically discarded at the same time as the packaging unit, although not necessarily in the same disposal route;

(34) 'integrated component' means a packaging component that may be distinct from the main body of the packaging unit, and may be of a different material, but is integral to the packaging unit and its functioning and does not need to be separated from the main packaging unit and is typically discarded at the same time as the packaging unit, although not necessarily in the same disposal route;

# Proposal for a regulation Article 3 – paragraph 1 – point 35

Text proposed by the Commission

(35) 'separate component' means a packaging component that is distinct from the main body of the packaging unit, which may be of a different material, that needs to be disassembled completely and permanently from the main packaging unit *in order to access the product*, and that is typically discarded prior to and separately from the packaging unit;

# Amendment

(35) 'separate component' means a packaging component that is distinct from the main body of the packaging unit, which may be of a different material, that needs to be disassembled completely and permanently from the main packaging unit, and that is typically discarded prior to and separately from the packaging unit;

# Proposal for a regulation Article 3 – paragraph 1 – point 40

Text proposed by the Commission

(40) 'contact sensitive packaging' means packaging that is intended to be used in any packaging applications in the scope of Regulations: (EC) No 1831/2003, (EC) No 1935/2004, (EC) No 767/2009, (EC) No 2009/1223, (EU) 2017/745, (EU) 2017/746, (EU) 2019/4, (EU) 2019/6, Directive 2001/83/EC, or Directive 2008/68/EC;

#### Amendment

(40) 'contact sensitive packaging' means packaging that is intended to be used in any packaging applications in the scope of Regulations: (EC) No 1831/2003, (EC) No 1935/2004, (EC) No 767/2009, (EC) No 2009/1223, (EU) 2017/745, (EU) 2017/746, (EU) 2019/4, (EU) 2019/6, Directive 2001/83/EC, *Directive* 2002/46/EC, or Directive 2008/68/EC;

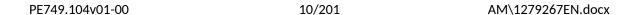
# Proposal for a regulation Article 3 – paragraph 1 – point 57

# Text proposed by the Commission

(57) 'packaging presenting a risk' means a packaging that, by not complying with a requirement set out in or pursuant to this Regulation other than those listed in Article 56(1), may adversely affect the environment or other public interests protected by that requirement;

#### Amendment

(57) 'packaging presenting a risk' means a packaging that, by not complying with a requirement set out in or pursuant to this Regulation other than those listed in Article 56(1), may adversely affect the environment, *health*, or other public interests protected by that requirement;





# COMPROMISE AMENDMENT 4 - INDICATIVE LIST OF PACKAGING (ANNEX I)

# EPP, S&D, RE, Greens/EFA, Left

replacing amendments 191, 2557-2575; AGRI: 226-228

# Proposal for a regulation

#### Annex I

Text proposed by the Commission

Items covered by Article 3(1)(a)

**Packaging** 

Sweet boxes

Film overwrap around a CD case

Mailing pouches for catalogues and magazines (with a magazine inside)

Cake doilies sold with a cake

Rolls, tubes and cylinders around which flexible material (e.g. plastic film, aluminium, paper) is wound, except rolls, tubes and cylinders intended as parts of production machinery and not used to present a product as a sales unit

Flower pots intended to be used only for the selling and transporting of plants and not intended to stay with the plant throughout its life time

Glass bottles for injection solutions

CD spindles (sold with CDs, not intended to be used as storage)

Clothes hangers (sold with a clothing item)

Matchboxes

Sterile barrier systems (pouches, trays and materials necessary to preserve the sterility of the product)

Beverage system capsules (e.g. coffee, *cacao*, *milk*)

Amendment

Items covered by Article 3(1)(a)

**Packaging** 

Sweet boxes

Film overwrap around a CD case

Mailing pouches for catalogues and magazines (with a magazine inside)

Cake doilies sold with a cake

Rolls, tubes and cylinders around which flexible material (e.g. plastic film, aluminium, paper) is wound, except rolls, tubes and cylinders intended as parts of production machinery and not used to present a product as a sales unit

Flower pots intended to be used only for the selling and transporting of plants and not intended to stay with the plant throughout its life time

Glass bottles for injection solutions

CD spindles (sold with CDs, not intended to be used as storage)

Clothes hangers (sold with a clothing item)

Matchboxes

Sterile barrier systems (pouches, trays and materials necessary to preserve the sterility of the product)

Tea or coffee bags and pads, beverage system capsules (e.g. single-serve units for tea or coffee)

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Refillable steel cylinders used for various kinds of gas, excluding fire extinguishers

Tea and coffee foil pouches

Non-Packaging

Flower pots intended to stay with the plant throughout its life time

[...]

Items covered by Article 3(1)(d-e)

Packaging, if designed and intended to be filled at the point of sale

[...]

Plastic foil for cleaned clothes in laundries

[...]

Items covered by Article 3(1)(b-c)
Non-packaging

Refillable steel cylinders used for various kinds of gas, excluding fire extinguishers

Tea and coffee foil pouches

Boxes used for toothpaste tubes

Non-Packaging

Flower pots intended to stay with the plant throughout its life time

Items covered by Article 3(1)(d-e)

Packaging, if designed and intended to be filled at the point of sale

Plastic foil for cleaned clothes in laundries

Items covered by Article 3(1)(b-c)
Non-packaging

Tyre labelling stickers (EU 2020/740)

# COMPROMISE AMENDMENT 5 - FREE MOVEMENT (ARTICLE 4) EPP, S&D, RE, Greens/EFA, ECR, Left

replacing amendments 71-72, 786-812; ITRE: AM 8-10; AGRI: 79-81

## Proposal for a regulation

# Article 4 – paragraph 1

Text proposed by the Commission

1. Packaging shall only be placed on the market if it complies with this Regulation.

# Proposal for a regulation

# Article 4 – paragraph 2

Text proposed by the Commission

2. Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the sustainability requirements set out in Articles 5 to 10 of this Regulation.

# Proposal for a regulation

# Article 4 – paragraph 3

Text proposed by the Commission

3. Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the labelling and information requirements set out in Article 11 of this Regulation.

# Proposal for a regulation

### Article 4 – paragraph 4

Text proposed by the Commission

4. In case Member States choose to

# Amendment

1. Packaging shall only be placed on the market if it complies with this Regulation.

#### Amendment

2. Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the sustainability requirements set out in Articles 5 to 10 of this Regulation.

#### Amendment

3. Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the labelling and information requirements set out in Article 11 of this Regulation.

# Amendment

4. In case Member States choose to

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maintain or introduce national sustainability requirements or information requirements additional to those laid down in this Regulation, those requirements shall not conflict with those laid down in this Regulation and the Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the requirements under this Regulation for reasons of noncompliance with those national requirements.

maintain or introduce national sustainability requirements or information requirements additional to those laid down in this Regulation, those requirements shall not conflict with those laid down in this Regulation and the Member States shall not prohibit, restrict or impede the placing on the market of packaging that complies with the requirements under this Regulation for reasons of noncompliance with those national requirements.

# Proposal for a regulation

Article 4 – paragraph 5

Text proposed by the Commission

5. In addition to the labelling requirements laid down in Article 11, Member States may provide for further labelling requirements, for the purpose of identifying the extended producer responsibility scheme or a deposit and return system other than those referred to in Article 44(1).

Amendment

deleted

# Proposal for a regulation

Article 4 – paragraph 6

Text proposed by the Commission

6. At trade fairs, exhibitions or similar events, Member States shall not prevent the showing of packaging, which does not comply with this Regulation, provided that a visible sign clearly indicates that such packaging does not comply with this Regulation and that it is not for sale until it has been brought into conformity.

# Amendment

6. At trade fairs, exhibitions or similar events, Member States shall not prevent the showing of packaging, which does not comply with this Regulation, provided that a visible sign clearly indicates that such packaging does not comply with this Regulation and that it is not for sale until it has been brought into conformity.

# Compromise amendment 6 - Requirements for substances in packaging (Article 5) + related definitions

# EPP, S&D, RE, Greens/EFA, Left

replacing amendments 73-76; 813-852; 854-857; 775; 776; 780-784; AGRI: 82

## Proposal for a regulation

Article 5 – paragraph 1

### Text proposed by the Commission

1. Packaging shall be so manufactured that the presence and concentration of substances of concern as constituents of the packaging material or of any of the packaging components is minimised, including with regard to their presence in emissions and any outcomes of waste management, such as secondary raw materials, ashes or other material for final disposal.

### Amendment

1. Packaging shall be so manufactured that the presence and concentration of substances of concern as constituents of the packaging material or of any of the packaging components is minimised, including with regard to their presence in emissions and any outcomes of waste management, such as secondary raw materials, ashes or other material for final disposal, and the adverse impact on the environment due to microplastics.

# Proposal for a regulation

Article 5 – paragraph 2

# Text proposed by the Commission

2. Without prejudice to the restrictions on chemicals set out in Annex XVII of Regulation (EC) No 1907/2006 or, where applicable, to the restrictions and specific measures on food contact packaging in Regulation (EC) No 1935/2004, the sum of concentration levels of lead, cadmium, mercury and hexavalent chromium resulting from substances present in packaging or packaging components shall not exceed 100 mg/kg.

#### Amendment

2. Without prejudice to the restrictions on chemicals set out in Annex XVII of Regulation (EC) No 1907/2006 or, where applicable, to the restrictions and specific measures on food contact packaging in Regulation (EC) No 1935/2004, the sum of concentration levels of lead, cadmium, mercury and hexavalent chromium resulting from substances present in packaging or packaging components shall not exceed 100 mg/kg.



# Proposal for a regulation

Article 5 – paragraph 2 a (new)

Text proposed by the Commission

#### Amendment

2a. Food contact packaging containing intentionally added per- and polyfluorinated alkyl substances (PFASs) shall not be placed on the market from [OP: Please insert the date = 18 months after the date of entry into force of this Regulation].

# Proposal for a regulation Article 5 – paragraph 2 b (new)

Text proposed by the Commission

#### Amendment

2b. Food contact packaging containing intentionally added Bisphenol A (BPA, CAS 80-05-7) shall not be placed on the market from [OP: Please insert the date = 18 months after the date of entry into force of this Regulation].

# Proposal for a regulation Article 5 – paragraph 3

Text proposed by the Commission

3. Compliance with the requirements set out in paragraph 2 shall be demonstrated in the technical documentation drawn up in accordance with Annex VII.

#### Amendment

3. Compliance with the requirements set out in *paragraphs 1*, 2, 2a and 2b shall be demonstrated in the technical documentation drawn up in accordance with Annex VII.

# Proposal for a regulation

Article 5 – paragraph 4

# Text proposed by the Commission

4. Recyclability requirements established in delegated acts adopted pursuant to Article 6(5) shall not restrict the presence of substances in packaging or packaging components for reasons *relating* primarily to chemical safety. They shall address, *as appropriate*, substances of concern that *negatively affect the re-use* and recycling of materials in the packaging in which they are

#### Amendment

4. Without prejudice to paragraphs 2a and 2b, recyclability requirements established in delegated acts adopted pursuant to Article 6(5) shall not restrict the presence of substances in packaging or packaging components for reasons primarily related to chemical safety, unless there is an unacceptable risk to human health or to the environment arising from the use of a

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present, and *shall, as appropriate,* identify the specific substances concerned and *their associated* criteria and limitations.

substance in the packaging at any stage of its life cycle. They shall also address substances of concern that have a negative impact on the re-use, sorting and recycling of materials in the packaging in which they are present, and identify the specific substances concerned and the criteria and limitations associated with them.

# Proposal for a regulation

Article 3 – paragraph 2

Text proposed by the Commission

The definitions of 'substance of concern' and 'data carrier' laid down in Article [2 points (28) and (30)] of Regulation [Ecodesign for sustainable products] shall apply;

#### Amendment

The definitions of 'substance of concern' and 'data carrier' laid down in Article [2 points (28) and (30)] of Regulation [Ecodesign for sustainable products] shall apply;

# COMPROMISE AMENDMENT 7 - RECYCLABLE PACKAGING (ARTICLE 6, ANNEX II AND **DEFINITIONS**)

# EPP, S&D, RE, Greens/EFA

replacing amendments 62-66; 77-103; 192-197; 620; 653; 676-711; 726-739; 858-1032; 1035-1081; 1084; 2576; 2681-2712; ITRE: 7; 11-17; 19-23; AGRI: 70; 72; 73; 83-107

# **ARTICLE 6**

1.

# Proposal for a regulation Article 6 – paragraph 1

Text proposed by the Commission

All packaging shall be recyclable.

Amendment

All packaging placed on the market 1. shall be recyclable in accordance with paragraph 2.

# Proposal for a regulation Article 6 - paragraph 2 - subparagraph 1 - point a

Text proposed by the Commission

(a) it is designed for recycling; Amendment

it is designed for recycling, as set out in the delegated acts adopted by the Commission pursuant to paragraph 4;

# Proposal for a regulation Article 6 - paragraph 2 - subparagraph 1 - point b

Text proposed by the Commission

it is effectively and efficiently separately collected in accordance with Article 43(1) and (2);

# Amendment

it is effectively and efficiently separately collected in accordance with Article 43(1) and (2);

## Proposal for a regulation

Article 6 – paragraph 2 – subparagraph 1 – point c

Text proposed by the Commission

Amendment

it is sorted into defined waste streams (c)

it is sorted into defined waste streams (c)

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without affecting the recyclability of other waste streams;

without affecting the recyclability of other waste streams;

# Proposal for a regulation

# Article 6 - paragraph 2 - subparagraph 1 - point d

*Text proposed by the Commission* 

(d) it can be recycled so that the resulting secondary raw materials are of sufficient quality to substitute the primary raw materials;

#### Amendment

(d) it can be recycled so that the resulting secondary raw materials are of sufficient quality to substitute the primary raw materials;

### Proposal for a regulation

Article 6 – paragraph 2 – subparagraph 1 – point e

Text proposed by the Commission

(e) it *can be recycled* at scale.

#### Amendment

(e) it is recyclable at scale in accordance with the methodology established in the delegated acts adopted by the Commission pursuant to paragraph 6.

# Proposal for a regulation

Article 6 – paragraph 2 – subparagraph 2

Text proposed by the Commission

Point (a) shall apply from 1 January 2030 and point (e) shall apply from 1 January 2035.

# Amendment

Points (a) to (d) shall apply 36 months after the publication of the delegated acts referred to in paragraph 4 and point (e) shall apply 36 months after the publication of the delegated acts referred to in paragraph 6.

# Proposal for a regulation

Article 6 – paragraph 3

Text proposed by the Commission

3. Recyclable packaging shall, *from 1* January 2030, comply with the design for

Amendment

Recyclable packaging shall:

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recycling criteria as laid down in the delegated acts adopted pursuant to paragraph 4 *and*, *from 1 January 2035*, also with the recyclability at scale requirements laid down in the delegated acts adopted pursuant to paragraph 6. Where such packaging complies with those delegated acts, it shall be considered to comply with paragraph 2, points (a) and (e).

Proposal for a regulation

Article 6 – paragraph 3a (new)

Text proposed by the Commission

- (a) 36 months after the publication of the delegated acts referred to in paragraph 4, comply with the design for recycling criteria as laid down in the delegated acts adopted pursuant to paragraph 4;
- (b) 36 months after the publication of the delegated acts referred to in paragraph 6, in addition to point (a) of this paragraph, also comply with the recyclability at scale requirements laid down in the delegated acts adopted pursuant to paragraph 6.

Where such packaging complies with those delegated acts, it shall be considered to comply with paragraph 2, points (a) and (e).

Amendment

The criteria and requirements referred to in paragraph 3 shall establish:

- (a) the manner in which to express the result of the recyclability assessment in recyclability performance grades from A to E, as described in Table 3 of Annex II, based on the percentage of the packaging unit, in weight, which is recyclable in accordance with paragraph 1;
- (b) detailed design for recycling criteria, including specific requirements for high quality recycling, where appropriate, for each packaging material and category listed in Table 1 of Annex II;
- (c) a description, for each packaging category listed in Table 1 of Annex II, of the conditions for compliance with the respective performance grades;
- (d) the modulation of the financial contributions to be paid by producers to comply with their extended producer responsibility obligations as referred to in Article 40, based on the packaging performance grade;

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(e) the manner in which to assess the recyclability at scale for each packaging category listed in Table 1 of Annex II in order to establish updated recyclability performance grades.

### Proposal for a regulation

# Article 6 – paragraph 4 – subparagraph 1

Text proposed by the Commission

The Commission is empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish design for recycling criteria and recycling performance grades based on the criteria and parameters listed in Table 2 of Annex II for packaging categories listed in Table 1 of that Annex, as well as rules concerning the modulation of financial contributions to be paid by producers to their extended comply with producer responsibility obligations set out in Article 40(1), based on the packaging recycling performance grade, and for plastic packaging, the percentage of recycled content. Design-for-recycling criteria shall consider state of the art collection, sorting and recycling processes and shall cover all packaging components.

# Amendment

- By 1 January 2027 the Commission shall, after consultation of the Packaging Forum established under Article 12a and taking into consideration standards developed by the European Standards Organisations, adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to:
- (a) establish design for recycling criteria and recycling performance grades based on the criteria and parameters listed in Tables 2 and 2a of Annex II for packaging categories listed in Table 1 of that Annex.

Design-for-recycling criteria shall consider state of the art collection, sorting and recycling processes and shall cover all packaging components.

(b) establish rules concerning the modulation of financial contributions to be paid by producers to comply with their extended producer responsibility obligations set out in Article 40(1), based on the packaging recycling performance grade, and where applicable, the percentage of recycled content.

## Proposal for a regulation

Article 6 – paragraph 4 – subparagraph 2

Text proposed by the Commission

The Commission is empowered to adopt delegated acts in accordance with Article 58 to amend Table 1 of Annex in order to adapt it to

# Amendment

The Commission is empowered to adopt delegated acts in accordance with Article 58 to amend Table 1 of Annex *II* in order to adapt it

scientific and technical development in material and product design, collection, sorting and recycling infrastructure. to scientific and technical development in material and product design, collection, sorting and recycling infrastructure.

# Proposal for a regulation

Article 6 – paragraph 5 – subparagraph 1

Text proposed by the Commission

From 1 January 2030, packaging shall not be considered recyclable if it corresponds to performance grade E under the design for recycling criteria established in the delegated act adopted pursuant to paragraph 4 for the packaging category, to which the packaging belongs.

#### Amendment

36 months after the publication of the delegated acts referred to in paragraph 4, packaging shall not be considered recyclable if it corresponds to performance grade E under the design for recycling criteria established in the delegated act adopted pursuant to paragraph 4 for the packaging category, to which the packaging belongs.

96 months after the publication of the delegated acts referred to in paragraph 4, packaging shall not be considered recyclable if it corresponds to performance grade D or below under the design for recycling criteria established in the delegated act adopted pursuant to paragraph 4 for the packaging category, to which the packaging belongs.

36 months after the publication of the delegated acts referred to in paragraph 6, packaging shall not be considered recyclable if it does not comply with the recyclability at scale requirements laid down in the delegated acts adopted pursuant to paragraph 6.

Proposal for a regulation

Article 6 – paragraph 5 – subparagraph 2

Text proposed by the Commission

These criteria shall be based at least on the parameters as listed in Table 2 of Annex II.

Proposal for a regulation

Article 6 – paragraph 6 – introductory part

Amendment

deleted

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#### Text proposed by the Commission

6. The Commission shall, for each packaging type listed in Table 1 of Annex II, establish the methodology to assess if packaging is recyclable at scale. That methodology shall be based at least on the following elements:

# Proposal for a regulation

# Article 6 – paragraph 6 – point a

Text proposed by the Commission

(a) amounts of packaging placed on the market in the Union as a whole and in each Member State:

### Proposal for a regulation

#### Article 6 – paragraph 6 – point b

Text proposed by the Commission

(b) amounts of separately collected packaging waste, per packaging material listed in Table 1 of Annex II, in the Union as whole and in each Member State;

#### Proposal for a regulation

# Article 6 – paragraph 6 – point c

Text proposed by the Commission

(c) recycling rates of packaging waste per packaging type listed in Table 1 of Annex II, in the Union as a whole and in each Member State or, when such data on recycling rates for packaging waste per packaging type cannot be made available, assumptions made based on average loss rates as referred to in Article 47(3);

#### Amendment

6. 60 months after the publication of the delegated acts referred to in paragraph 4 the Commission shall adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to, for each packaging type listed in Table 1 of Annex II, establish the methodology to assess if packaging is recyclable at scale. That methodology shall be based at least on the following elements:

#### Amendment

(a) amounts of packaging placed on the market in the Union as a whole and in each Member State;

#### Amendment

(b) amounts of separately collected packaging waste, per packaging material listed in Table 1 of Annex II, in the Union as whole and in each Member State, taking into account Member States obligations under Article 43 of this Regulation;

# Amendment

(c) recycling rates of packaging waste per packaging type listed in Table 1 of Annex II, in the Union as a whole and in each Member State or, when such data on recycling rates for packaging waste per packaging type cannot be made available, assumptions made based on average loss rates as referred to in Article 47(3);

# Proposal for a regulation

### Article 6 – paragraph 6 – point d

Text proposed by the Commission

(d) installed infrastructure capacities for sorting and recycling in the Union as a whole for each packaging type listed in Table 1 of Annex II.

# Proposal for a regulation

Article 6 – paragraph 6 – subparagraph 1 (new)

Text proposed by the Commission

Amendment

(d) installed infrastructure capacities for sorting and recycling in the Union as a whole for each packaging type listed in Table 1 of Annex II, taking into account Member States' obligations under Article 43 of this Regulation.

Amendment

The data mentioned in points (a) to (d) shall be available and easily accessible by the public.

Proposal for a regulation

Article 6 – paragraph 7 – introductory part

Text proposed by the Commission

7. The criteria and requirements referred to in paragraph 3 shall establish:

Proposal for a regulation

Article 6 – paragraph 7 – point a

Text proposed by the Commission

(a) the manner in which to express the result of the recyclability assessment in recyclability performance grades from A to E, as described in Table 3 of Annex II, based on the percentage of the packaging unit, in weight, which is recyclable according to paragraph 1;

Amendment

Amendment

deleted

deleted

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# Proposal for a regulation

### Article 6 – paragraph 7 – point b

Text proposed by the Commission

Amendment

detailed design for recycling criteria for each packaging material and category listed in Table 1 of Annex II;

deleted

Proposal for a regulation

Article 6 – paragraph 7 – point c

Text proposed by the Commission

Amendment

(c) a description, for each packaging category listed in Table 1 of Annex II, of the conditions for compliance with the respective performance grades;

Proposal for a regulation

Article 6 – paragraph 7 – point d

deleted

deleted

deleted

Text proposed by the Commission

Amendment

the modulation of the financial contributions to be paid by producers to comply with their extended producer responsibility obligations as referred to in Article 40, based on the packaging performance grade;

Proposal for a regulation

Article 6 – paragraph 7 – point e

Amendment

the manner in which to assess the recyclability at scale for each packaging category listed in Table 1 of Annex II in order to establish, as of 2035, updated recyclability performance grades.

Text proposed by the Commission

Proposal for a regulation

Article 6 – paragraph 7 a (new)

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# Text proposed by the Commission

#### Amendment

7a. Where proven environmentally beneficial and technically feasible, Member States may, especially through design of schemes established in compliance with Article 44, prioritise recycling of packaging so that it can be subsequently recycled and used in the same way or for a similar application, with minimal loss of quantity, quality or function, whereby producers obliged to meet recycled content targets can benefit from fair access to the material derived from the recycled packaging.

## Proposal for a regulation

# Article 6 – paragraph 8 –introductory part

Text proposed by the Commission

Compliance with the requirements set out in paragraphs 2 and 3 shall be demonstrated in the technical documentation concerning the packaging as set out in Annex VII.

# Proposal for a regulation

Article 6 – paragraph 8 - point a (new)

Text proposed by the Commission

Where a unit of packaging includes integrated components, the assessment of compliance with the design for recycling criteria and with the at scale recyclability requirements shall include all integrated components.

# Proposal for a regulation

Article 6 – paragraph 8 - point b (new)

#### Amendment

Compliance with the requirements set out in paragraphs 2 and 3 shall be demonstrated in the technical documentation concerning the packaging as set out in Annex VII *and take into consideration the following elements:* 

#### Amendment

(a) where a unit of packaging includes integrated components, the assessment of compliance with the design for recycling criteria and with the at scale recyclability requirements shall include all integrated components;

#### Text proposed by the Commission

Where a unit of packaging includes separate components, the assessment of compliance with the design for recycling requirements and with the at scale recyclability requirements shall be done separately for each separate component.

## Proposal for a regulation

Article 6 – paragraph 8 - point c (new)

Text proposed by the Commission

All components of a unit of packaging shall be compatible with the state of the art collection, sorting and recycling processes and shall not hinder the recyclability of the main body of the unit of packaging.

#### Proposal for a regulation

Article 6 – paragraph 9 – subparagraph 1

Text proposed by the Commission

From 1 January 2030, and by way of derogation from *paragraphs* 2 and 3, innovative packaging may be placed on the market for a maximum period of 5 years after the end of the calendar year when it has been placed on the market.

#### Amendment

(b) where a unit of packaging includes separate components, the assessment of compliance with the design for recycling requirements and with the at scale recyclability requirements shall be done separately for each separate component. If an integrated component of the packaging unit is easily separable by hand and there are clear instructions for the consumer, the overall recyclability should be a combination of the assessments for each individual component;

#### Amendment

(c) all components of a unit of packaging shall be compatible with the state of the art collection, sorting and recycling processes and shall not hinder the recyclability of the main body of the unit of packaging

#### Amendment

36 months after the publication of the delegated acts referred to in paragraph 4, and by way of derogation from the requirements of this Article, innovative packaging may be placed on the market for a maximum period of 5 years after the end of the calendar year when it has been placed on the market.

The Commission shall constantly monitor the impact of this derogation on the amount of packaging placed on the market and shall, where appropriate, adopt a legislative proposal in view of amending this paragraph.

#### Proposal for a regulation

# Article 6 – paragraph 9 – subparagraph 2

Text proposed by the Commission

Where use is made of this derogation, innovative packaging shall be accompanied by technical documentation, referred to in Annex VII, demonstrating its innovative nature and showing compliance with the definition in Article 3(34) of this Regulation.

#### Proposal for a regulation

# Article 6 – paragraph 9 – subparagraph 3

Text proposed by the Commission

After the period referred to in the first subparagraph, such packaging shall be accompanied by the technical documentation referred to in paragraph 8.

### Proposal for a regulation

# Article 6 – paragraph 10 – introductory part

Text proposed by the Commission

10. Until *31 December 2034*, this Article shall not apply to the following:

# Proposal for a regulation

### Article 6 – paragraph 10 – point a

Text proposed by the Commission

(a) immediate packaging as defined in Article 1, point (23), of Directive 2001/83/EC and in Article 4, point 25, of Regulation (EU) 2019/6

### Proposal for a regulation

# Article 6 – paragraph 10 – point b

*Text proposed by the Commission* 

(b) contact sensitive *plastic* packaging of

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#### Amendment

Innovative packaging shall be accompanied by technical documentation, referred to in Annex VII, demonstrating its innovative nature, *its overall environmental benefit* and showing compliance with the definition in Article 3(37) of this Regulation.

#### Amendment

After the period referred to in the first subparagraph, such packaging shall be accompanied by the technical documentation referred to in paragraph 8 and shall thus be compliant with the requirements set out in this Article.

#### Amendment

10. Until 72 months after the publication of the delegated act referred to in paragraph 6, this Article shall not apply to the following:

## Amendment

(a) immediate packaging as defined in Article 1, point (23), of Directive 2001/83/EC and in Article 4, point 25, of Regulation (EU) 2019/6

#### Amendment

(b) contact sensitive packaging of medical



medical devices covered by Regulation (EU) 2017/745;

devices covered by Regulation (EU) 2017/745;

## Proposal for a regulation

# Article 6 – paragraph 10 – point c

Text proposed by the Commission

(c) contact sensitive *plastic* packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746.

#### Proposal for a regulation

Article 6 – paragraph 10 – point c a (new)

Text proposed by the Commission

Proposal for a regulation

Article 6 – paragraph 10 a (new)

Text proposed by the Commission

Amendment

(c) contact sensitive packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746.

#### Amendment

(ca) contact sensitive packaging for infant formula and follow-on formula, processed cereal-based food and baby food, and food for special medical purposes as defined in Article 1, point (a), (b) and (c) of Regulation (EU) No 609/2013.

#### Amendment

10a. The Commission shall assess the need to extend the derogation established under paragraph 10. This assessment shall take into account the available scientific guidelines of the relevant regulatory authorities, the state of scientific and technical progress, and the availability and prices of recyclable materials. On that basis and after consultation with relevant stakeholders, the Commission shall present, if appropriate, a legislative proposal.

Proposal for a regulation

Article 6 – paragraph 11

Text proposed by the Commission

11. The financial contributions to be paid

Amendment

11. The financial contributions to be paid

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by producers to comply with their extended producer responsibility obligations as referred to in Article 40 shall be modulated on the basis of the recyclability performance grade, as determined in accordance with the delegated acts referred to in paragraphs 4 and 6 of this Article and, as regards plastic packaging, also in accordance with the Article 7(6).

by producers to comply with their extended producer responsibility obligations as referred to in Article 40 shall be modulated on the basis of the recyclability performance grade, as determined in accordance with the delegated acts referred to in paragraphs 4 and 6 of this Article and, as regards plastic packaging, also in accordance with the Article 7(6). Financial contributions shall, in line with Article 8a of Directive 2008/98/EC, be earmarked to finance the net cost of collection, sorting and recycling infrastructures of the packaging type it is paid for, following the categories set in Annex II, Table 1.

Proposal for a regulation
Article 6a (new)

Text proposed by the Commission

Amendment

# Inert packaging

By 1 January 2029, the Commission shall adopt delegated acts in accordance with Article 21a in order to supplement this Regulation where necessary to deal with any difficulties encountered in applying the provisions of this Regulation, in particular, to inert packaging materials placed on the market in very small quantities (i.e. approximately 0,1 % by weight) in the Union.

# Annex II

Proposal for a regulation

Annex II - Table 1

Table 1: Indicative list of packaging materials, types and categories referred to in Article 6

Text proposed by the Commission

	2	Glass	1 2 2	Bottles, jars, flacons, cosmetics pots, tubs	
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2	Glass	Composite packaging, of which the majority is glass	Bottles, jars, flacons, cosmetics pots, tubs, aerosol cans	
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# Annex II – Table 1 – row 4

Text proposed by the Commission

4	Paper/cardboard	Composite packaging of which the majority is paper/cardboard	paper/ card,	
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# Amendment

4	Paper/cardboard		of ne is		
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# Proposal for a regulation

# Annex II – Table 1 – row 5

Text proposed by the Commission

5	Metal	Steel	Rigid packaging
			formats (aerosol,
			cans, paint tins,
			boxes, etc.) made
			of steel, including

			tinplate	
1mendment				
5	Metal	Steel	Rigid packaging formats (aerosol <i>cans</i> , cans, paint tins, boxes, etc.) made of steel, including tinplate	
Proposal for a	regulation			1
Annex II – Tal	ble 1 – row 11 a (ne	w)		
Text proposed t	by the Commission			
Amendment				
(11a)	Plastic	PET - rigid	Bottles and flasks	Opaque white
Annex II – Tal	ble 1 – row 12			
Text proposed i	by the Commission			
Text proposed to	Plastic	PET - rigid	Rigid packaging other than bottles and flasks (Includes pots, tubs and trays), aerosol cans	Transparent
		PET - rigid	other than bottles and flasks (Includes pots, tubs and trays),	Transparent
12		PET - rigid	other than bottles and flasks (Includes pots, tubs and trays),	Transparent
12 Amendment	Plastic		other than bottles and flasks (Includes pots, tubs and trays), aerosol cans  Rigid packaging other than bottles and flasks (Includes pots,	

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Text proposed by the Commission

# Amendment

(26a)	Plastic	Rigid plastics used for industrial packaging	IBCs, drums	
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# **Proposal for a regulation**

# Annex II – Table 1 – row 27 a (new)

Text proposed by the Commission

Amendment

(27a)	Plastic	Flexible plastics used for industrial packaging	FIBCs, bags	
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# Proposal for a regulation

# Annex II – Table 2 Recyclability performance grades

Text proposed by the Commission

Recyclability Performance	Assessment of recyclability per unit, in weight
Grade	
Grade A	higher or equal to 95 %
Grade B	higher or equal to 90 %
Grade C	higher or equal to 80 %
Grade D	higher or equal to 70 %
Grade E	lower than 70 %

# Amendment

Recyclability Performance Grade	Assessment of recyclability per unit, in weight
Grade A	higher or equal to 95 % - High compatibility with design for recycling
<b>O</b>	The packaging should be able to be recycled multiple times and is fully compatible with the design for recycling criteria. The generated secondary raw material is of comparable quality to feed a closed material loop scheme.
Grade B	higher or equal to 90 % - High to medium compatibility with design

	for recycling
	The packaging may have some minor recyclability issues that slightly affect the quality of the generated secondary raw material. However, the majority of the generated secondary raw material from this packaging can still potentially feed a closed material loop.
Grade C	higher or equal to 80 % - medium compatibility with design for recycling
	The packaging presents some recyclability issues that may affect the quality of the generated secondary raw materials and may lead to material losses during recycling.
Grade D	higher or equal to 70 % - Medium to low compatibility with design for recycling
	The packaging has significant design issues that highly affect its recyclability or imply large material losses during recycling.
Grade E	lower than 70 % - Low compatibility with design for recycling
	The packaging is not recyclable because of design issues and should not be placed on the market.

# Proposal for a regulation

Annex II - Table 2 a (new)

Text proposed by the Commission

# Amendment

# Indicative parameters to be considered when establishing design criteria for recycling under Article 6

- 1. Additives
- 2. Labels/sleeves
- 3. Closure systems and small parts
- 4. Adhesives
- 5. Inks/Printing
- 6. Colours
- 7. Material composition
- 8. Barriers / coatings
- 9. Products residues / ease of emptying
- 10. Ease of dismantling (design features of packaging)

#### RELATED DEFINITIONS

## Proposal for a regulation

# Article 3 – paragraph 1 – point 31

Text proposed by the Commission

(31) 'design for recycling' means design of packaging, including individual components of packaging, in order to ensure its recyclability with state-of-the-art collection, sorting and recycling processes;

#### Proposal for a regulation

Article 3 – paragraph 1 – point 31 a (new)

Text proposed by the Commission

# Proposal for a regulation

Article 3 – paragraph 1 – point 32

Text proposed by the Commission

(32) 'recycled at scale' means collected, sorted and recycled through installed state-of-the-art infrastructure and processes, covering at least 75 % of the Union population, including packaging waste exported from the Union that meets the requirements of Article 47(5);

#### Amendment

(31) 'design for recycling' means design of packaging, including individual components of packaging, in order to ensure its recyclability with state-of-the-art collection, sorting and recycling processes, giving priority to mechanical recycling processes;

# Amendment

(31a) 'recyclability' means the assessment of the compatibility of packaging with the management and processing of waste by design, based on separate collection, sorting in separate streams, recycling at scale, and use of recycled materials to replace primary raw materials in new packaging;

#### Amendment

(32) 'recycled at scale' means the existence of a sufficient capacity for the collected packaging waste to be directed to defined and recognised waste streams through established industrial processes for reprocessing in actual systems proven in operational environment, including packaging waste exported from the Union that meets the requirements of Article 47(5);

# Article 3 – paragraph 1 – point 32 a (new)

Text proposed by the Commission

#### Amendment

(32a) 'high quality recycling' means any recovery operation, as defined in Article 3, point (17), of Directive 2008/98/EC, that ensures that the distinct quality of the waste collected is preserved or recovered during that recovery operation, so that it can be subsequently recycled and used in the same way or for a similar application, with minimal loss of quantity, quality or function;

### Proposal for a regulation

# Article 3 – paragraph 1 – point 37

(37) 'innovative packaging' means a form of packaging that is manufactured using new materials, design or production processes, resulting in a significant improvement in the functions of packaging, such as containment, protection, handling, delivery *or presentation* of products, and in demonstrable environmental benefits, with the exception of packaging that is the result of modification of existing packaging for the *sole* purpose of improved presentation of products and marketing;

# Proposal for a regulation

# Article 3 – paragraph 1 – point 38

Text proposed by the Commission

(38) 'secondary raw materials' means materials that have been obtained through recycling processes and can substitute primary raw materials;

(37) 'innovative packaging' means a form of packaging that is manufactured using new and innovative materials, design or production processes, resulting in a significant improvement in the functions of packaging, such as containment, protection, handling, delivery of products, and in demonstrable environmental benefits overall, with the exception of packaging that is the result of modification of existing packaging for the main purpose of improved presentation of products and marketing;

#### Amendment

(38) 'secondary raw materials' means materials that have been obtained through recycling processes, *undergone all necessary checking and sorting* and can substitute primary raw materials;

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# COMPROMISE AMENDMENT 8 - MINIMUM RECYCLED CONTENT IN PLASTIC PACKAGING (ARTICLE 7)

# EPP, S&D, RE, Greens/EFA

replacing amendments 104-115; 741-743; 748; 1033; 1034; 1086-1236; 1238-1272; 1274-1330; 1334-1335; ITRE: 18; 24-33; AGRI: 108-123; 125-127

#### Proposal for a regulation

#### Article 7 – title

Text proposed by the Commission

Minimum recycled content in plastic packaging

# Proposal for a regulation

# Article 7 – paragraph 1 - introductory part

Text proposed by the Commission

1. From 1 January 2030, the plastic part in packaging shall contain the following minimum percentage of recycled content recovered from post-consumer plastic waste, per *unit of* packaging:

# Proposal for a regulation

# Article 7 – paragraph 1 – point a

Text proposed by the Commission

(a) 30 % for contact sensitive packaging made from polyethylene terephthalate (PET) as the major component;

# Amendment

Minimum recycled content in plastic packaging

#### Amendment

From 1 January 2030, the plastic part in packaging placed on the market shall. unless this results in noncompliance with food safety requirements laid down at Union level, contain the following minimum percentage of recycled content recovered from post-consumer plastic waste, per packaging format as referred to in Table 1 of Annex II, calculated as an average per manufacturing plant, per year:

# Amendment

(a) 30 % for contact sensitive packaging, *except single use beverage bottles*, made from polyethylene terephthalate (PET) as the major component;

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# Article 7 – paragraph 1 – point b

Text proposed by the Commission

(b) 10 % for contact sensitive packaging made from plastic materials other than PET, except single use plastic beverage bottles;

# Amendment

(b) 7,5 % for contact sensitive packaging made from plastic materials other than PET, except single use plastic beverage bottles:

# Proposal for a regulation

# Article 7 – paragraph 1 – point c

Text proposed by the Commission

(c) 30 % for single use plastic beverage bottles;

## Amendment

(c) 30 % for single use plastic beverage bottles;

# Proposal for a regulation

# Article 7 – paragraph 1 – point d

Text proposed by the Commission

(d) 35 % for packaging other than those referred to in points (a), (b) and (c).

#### Amendment

(d) 35 % for *plastic* packaging other than those referred to in points (a), (b) and (c).

# Proposal for a regulation

# Article 7 – paragraph 2 – introductory part

Text proposed by the Commission

2. From 1 January 2040, the plastic part in packaging shall contain the following minimum percentage of recycled content recovered from post-consumer plastic waste, per *unit of* packaging:

# Amendment

2. From 1 January 2040, the plastic part in packaging shall contain the following minimum percentage of recycled content recovered from post-consumer plastic waste, per packaging format as referred to in Table 1 of Annex II, per manufacturing plant, per year:

# Proposal for a regulation

# Article 7 – paragraph 2 – point a

Text proposed by the Commission

Amendment

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- (a) 50 % for contact sensitive plastic packaging, except single use plastic beverage bottles;
- (a) 50 % for contact sensitive-plastic packaging, except single use plastic beverage bottles;
- (aa) 25% for contact sensitive packaging made from plastic materials other than PFT

# Article 7 – paragraph 2 – point b

Text proposed by the Commission

(b) 65 % for single use plastic beverage bottles;

# Amendment

(b) 65 % for single use plastic beverage bottles;

# Proposal for a regulation

# Article 7 – paragraph 2 – point c

Text proposed by the Commission

(c) 65 % for plastic packaging other than those referred to in points (a) and (b);

#### Amendment

(c) 65 % for plastic packaging other than those referred to in points (a) and (b);

# Proposal for a regulation

Article 7 – paragraph 2 a (new)

Text proposed by the Commission

#### Amendment

2a. Economic operators shall be exempted from the obligation to meet the targets in paragraphs 1 and 2 if, during a calendar year, they comply with the definition of microenterprise in accordance with the rules set out in the Commission Recommendation 2003/361/EC<sup>1a</sup>.

<sup>&</sup>lt;sup>1a</sup> Commission Recommendation of 6 May 2003 concerning the definition of micro, small and medium-sized enterprises (OJ L 124, 20.5.2003, p. 36).

# Article 7 – paragraph 3 – point b

Text proposed by the Commission

(b) contact sensitive plastic packaging of medical devices covered by Regulation (EU) 2017/745;

# Proposal for a regulation

# Article 7 – paragraph 3 – point c

*Text proposed by the Commission* 

(c) contact sensitive plastic packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746;

# Proposal for a regulation

Article 7 – paragraph 3 – point d a (new)

Text proposed by the Commission

#### Proposal for a regulation

Article 7 – paragraph 3 – point d b (new)

Text proposed by the Commission

# Amendment

(b) contact sensitive plastic packaging of medical devices, or devices exclusively destined for research use and investigational devices covered by Regulation (EU) 2017/745;

# Amendment

(c) contact sensitive plastic packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746;

#### Amendment

(da) contact sensitive plastic packaging for food intended for infants and young children, food for special medical purposes and packaging for drinks and food typically used for young children as defined in Article 1, point (a), (b) and (c) of Regulation (EU) No 609/2013.

# Amendment

(db) packaging of supplies, components, and immediate packaging components for the manufacturing of medicinal products under Directive 2001/83/EC and for veterinary medicinal products under Regulation (EU) 2019/6 where such packaging is needed to be in line with the quality standards of the medicinal product

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# Article 7 – paragraph 4

Text proposed by the Commission

4. Paragraphs 1 and 2 shall not apply to compostable plastic packaging.

#### Amendment

- 4. Paragraphs 1 and 2 shall not apply to:
- a. compostable plastic packaging.
- b. inks, adhesives, paints, varnishes and lacquers used on packaging.
- c. any plastic part representing less than 5% of the total weight of the whole packaging unit;

# Proposal for a regulation

Article 7 – paragraph 4 a (new)

Text proposed by the Commission

# Amendment

4a. Member States shall ensure that comprehensive collection and sorting infrastructures are in place to facilitate recycling and to ensure availability plastic feedstock for recycling.

# Proposal for a regulation

Article 7 – paragraph 5

Text proposed by the Commission

5. Compliance with the requirements set out in paragraphs 1 and 3 shall be demonstrated in the technical information concerning the packaging referred to in Annex VII.

# Amendment

5. Compliance with the requirements set out in paragraphs 1 and 3 shall be demonstrated *by economic operators* in the technical information concerning the packaging referred to in Annex VII.

# Proposal for a regulation

Article 7 – paragraph 6

# Text proposed by the Commission

6. By 1 January 2030, the financial contributions paid by producers to comply with their extended producer responsibility obligations as laid down in Article 40 shall be modulated based on the percentage of recycled content used in the packaging.

# Proposal for a regulation

# Article 7 – paragraph 7

Text proposed by the Commission

7. December By 31 2026, the Commission is empowered to adopt implementing acts establishing the methodology for the calculation and verification of the percentage of recycled content recovered from post-consumer plastic waste, per unit of plastic packaging, and the format for the technical documentation referred to in Annex VII. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 59(3).

# Proposal for a regulation

# Article 7 – paragraph 8

Text proposed by the Commission

8. As of 1 January 2029, the calculation and verification of the percentage of recycled content contained in packaging under paragraph 1 shall comply with the rules laid down in the *implementing* act referred to in paragraph 7.

#### Proposal for a regulation

Article 7 – paragraph 9 – subparagraph 1

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#### Amendment

6. By 1 January 2030, the financial contributions paid by producers to comply with their extended producer responsibility obligations as laid down in Article 40, shall be modulated based on the percentage of recycled content used in the packaging.

# Amendment

31 December By 2026, Commission shall adopt delegated acts in accordance with Article 58 in order to supplement this Regulation bv establishing the methodology for the calculation and verification of the percentage of recycled content recovered from post-consumer plastic waste and the format for the technical documentation referred to in Annex VII. Those delegated acts shall take into account the environmental impact of the recycling process.

# Amendment

8. As of 1 January 2029, the calculation and verification of the percentage of recycled content contained in packaging under paragraph 1 shall comply with the rules laid down in the *delegated* act referred to in paragraph 7.

# Amendment

9. By 1 January 2032, the Commission shall assess the situation regarding the use of recycled packaging materials in plastics, focusing on the lack of availability of recycled plastics or on adverse effects on human or animal health, security of food supply or the environment, where suitable recycling technologies to recycle plastic packaging are not available because they are not authorised under the relevant Union rules or are not sufficiently installed in practice, or are not sufficiently resource and energy efficient.

# Proposal for a regulation

# Article 7 – paragraph 9 – subparagraph 2

Text proposed by the Commission

Based on this assessment, the Commission is empowered to adopt delegated acts in accordance with Article 58 to amend this Regulation in order to:

- (a) provide for derogations from the scope, timing or level of minimum percentage laid down in paragraph 1, points b and d, for specific plastic packaging, and, as appropriate,
- (b) revise the derogations established in paragraph 3,

where suitable recycling technologies to recycle plastic packaging are not available because they are not authorised under the relevant Union rules or are not sufficiently installed in practice.

#### Amendment

Based on this assessment, the Commission is empowered to adopt delegated acts in accordance with Article 58 to amend this Regulation in order to:

- (a) provide for derogations from the scope, timing or level of minimum percentage laid down in paragraph 2,
- (b) modify the targets established in paragraphs 1 and 2,
- (c) revise the derogations established in paragraph 3.

# Proposal for a regulation

Text proposed by the Commission

*10.* Where justified by the lack of availability or excessive prices of specific recycled plastics that may have adverse effects on human or animal health, security of food supply or environment, making compliance with the minimum percentages of recycled content set out in paragraphs 1 and 2 excessively difficult, the Commission shall be empowered to adopt a delegated act in accordance with Article 58 to amend paragraphs 1 and 2 by adjusting the minimum percentages accordingly. In evaluating the justification of such adjustment, the Commission shall assess requests from natural or legal persons to be accompanied by relevant information and data on the market situation for this post-consumer plastic waste and best

Amendment

deleted

# Proposal for a regulation

# Article 7 – paragraph 11

environment.

Text proposed by the Commission

available evidence regarding the related risks to human or animal health, to the security of food supply or to the

11. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation], the Commission shall review the situation regarding the use of recycled packaging materials in packaging other than plastics and, on this basis, assess the appropriateness of establishing measures, or setting targets, for increasing the use of recycled content in such other packaging, and where necessary present a legislative proposal.

# Amendment

11. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation], the Commission shall review the situation regarding the use of recycled packaging materials in packaging other than plastics and, on this basis, assess the appropriateness of establishing measures, or setting targets, for increasing the use of recycled content in such other packaging, and where necessary present a legislative proposal.

# COMPROMISE AMENDMENT 25 - ARTICLE 7(11 A)(NEW) BIO-BASED PLASTIC EPP, RE, ECR

replacing amendments 116; 758; 760; 761; 853; 1273; 1331-1333; 1337; 1342; 1398; 1495; ITRE: 34, AGRI: 124 and amendments 17, 334

Proposal for a regulation

Article 7 – paragraph 11 a (new)

Text proposed by the Commission

# Amendment

- 1. By 31 December 2025, the Commission shall publish a report assessing the possibility of laying down targets for the use of bio-based plastic feedstock in packaging in order to meet the targets set out in paragraphs 1 and 2 of Article 7.
- 2. Where appropriate and based on the report referred to in paragraph 1, the Commission shall present a legislative proposal in order to:
- (a) lay down targets for the use of biobased plastic feedstock in packaging;
- (b) lay down sustainability requirements for bio-based plastic feedstock to become eligible to contribute to the targets, considering the existing sustainable criteria laid down in Article 29 of Directive (EU) 2018/2001;
- (c) introduce the possibility to meet up to maximum 50% of the targets set out in Article 7(1) and (2) by using bio-based plastic feedstock.

Proposal for a regulation

Article 3 – paragraph 1 – point 41 a (new)

Text proposed by the Commission

Amendment

41a) 'bio-based plastic' is defined as a plastic whose raw materials are made

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from biomass1a;

1a Communication for an EU policy framework on bio-based, biodegradable and compostable plastics, COM(2022), 682 final, 30/11/2022.

Proposal for a regulation Recital 28 a (new)

Text proposed by the Commission

Amendment

(28a) In order to achieve the targets for the integration of recycled content referred to in this Regulation, the Commission should publish, no later than 31 December 2025, a report assessing the possibility of setting targets for the use of bio-based plastic raw materials in packaging in order to achieve the target up to a maximum of 50%, based on sustainability requirements.

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# COMPROMISE AMENDMENT 9 - ARTICLE 8, RELATED DEFINITIONS, ARTICLE 49, PARA 1, POINT F AND ANNEX III - COMPOSTABLE PACKAGING EPP, S&D, RE, Greens/EFA, Left

replacing amendments 67, 118-121; 198; 199; 596-619; 752-756; 1340; 1341; 1343-1395; 1397; 2578-2594; ITRE: 35-40; AGRI: 65; 66; 76;128-132; 229-230

#### ARTICLE 8

# Proposal for a regulation

# Article 8 – paragraph 1

Text proposed by the Commission

1. By [OP: please insert the date = 24 months from the entry into force of this Regulation], packaging referred to in Article 3(1), points (f) and (g), sticky labels attached to fruit and vegetables and very lightweight plastic carrier bags shall be compostable in industrially controlled conditions in bio-waste treatment facilities.

#### Amendment

1. By [OP: please insert the date = 36 months from the entry into force of this Regulation], packaging referred to in Article 3(1), point (f), sticky labels attached to fruit and vegetables shall be compostable to home composting standards or in industrially controlled conditions in bio-waste treatment facilities.

1a. By [OP: please insert the date = 36 months from the entry into force of this Regulation], very lightweight plastic carrier bags required for loose food for hygiene reasons or provided as primary packaging for loose food when this helps to prevent food wastage, shall be compostable in industrially controlled conditions in bio-waste treatment facilities and therefore allowed to be collected in bio-waste receptacles.

# Proposal for a regulation

# Article 8 – paragraph 2

Text proposed by the Commission

2. Where appropriate waste collection schemes and waste treatment infrastructure are available to ensure that packaging referred to in paragraph 1 enters the organic waste management stream, Member States *are empowered to* require that lightweight plastic carrier bags shall be made available on their

# Amendment

2. Where appropriate waste collection schemes and waste treatment infrastructure are available to ensure that packaging referred to in paragraph 1 enters the organic waste management stream, Member States having implemented Article 22 of Directive 2008/98 may require that lightweight plastic carrier

market for the first time only if it can be demonstrated that those lightweight plastic carrier bags have been entirely manufactured from biodegradable plastic polymers, which are compostable in industrially controlled conditions.

bags shall be made available on their market for the first time only if it can be demonstrated that those lightweight plastic carrier bags *are compostable*.

#### Proposal for a regulation

# Article 8 - paragraph 3

Text proposed by the Commission

3. By [OP: Please insert the date = 24 months from the date of entry into force of this Regulation], packaging other than that referred to in paragraphs 1 and 2, including packaging made of biodegradable plastic polymers, shall allow material recycling without affecting the recyclability of other waste streams.

# Amendment

- 3. By [OP: Please insert the date = 36 months from the date of entry into force of this Regulation], packaging other than that referred to in paragraphs 1 and 2, including packaging made of biodegradable plastic polymers and other biodegradable materials, shall allow material recycling, in accordance with Article 6, and without affecting the recyclability of other waste streams.
- 3a. By way of derogation from Article 8(3), Member States are empowered to require that those packaging that are compostable in their territory may be processed under the bio-waste stream process.

# Proposal for a regulation

# Article 8 – paragraph 5

Text proposed by the Commission

The Commission shall be empowered 5. to adopt delegated acts in accordance with Article 58 to amend paragraphs 1 and 2 of this Article by adding other types of packaging to the types of packaging covered by those paragraphs when it is justified and appropriate technological to and regulatory developments impacting the disposal of compostable packaging and under the conditions set out in Annex III.

#### Amendment

5. After consultation of expert groups, the Commission shall be empowered to adopt delegated acts in accordance with Article 58 to amend paragraphs 1, 1a and 2 of this Article by adding other types of packaging to the types of packaging covered by those paragraphs when it is justified and appropriate due to technological and regulatory developments, including on labelling of compostability, impacting the disposal of compostable packaging and under the conditions set out in Annex III.

# Proposal for a regulation

Article 8 – paragraph 5 a (new)

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#### Amendment

5a. By 31 May 2025, the Commission shall request the European standardisation organisations to update the harmonised standard (EN 13432) on the "Requirements for packaging recoverable through composting and biodegradation - testing schemes and evaluation criteria".

By 31 may 2025, the Commission shall also request the European standardisation organisations to prepare harmonised standards laying down the detailed technical specifications of the requirements on home compostable packaging in this Article.

#### **ARTICLE 49**

# Proposal for a regulation

# Article 49 – paragraph 1 - point f

Text proposed by the Commission

(f) the composting properties and appropriate waste management options for compostable packaging.

#### Amendment

(f) the composting properties and appropriate waste management options for compostable packaging, including information to consumers that compostable packaging that is compostable in industrially controlled conditions should not be thrown in home compost or nature.

# RELATED DEFINITIONS

# Proposal for a regulation

# Article 3 – paragraph 1 – point 1 – point f

*Text proposed by the Commission* 

(f) tea or coffee bags *necessary to* contain a tea or coffee product and intended to be used and disposed of together with the product;

# Proposal for a regulation

# Article 3 – paragraph 1 – point 1 – point g

*Text proposed by the Commission* 

#### Amendment

(f) permeable tea or coffee bags or soft after use system and single-serve units that contain a tea or coffee product and are intended to be used and disposed of together with the product;

Amendment

(g) coffee or tea system single-serve unit necessary to contain a coffee or tea product and intended to be used and disposed of together with the product;

# Proposal for a regulation

# Article 3 – paragraph 1 – point 41

Text proposed by the Commission

(41) 'compostable packaging' means packaging capable of undergoing physical, chemical, thermal or biological decomposition such that most of the finished compost ultimately decomposes into carbon dioxide, mineral salts, biomass and water, according to Article 47(4), and does not hinder the separate collection and the composting process or activity into which it is introduced in industrially controlled conditions;

# Proposal for a regulation

Article 3 – paragraph 1 – point 41 a (new)

Text proposed by the Commission

# ANNEX III

# Proposal for a regulation

# Annex III – paragraph 1 – introductory part

Text proposed by the Commission

Conditions to be considered when mandating the use of compostable packaging format:

(g) **non-permeable** coffee or tea system single-serve unit necessary to contain a coffee or tea product and intended to be used and disposed of together with the product;

# Amendment

(41) 'compostable packaging' means packaging capable of undergoing physical, chemical, thermal or biological decomposition such that most of the finished compost ultimately decomposes into carbon dioxide, mineral salts, biomass and water, according to Article 47(8), and does not hinder the separate collection and the composting or anaerobic digestion process or activity into which it is introduced in industrially controlled conditions, in accordance with the applicable requirements laid down in the harmonised European standards EN 13432;

#### Amendment

(41a) 'home compostable packaging' means packaging that can also biodegrade in non-controlled conditions compared to industrial scale composting facilities and the composting process of which is performed by private individuals with the aim of producing compost for their own use.

# Amendment

Conditions to be considered when mandating *or introducing* the use of compostable packaging format:

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# Annex III – paragraph 1 – point c

Text proposed by the Commission

(c) it is of biodegradable nature *allowing* the packaging to undergo physical, chemical, thermal or biological decomposition, including anaerobic digestion, resulting ultimately in conversion into carbon dioxide *or methane*, in the absence of oxygen, *mineral salts*, *biomass and water*,

# Proposal for a regulation

# Annex III – point e

Text proposed by the Commission

(e) its use significantly reduces the contamination of compost with non-compostable packaging;

# Proposal for a regulation

# Annex III – paragraph 1 – point f

Text proposed by the Commission

(f) its use does not increase the contamination of non-compostable packaging waste streams.

#### Amendment

(c) it is of *such* biodegradable nature *that it allows* the packaging to undergo physical, chemical, thermal or biological decomposition, including anaerobic digestion, resulting ultimately in conversion into carbon dioxide *and water, new microbial biomass, mineral salts, and*, in the absence of oxygen, *methane*,

# Amendment

(e) its use significantly reduces the contamination of compost with non-compostable packaging and does not cause any problems in bio-waste processing;

# Amendment

(f) its use does not increase the contamination of non-compostable packaging waste streams.

# COMPROMISE AMENDMENT 10 - REUSABLE PACKAGING (ARTICLES 10, 23) AND REUSE AND REFILL (ARTICLES 24 - 28, 45) AND RELATED DEFINITIONS

# S&D, RE, Greens/EFA

replacing AMs 59-61; 122; 133 - 167; 646-649; 652; 655-667; 777; 1459-1494, 1757- 2183 and 2448-2465; ITRE: 57-78; AGRI: 71; 146-148; 166-204

#### ARTICLE 10

#### Proposal for a regulation

# Article 10 – paragraph 1 – introductory part

Text proposed by the Commission

1. Packaging shall be considered reusable where if fulfils the following conditions:

# Proposal for a regulation

# Article 10 – paragraph 1 – point a

Text proposed by the Commission

(a) it has been conceived, designed and placed on the market with the objective to be re-used *or refilled*;

# Proposal for a regulation

# Article 10 – paragraph 1 – point b

Text proposed by the Commission

(b) it has been conceived and designed to accomplish as many *trips or* rotations as possible in normally predictable conditions of use;

### Amendment

1. Packaging *placed on the market* shall be considered reusable where if fulfils the following conditions:

### Amendment

(a) it has been conceived, designed and placed on the market with the objective to be re-used *for multiple times*;

#### Amendment

(b) it has been conceived and designed to accomplish as many rotations as possible in normally predictable conditions of use

By [OP: Please insert the date = the date 24 months after the entry into force of this Regulation] the Commission shall adopt delegated act setting a minimum number of rotations for reusable packaging in different and relevant material and packaging categories.

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# Article 10 – paragraph 1 – point d

Text proposed by the Commission

(d) it is capable of being emptied, unloaded, refilled or reloaded while ensuring compliance with the applicable safety and hygiene requirements;

# Proposal for a regulation

# Article 10 – paragraph 1 – point e

Text proposed by the Commission

(e) it is capable of being reconditioned in accordance with Part B of Annex VI, whilst maintaining its ability to perform its intended function;

# Proposal for a regulation

# Article 10 – paragraph 1 – point f

Text proposed by the Commission

(f) it can be emptied, unloaded, refilled or reloaded while maintaining the quality and safety of the packaged product and allowing for the attachment of labelling, and the provision of information on the properties of that product and on the packaging itself, including any relevant instructions and information for ensuring safety, adequate use, traceability and shelf-life of the product;

# Proposal for a regulation

# Article 10 – paragraph 1 – point g

Text proposed by the Commission

(g) it can be emptied, unloaded, refilled or reloaded without risk to the health and safety of those responsible for doing so;

# Proposal for a regulation

# Article 10 – paragraph 1 – point h a (new)

Text proposed by the Commission

#### Amendment

(d) it is capable of being emptied, unloaded, refilled or reloaded while ensuring compliance with the applicable safety and hygiene requirements;

#### Amendment

(e) it is capable of being reconditioned in accordance with Part B of Annex VI, whilst maintaining its ability to perform its intended function;

#### Amendment

(f) it can be emptied, unloaded, refilled or reloaded while maintaining the quality and safety of the packaged product and allowing for the attachment of labelling, and the provision of information on the properties of that product and on the packaging itself, including any relevant instructions and information for ensuring safety, adequate use, traceability and shelf-life of the product;

# Amendment

(g) it can be emptied, unloaded, refilled or reloaded without risk to the health and safety of those responsible for doing so;

Amendment

# (ha) it fulfils the requirements regarding consumer health, safety and hygiene;

# Proposal for a regulation

# Article 10 - paragraph 2

Text proposed by the Commission

2. Compliance with the requirements set out in paragraph 1 shall be demonstrated in the technical information concerning the packaging referred to in Annex VII.

#### **ARTICLE 23**

# Proposal for a regulation

# Article 23 – paragraph 1

1. Economic operators who place reusable packaging on the market shall ensure that a system for re-use of such packaging is in place, which meets the requirements laid down in Article 24 and Annex VI.

# **ARTICLE 24**

# Proposal for a regulation

# Article 24 – paragraph 2

Text proposed by the Commission

2. Economic operators making use of reusable packaging shall recondition such packaging in compliance with Part B of Annex VI, prior to offering it again for use by end users.

# Proposal for a regulation

# Article 24 – paragraph 2 a (new)

Text proposed by the Commission

## Amendment

- 2. Compliance with the requirements set out in paragraph 1 shall be demonstrated in the technical information concerning the packaging referred to in Annex VII.
- 1. Economic operators who place reusable packaging on the market shall ensure that a system for re-use of such packaging is in place, including an incentive to ensure collection, which meets the requirements laid down in Article 24 and Annex VI. This provision can be considered fulfilled by existing systems for reuse already in place in the Member States.

#### Amendment

2. Economic operators making use of reusable packaging shall recondition such packaging in compliance with Part B of Annex VI, prior to offering it again for use by end users.

#### Amendment

2a. Economic operators making use of reusable packaging can designate third parties responsible of one or more mutualised systems for re-use. The appointed third parties ensure that the systems for reuse, which the reusable packaging is part of,

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comply with the requirements laid down in Part A of Annex VI.

Where economic operators have appointed a third party as referred in paragraph 2a, the obligations set out in this Article shall be met by the third parties on their behalf.

# **ARTICLE 25**

# Proposal for a regulation

# Article 25 – paragraph 2

Text proposed by the Commission

2. Economic operators enabling refill shall ensure that refill stations comply with the requirements laid down in Part C of Annex VI and with any requirements set in other Union legislation for the sale of products through refill.

#### Proposal for a regulation

# Article 25 – paragraph 3

Text proposed by the Commission

3. Economic operators enabling refill shall ensure that packaging offered to the end users at the refill stations is not provided free of charge or is provided as a part of a deposit and return system.

#### Proposal for a regulation

#### Article 25 – paragraph 4

Text proposed by the Commission

4. Economic operators may refuse to refill a container provided by the end user, if the end user does not abide with the requirements communicated by the economic operator in accordance with paragraph 1.

#### Amendment

2. Economic operators enabling refill shall ensure that refill stations comply with the requirements laid down in Part C of Annex VI and with any requirements set in other Union legislation for the sale of products through refill.

#### Amendment

3. Economic operators enabling refill shall ensure that *if a* packaging *is* offered to the end users at the refill stations, *it* is not provided free of charge or is provided as a part of a deposit and return system.

#### Amendment

4. Economic operators may refuse to refill a container provided by the end user, if the end user does not abide with the requirements communicated by the economic operator in accordance with paragraph 1, in particular if they deem it unhygienic or unsuitable for the food or drink being sold.

Economic operators shall bear no liability for hygiene or food safety issues that may arise from the use of containers provided by the end user.

# Proposal for a regulation

# Article 25 – paragraph 4 a (new)

Text proposed by the Commission

Amendment

From 1 January 2030, final distributors with a area, excluding all storage and dispatch areas, of more than 400m2 shall endeavour to dedicate 10% of their sales area to refill stations for both food and non-food products.

#### **ARTICLE 26**

Proposal for a regulation

Article 26 – title

Text proposed by the Commission

Re-use and refill targets

Proposal for a regulation

Article 26 – paragraph 1

Text proposed by the Commission

1. **From 1 January 2030,** economic operators making large household appliances listed in point **2** of Annex II to Directive 2012/19/EU available on the market for the first time within the territory of a Member State shall ensure that **90** % of those products are made available in reusable transport packaging within a system for re-use.

Amendment

Re-use targets

Amendment

- 1. Economic operators, *including online platforms*, making large household appliances listed in point 1 of Annex II to Directive 2012/19/EU available on the market for the first time within the territory of a Member State:
- (a) shall ensure that from 1 January 2030, 50% of those products are made available in reusable transport packaging within a system for reuse:
- (b) shall aim to ensure that from 1 January 2040, 90% of those products are made available in reusable transport packaging within a system for reuse.

Proposal for a regulation

Article 26 – paragraph 2

Text proposed by the Commission

2. The final distributor making available on the market within the territory of a Member State in sales packaging cold or

Amendment

deleted

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hot beverages filled into a container at the point of sale for take-away shall ensure that:

- (a) from 1 January 2030, 20 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 80 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill.

# Proposal for a regulation

# Article 26 – paragraph 3

Text proposed by the Commission

- 3. A final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging take-away ready-prepared food, intended for immediate consumption without the need of any further preparation, and typically consumed from the receptacle, shall ensure that:
- (a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 40 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

#### Proposal for a regulation

Article 26 – paragraph 3 a (new)

Text proposed by the Commission

Amendment

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Amendment

- 3a. Where a final distributor makes nonalcoholic beverages in sales packaging available on the market, it:
- (a) shall ensure that, within the territory of a Member State from 1 January 2030, at least 20 % of those products are made available in reusable packaging within a system for reuse;

(b) shall aim to ensure that from 1 January 2040, at least 35 % of those products are made available in reusable packaging within a system for re-use.

#### Proposal for a regulation

Article 26 – paragraph 3 b (new)

Text proposed by the Commission

#### Amendment

- 3b. Where a final distributor makes alcoholic beverages, with the exception of wine and sparkling wines, in sales packaging available on the market within the territory of a Member State, it:
- (a) shall ensure that from 1 January 2030, at least 10 % of those products are made available in reusable packaging within a system for re-use;
- (b) shall aim to ensure that from 1 January 2040, at least 25 % of those products are made available in reusable packaging within a system for re-use;
- c) shall meet the above targets in a manner that other alcoholic beverage category (as defined in Council Directive 92/83/EEC EU) fairly contributes to the re-use target;
- (d) shall ensure that brands owned by the final distributor contribute fairly to the re-use target;
- (e) shall allow manufacturers the flexibility to achieve reuse targets across their portfolio.

Amendment

# Proposal for a regulation

Article 26 - paragraph 4

Text proposed by the Commission

deleted

4. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging alcoholic beverages in the form of beer, carbonated alcoholic beverages, fermented beverages other than wine, aromatised wine products and fruit wine, products based on spirit drinks, wine or other fermented beverages mixed with beverages,

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soda, cider or juice, shall ensure that:

- (a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 25 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

# Proposal for a regulation

# Article 26 – paragraph 5

Text proposed by the Commission

- 5. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging alcoholic beverages in the form of wine, with the exception of sparkling wine, shall ensure that:
- (a) from 1 January 2030, 5 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 15 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

# Proposal for a regulation

# Article 26 – paragraph 6

Text proposed by the Commission

6. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging non-alcoholic beverages in the form of water, water with added sugar, water with other sweetening matter, flavoured water, soft drinks, soda lemonade, iced tea and similar beverages which are immediately ready to drink, pure juice, juice or must of fruits or vegetables and smoothies without milk and non-alcoholic beverages containing milk fat, shall ensure that:

Amendment

deleted

deleted

Amendment

- (a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 25 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

# Article 26 – paragraph 7

Text proposed by the Commission

- 7. Economic operators using transport packaging in the form of pallets, plastic crates, foldable plastic boxes, pails and drums for the conveyance or packaging of products in conditions other than provided for under paragraphs *12 and 13* shall ensure that:
- (a) from 1 January 2030, 30 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 90 % of such packaging used is reusable packaging within a system for re-use.

# Proposal for a regulation

# Article 26 – paragraph 8

Text proposed by the Commission

- 8. Economic operators using transport packaging for the transport and delivery of non-food items made available on the market for the first time via e-commerce shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 50 % of such packaging used is reusable packaging within a system for re-use;

# Amendment

- 7. Economic operators using transport packaging *or sales packaging only used for transportation within the territory of the Union* in the form of pallets, plastic crates, foldable plastic boxes, pails *or* drums for the conveyance or packaging of products in conditions other than provided for under paragraphs *5 and 6*:
- (a) **shall ensure that** from 1 January 2030, **at least** 30 % of such packaging used is reusable packaging within a system for re-use;
- (b) **shall aim to ensure that** from 1 January 2040, **at least** 90 % of such packaging used is reusable packaging within a system for re-use.

#### Amendment

- 8. Economic operators using transport packaging *within the territory of the Union* for the transport and delivery of non-food items made available on the market for the first time via e-commerce:
- (a) shall ensure that from 1 January 2030, *at least* 10 % of such packaging used is reusable packaging within a system for re-use
- (b) **shall aim to ensure that** from 1 January 2040, **at least** 50 % of such packaging used is reusable packaging within a system for

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# Article 26 – paragraph 9

Text proposed by the Commission

- 9. Economic operators using transport packaging *in the form of pallet wrappings and straps* for stabilization and protection of products put on pallets during transport shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 30 % of such packaging used for transport is reusable packaging within a system for re-use;

# Proposal for a regulation

# Article 26 – paragraph 10

Text proposed by the Commission

- 10. Economic operators using grouped packaging in the form of boxes, excluding cardboard, used outside of sales packaging to group a certain number of products to create a stock-keeping unit shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 25 % of such packaging they used is reusable packaging within a system for re-use.

# Proposal for a regulation

# Article 26 – paragraph 11

Text proposed by the Commission

11. Targets laid down in *paragraphs 1 to* 10 shall be calculated for the period of a

#### Amendment

- 9. Economic operators using transport packaging within the territory of the Union for stabilization and protection of products put on pallets during transport, including, but not limited to, pallet wrappings or straps
- (a) shall ensure that from 1 January 2030, *at least* 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) *shall aim to ensure that* from 1 January 2040, *at least* 30 % of such packaging used for transport is reusable packaging within a system for re-use

#### Amendment

- 10. Economic operators, *including online platforms*, using grouped packaging *within the territory of the Union* in the form of boxes, excluding cardboard, used outside of sales packaging to group a certain number of products to create a stock-keeping *or distribution* unit:
- (a) shall ensure that from 1 January 2030, *at least* 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) *shall aim to ensure that* from 1 January 2040, *at least* 25 % of such packaging they used is reusable packaging within a system for re-use.

#### Amendment

11. Targets laid down in *this Article* shall

be calculated for the period of a calendar year.

#### calendar year.

# Proposal for a regulation

# Article 26 – paragraph 12 – subparagraph 1 – introductory part

Text proposed by the Commission

Transport packaging used by an economic operator shall be reusable where it is used for transporting products:

#### Proposal for a regulation

# Article 26 – paragraph 12 – subparagraph 2

Text proposed by the Commission

This obligation applies to pallets, boxes, excluding cardboard, trays, plastic crates, intermediate bulk containers, drums and canisters, of all sizes and materials, including flexible formats.

## Proposal for a regulation

# Article 26 - paragraph 13 - subparagraph 1

Text proposed by the Commission

Economic operators delivering products to another economic operator within the same Member State shall use only reusable transport packaging for the purpose of the transportation of such products.

# Proposal for a regulation

# Article 26 – paragraph 13 – subparagraph 2

Text proposed by the Commission

This obligation applies to pallets, boxes, excluding cardboard, plastic crates intermediate bulk containers, and drums, of all sizes and materials, including flexible formats.

# Proposal for a regulation

Article 26 – paragraph 14

#### Amendment

From 1 January 2030, 95% of the transport packaging used by an economic operator shall be reusable where it is used for transporting products:

#### Amendment

This obligation applies to pallets, boxes, excluding cardboard, trays, plastic crates, intermediate bulk containers, drums and canisters, of all sizes and materials, including flexible formats.

### Amendment

From 1 January 2030, economic operators, including online platforms, delivering products to another economic operator within the same Member State shall use only reusable transport packaging for the purpose of the transportation of such products.

#### Amendment

This obligation applies to pallets, boxes, excluding cardboard, plastic crates intermediate bulk containers, and drums, of all sizes and materials, including flexible formats.

# Text proposed by the Commission

- 14. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 2 to 10* if, during a calendar year, they:
- (a) placed not more than 1000 kg of packaging on the market; or
- (b) complied with the definition of microcompany in accordance with rules set out in the Commission Recommendation 2003/361, as applicable on [OP: Please insert the date = the date of entry into force of this Regulation].

# Proposal for a regulation

# Article 26 – paragraph 15

Text proposed by the Commission

15. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 2 to 6* if, during a calendar year, they have a sales area of not more than 100 m2, including also all storage and dispatch areas.

# Proposal for a regulation

# Article 26 – paragraph 16

Text proposed by the Commission

16. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish:

(a) targets for other products than those covered by paragraphs 1 to 6 of this Article and other packaging formats than those in paragraphs 7 to 10, based on the positive experiences with measures taken by Member States under Article 45(2),

#### Amendment

- 14. Economic operators shall be exempted from the obligation to meet the targets in *this Article* if, during a calendar year, they:
- (a) placed not more than 1000 kg of packaging on the market; or
- (b) complied with the definition of microcompany in accordance with rules set out in the Commission Recommendation 2003/361, as applicable on [OP: Please insert the date = the date of entry into force of this Regulation].

#### Amendment

15. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 3a and 3b* if, during a calendar year, they have a sales area of not more than 100 m2, including also all storage and dispatch areas.

#### Amendment

- In order to take account of the latest 16. scientific and economic data and developments, and improving the overall environmental outcome, which may require specific waste streams departing from the hierarchy where this is justified by an independent and peer reviewed life-cycle assessment, the Commission shall empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish:
- (a) targets for other products than those covered by paragraphs 1 to 6 of this Article and other packaging formats than those in paragraphs 7 to 10, based on the positive experiences with measures taken by Member States under Article 45(2) and with a

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- (b) exemptions for economic operators additional to those listed in *points* (a) to (c) of paragraph 14 of this Article,
- (c) exemptions for specific packaging formats covered by the targets laid down in paragraphs 2 to 6 of this Article in case of hygiene, food safety or *environmental issues* preventing *the achievement of those targets*.

# Article 26 – paragraph 17

Text proposed by the Commission

17. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation], the Commission shall review the situation regarding reuse of packaging *and*, *on this* basis, assess the *appropriateness of establishing measures, reviewing the* targets laid down in this Article, and setting new targets for the reuse *and refill of* packaging, and where necessary present a legislative proposal.

particular emphasis on the sectors of cold and hot takeaway beverages, takeaway food, detergents, hygiene, ready-prepared meals and pet food

- (b) exemptions for economic operators additional to those listed in this Article, *due to particular economic constraints encountered in a specific sector related to the compliance with targets set out in this Article*
- (c) exemptions for specific packaging formats covered by the targets laid down in paragraphs 2 to 6 of this Article in case of hygiene, food safety or *hazardous nature of the product* preventing *reuse*.

#### Amendment

17. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation] the Commission shall review the situation regarding reuse of packaging. When assessing the impact of the packaging reuse targets, the Commission shall at least evaluate the packaging waste reduction obtained by the reuse 2030 targets, CO2 emission reduction, food waste reduction, reduction of the volumes of virgin raw material used, water and energy use, water contamination and the use of detergents and disinfectants

The Commission shall also assess the development of cardboard packaging waste and its environmental impacts and material substitution effects that may occur due to material exemptions in Article 22 in combination with Annex V, and Article 26, paragraphs 7, 10, 12 and 13.

On the basis of that review, the Commission shall, where appropriate, present a legislative proposal:

- (a) modifying or confirming the 2040 targets laid down in this Article
- (b) if necessary, setting new targets for the reuse in other sectors and for other

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# packaging formats and materials.

# Proposal for a regulation

# Article 26 – paragraph 17 a (new)

Text proposed by the Commission

#### Amendment

17a. From January 1st, 2030, all reusable packaging formats issued by distributors in the territory of a Member State in accordance with paragraphs 3a and 3b, must be taken back by that end distributor.

#### ARTICLE 27

# Proposal for a Regulation

Article 27 – title

Text proposed by the Commission

Rules on the calculation of the attainment of the re-use *and refill* targets

# Proposal for a regulation

# Article 27 – paragraph 2 – introductory part

Text proposed by the Commission

2. For the purpose of demonstrating the attainment of the targets laid down in Article 26(2) to (6), the final distributor, or manufacturer, as appropriate, making available on the market such products within the territory of a Member State shall calculate, for each target separately, the following:

# Proposal for a regulation

# Article 27 – paragraph 2 – point a

Text proposed by the Commission

(a) the number of units of sales of beverages and food in reusable packaging within a system for re-use made available on the market within the territory of a Member State in a calendar year;

#### Amendment

Rules on the calculation of the attainment of the re-use targets

#### Amendment

2. For the purpose of demonstrating the attainment of the targets laid down in Article 26 (3a) and (3b), the final distributor, or manufacturer, as appropriate, making available on the market such products within the territory of a Member State shall calculate, for each target separately, the following:

#### Amendment

(a) the number of *equivalent* units of sales of beverages and food in reusable packaging within a system for re-use made available on the market within the territory of a Member State in a calendar year;

# Article 27 – paragraph 2 – point b

Text proposed by the Commission

(b) the number of units of sales of beverages and food made available on the market within the territory of a Member State in a calendar year through refill;

#### Amendment

deleted

# Proposal for a regulation

#### Article 27 – paragraph 2 – point c

*Text proposed by the Commission* 

(c) the number of units of sales of beverages and food made available on the market within the territory of a Member State by other means than those referred to in points (a) *and* (b) in a calendar year.

# Amendment

(c) the number of *equivalent* units *of sales* of sales of beverages and food made available on the market within the territory of a Member State by other means than those referred to in *point* (a) in a calendar year.

# Proposal for a regulation

# Article 27 – paragraph 3 – introductory part

Text proposed by the Commission

3. For the purpose of demonstrating the attainment of the targets laid down in Article 26(7) to (10), the economic operator using such packaging shall calculate, for each target separately, the following:

#### Amendment

3. For the purpose of demonstrating the attainment of the targets laid down in Article 26(7) and (10), the economic operator using such packaging shall calculate, for each target separately, the following:

# Proposal for a regulation

# Article 27 – paragraph 3 – point a

Text proposed by the Commission

(a) the number of equivalent units of each of the packaging formats listed in Article 26(7) to (10) constituting reusable packaging within a system for re-use they used in a calendar year;

# Amendment

(a) the number of equivalent units of each of the packaging formats listed in Article 26(6) and (7) constituting reusable packaging within a system for re-use they used in a calendar year;

# Proposal for a regulation

Article 27 – paragraph 3 – point b

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# Text proposed by the Commission

(b) the number of equivalent units of each of the packaging formats listed in Article 26(7) to (10), other than those indicated in point (a), that they used in a calendar year.

# Proposal for a regulation

# Article 27 – paragraph 4 – subparagraph 1

Text proposed by the Commission

By 31 December **2028**, the Commission shall adopt *implementing* acts establishing detailed calculation rules and methodology regarding the targets set out in Article 26.

# Proposal for a regulation

# Article 27 – paragraph 4 – subparagraph 2

Text proposed by the Commission

The implementing act shall be adopted in accordance with the examination procedure referred to in Article 59(3).

# Proposal for a regulation

Article 27 – paragraph 4 – subparagraph 2 a (new)

Text proposed by the Commission

#### Amendment

(b) the number of equivalent units of each of the packaging formats listed in Article 26(6) and (7), other than those indicated in point (a), that they used in a calendar year.

#### Amendment

By 31 December 2026, the Commission shall adopt *delegated* acts establishing detailed calculation rules and methodology regarding the targets set out in Article 26.

Amendment

deleted

#### Amendment

The obligation to demonstrate the attainment of the targets laid down in Article 26 shall apply from 1 January 2030 or [18 months] after the entry into force of the delegated acts referred to in subparagraph 1, whichever is later.

# **ARTICLE 28**

Proposal for a regulation

Article 28 – title

Text proposed by the Commission

Reporting to the competent authorities on reuse *and refill* targets

Proposal for a regulation

Article 28 – paragraph 6 a (new)

Text proposed by the Commission

**ARTICLE 28a (new)** 

Proposal for a regulation

Article 28 a (new)

Text proposed by the Commission

Amendment

Reporting to the competent authorities on reuse targets

Amendment

6a. By [OP: please insert the date = 24 months from the entry into force of this Regulation], the Commission shall establish a European observatory on re-use. The observatory shall be responsible for monitoring the implementation of the measures laid down in this Regulation, collecting data on re-use practices, and contributing to the development of best practices in the field of re-use.

Amendment

Article 28a

Refill obligation for the takeaway sector

- 1. By ... [OP: Please insert the date = 24 months after the date of entry into force of this Regulation]:
- (a) the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall provide a system for consumers to bring their own container to be filled;
- (b) the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market

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within the territory of a Member State in sales packaging take-away ready-prepared food, intended for immediate consumption without the need of any further preparation, and typically consumed from the receptacle, shall provide a system for consumers to bring their own container to be filled.

2. The final distributors referred to in points (a) and (b) must offer the goods filled in the container brought by the consumer at a lower price and in no less favourable conditions than the sales unit consisting of the same goods and single use packaging.

The final distributors are obliged to inform the end consumers at the point of sale, through clearly visible and readable information boards or signs, about the possibility of obtaining the goods in a refillable container provided by the consumer.

ARTICLE 28b (new)

Proposal for a regulation
Article 28 b (new)

Text proposed by the Commission

Amendment

# Article 28b

Reuse offer for the takeaway beverage sector

- 1. By ... [OP: Please insert the date = 36 months after the date of entry into force of this Regulation] the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall provide to the consumers the option of packaging within a system for re-use.
- 2. The final distributors are obliged to inform the end consumers at the point of sale, through clearly visible and readable information boards or signs, about the possibility of obtaining the goods in reusable

# packaging

2a. The final distributors must offer the goods filled in reusable packaging at no higher costs, and in no less favourable conditions than the sales unit consisting of the same goods and single use packaging.

3. The final distributors shall be exempted from the application of this Article if they meet the definition of a micro- company in line with the rules set out in Commission Recommendation 2003/361.

# **ARTICLE 45**

# Proposal for a regulation

Article 45 – paragraph 1

Text proposed by the Commission

1. Member States shall take measures to *encourage* the set-up of systems for re-use of packaging and systems for refill in an environmentally sound manner. Those systems shall comply with the requirements laid down in Articles 24 and 25 and Annex VI of this Regulation and shall not compromise food hygiene or the safety of consumers.

# Proposal for a regulation

# Article 45 – paragraph 2 – introductory part

Text proposed by the Commission

2. The measures referred to in paragraph 1 may include:

#### Amendment

1. **By December 31, 2028,** Member States shall take measures to **ensure** the set-up of systems for re-use of packaging **with sufficient incentives for return** and systems for refill in an environmentally sound manner. Those systems shall comply with the requirements laid down in Articles 24 and 25 and Annex VI of this Regulation and shall not compromise food hygiene or the safety of consumers.

# Amendment

2. The measures referred to in paragraph 1 may include:

Proposal for a regulation

Article 45 – paragraph 2 – point b

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#### Text proposed by the Commission

(b) the use of economic incentives, including requirements to final distributors, to charge the use of single-use packaging or to inform consumers about the cost of such packaging at the point of sale,

#### Amendment

(b) the use of economic incentives, including requirements to final distributors, to charge the use of single-use packaging or to inform consumers about the cost of such packaging at the point of sale,

#### Proposal for a regulation

#### Article 45 – paragraph 2 – point c

Text proposed by the Commission

(c) requirements on final distributors to make available in reusable packaging within a system for re-use or through refill a certain percentage of other products than those covered by targets laid down in Article 26 on the condition that this does not lead to distortions on the internal market or trade barriers for products from other Member States.

# Proposal for a regulation

Article 45 – paragraph 2 a (new)

Text proposed by the Commission

#### Amendment

(c) requirements on *manufacturers and* final distributors to make available in reusable packaging within a system for re-use or through refill a certain percentage of other products than those covered by targets laid down in Article 26 on the condition that this does not lead to distortions on the internal market or trade barriers for products from other Member States.

#### Amendment

The Commission 2a. shall request European standardisation organisations the development of voluntary standards for reusable packaging, with the aim of promoting the characteristics needed for the deployment of well-designed reuse systems. Such standards shall address the design, labelling, cleaning, and traceability of reusable packaging, among other aspects. Commission shall support development and dissemination of such standards.

Proposal for a regulation

Article 45 – paragraph 2 b (new)

Text proposed by the Commission

Amendment

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2b. Member States shall ensure that extended producer responsibility schemes and deposit systems dedicate a minimum share of their budget to financing reduction and prevention actions and reuse infrastructure for the deployment of reuse system.

#### RELATED DEFINITIONS

#### Proposal for a regulation

Article 3 – paragraph 1 – point 22

Text proposed by the Commission

(22) 're-use' means any operation by which reusable packaging is used again for the same purpose for which it was conceived;

#### Proposal for a regulation

Article 3 – paragraph 1 – point 26

Text proposed by the Commission

(26) 'systems for re-use' means organisational, technical /or financial arrangements, which enable the re-use either in a closed loop or open loop system. Deposit and return systems, when they ensure that packaging is collected for re-use, are considered as part of a 'system for re-use';

#### Proposal for a regulation

Article 3 – paragraph 1 – point 28

Text proposed by the Commission

(28) 'refill' means an operation by which an end user fills its own container, which fulfils

#### Amendment

(22) 're-use' means any operation by which reusable packaging is used again several times for the same purpose for which it was conceived and made possible by adequate logistics and promoted by suitable incentive systems, usually by a deposit scheme;

#### Amendment

(26) 'systems for re-use' means organisational, technical *and*/or financial arrangements, *together with incentives, that allow* the re-use either in a closed loop or open loop system. Deposit and return systems, when they ensure that packaging is collected for re-use, are considered as part of a 'system for re-use';

#### Amendment

(28) 'refill' means an operation by which an end user fills its own container *or a container* 

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the packaging function, with a product or several products offered by the final distributor in the context of a commercial transaction; provided at the point of sale by the final distributor, which fulfils the packaging function, with a product or several products purchased through a final distributor;



# ALTERNATIVE COMPROMISE AMENDMENT 10A PRESENTED BY EPP AND ECR REUSABLE PACKAGING (ARTICLES 10, 23) AND REUSE AND REFILL (ARTICLES 24 - 28, 45) AND RELATED DEFINITIONS

replacing AMs 59-61; 122; 133 - 167; 646-649; 652; 655-667; 777; 1459-1494, 1757- 2183 and 2448-2465; ITRE: 57-78; AGRI: 71; 146-148; 166-204

#### ARTICLE 10

# Proposal for a regulation Article 10 – paragraph 1 – introductory part

Text proposed by the Commission

1. Packaging shall be considered reusable where if fulfils the following conditions:

# Proposal for a regulation Article 10 – paragraph 1 – point a

Text proposed by the Commission

(a) it has been conceived, designed and placed on the market with the objective to be re-used *or refilled*;

# Proposal for a regulation Article 10 – paragraph 1 – point b

Text proposed by the Commission

(b) it has been conceived and designed to accomplish as many *trips or* rotations as possible in normally predictable conditions of use;

# Proposal for a regulation Article 10 – paragraph 1 – point d

*Text proposed by the Commission* 

Amendment

1. Packaging *placed on the market* shall be considered reusable where if fulfils the following conditions:

#### Amendment

(a) it has been conceived, designed and placed on the market with the objective to be re-used *for multiple times*;

#### Amendment

(b) it has been conceived and designed to accomplish as many rotations as possible in normally predictable conditions of use

By [OP: Please insert the date = the date 24 months after the entry into force of this Regulation] the Commission shall adopt delegated act setting a minimum number of rotations for reusable packaging in different and relevant material and packaging categories.

Amendment

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(d) it is capable of being emptied, unloaded, refilled or reloaded while ensuring compliance with the applicable safety and hygiene requirements;

# (d) it is capable of being emptied, unloaded, refilled or reloaded while ensuring compliance with the applicable safety and hygiene requirements;

# Proposal for a regulation Article 10 – paragraph 1 – point e

Text proposed by the Commission

(e) it is capable of being reconditioned in accordance with Part B of Annex VI, whilst maintaining its ability to perform its intended function:

# Proposal for a regulation Article 10 – paragraph 1 – point f

Text proposed by the Commission

(f) it can be emptied, unloaded, refilled or reloaded while maintaining the quality and safety of the packaged product and allowing for the attachment of labelling, and the provision of information on the properties of that product and on the packaging itself, including any relevant instructions and information for ensuring safety, adequate use, traceability and shelf-life of the product;

# Proposal for a regulation Article 10 – paragraph 1 – point g

Text proposed by the Commission

(g) it can be emptied, unloaded, refilled or reloaded without risk to the health and safety of those responsible for doing so;

# Proposal for a regulation Article 10 – paragraph 1 – point h a (new)

Text proposed by the Commission

#### Amendment

(e) it is capable of being reconditioned in accordance with Part B of Annex VI, whilst maintaining its ability to perform its intended function:

#### Amendment

(f) it can be emptied, unloaded, refilled or reloaded while maintaining the quality and safety of the packaged product and allowing for the attachment of labelling, and the provision of information on the properties of that product and on the packaging itself, including any relevant instructions and information for ensuring safety, adequate use, traceability and shelf-life of the product;

#### Amendment

(g) it can be emptied, unloaded, refilled or reloaded without risk to the health and safety of those responsible for doing so;

#### Amendment

(ha) it fulfils the requirements regarding consumer health, safety and

# hygiene;

# Proposal for a regulation Article 10 – paragraph 2

Text proposed by the Commission

2. Compliance with the requirements set out in paragraph 1 shall be demonstrated in the technical information concerning the packaging referred to in Annex VII.

2. Compliance with the requirements set out in paragraph 1 shall be demonstrated in the technical information concerning the packaging referred to in Annex VII.

Amendment

#### **ARTICLE 23**

# Proposal for a regulation Article 23 – paragraph 1

Text proposed by the Commission

1. Economic operators who place reusable packaging on the market shall ensure that a system for re-use of such packaging is in place, which meets the requirements laid down in Article 24 and Annex VI.

#### Amendment

1. Economic operators who place reusable packaging on the market shall ensure that a system for re-use of such packaging is in place, including an incentive to ensure collection, which meets the requirements laid down in Article 24 and Annex VI. This provision can be considered fulfilled by existing systems for reuse already in place in the Member States.

#### **ARTICLE 24**

### Proposal for a regulation Article 24 – paragraph 2

Text proposed by the Commission

2. Economic operators making use of reusable packaging shall recondition such packaging in compliance with Part B of Annex VI, prior to offering it again for use by end users.

#### Amendment

2. Economic operators making use of reusable packaging shall recondition such packaging in compliance with Part B of Annex VI, prior to offering it again for use by end users.

# Proposal for a regulation Article 24 – paragraph 2 a (new)

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#### Amendment

2a. Economic operators making use of reusable packaging can designate third parties responsible of one or more mutualised systems for re-use. The appointed third parties ensure that the systems for reuse, which the reusable packaging is part of, comply with the requirements laid down in Part A of Annex VI.

Where economic operators have appointed a third party as referred in paragraph 2a, the obligations set out in this Article shall be met by the third parties on their behalf.

#### **ARTICLE 25**

# Proposal for a regulation Article 25 – paragraph 2

Text proposed by the Commission

2. Economic operators enabling refill shall ensure that refill stations comply with the requirements laid down in Part C of Annex VI and with any requirements set in other Union legislation for the sale of products through refill.

# Proposal for a regulation Article 25 – paragraph 3

Text proposed by the Commission

3. Economic operators enabling refill shall ensure that packaging offered to the end users at the refill stations is not provided free of charge or is provided as a part of a deposit and return system.

# Proposal for a regulation Article 25 – paragraph 4

Text proposed by the Commission

#### Amendment

2. Economic operators enabling refill shall ensure that refill stations comply with the requirements laid down in Part C of Annex VI and with any requirements set in other Union legislation for the sale of products through refill.

#### Amendment

3. Economic operators enabling refill shall ensure that *if a* packaging *is* offered to the end users at the refill stations, *it* is not provided free of charge or is provided as a part of a deposit and return system.

Amendment

Economic operators may refuse to refill a container provided by the end user, if the end user does not abide with the requirements communicated economic operator in accordance with paragraph 1.

Economic operators may refuse to refill a container provided by the end user, if the end user does not abide with the requirements communicated economic operator in accordance with paragraph 1, in particular if they deem it unhygienic or unsuitable for the food or drink being sold.

Economic operators shall bear no liability for hygiene or food safety issues that may arise from the use of containers provided by the end user.

Proposal for a regulation Article 25 – paragraph 4 a (new)

Text proposed by the Commission

#### Amendment

From 1 January 2030, final distributors with an area, excluding all storage and dispatch areas, of more than 400m2 shall endeavour to dedicate 10% of their sales area to refill stations for both food and non-food products.

# **ARTICLE 26**

Proposal for a regulation

Article 26 – title

Text proposed by the Commission

Re-use and refill targets

Proposal for a regulation

Article 26 – paragraph 1

Text proposed by the Commission

From 1 January 2030, economic operators making large household appliances listed in point 2 of Annex II to Directive 2012/19/EU available on the

Amendment

Re-use targets

Amendment

Economic operators, including online platforms, making large household appliances listed in point 1 of Annex II to Directive 2012/19/EU available on the

PE749.104v01-00 80/201 AM\1279267EN.docx market for the first time within the territory of a Member State shall ensure that 90 % of those products are made available in reusable transport packaging within a system for re-use.

market for the first time within the territory of a Member State:

- (a) shall ensure that from 1 January 2030, 50% of those products are made available in reusable transport packaging, excluding cardboard, within a system for reuse;
- (b) shall aim to ensure that from 1 January 2040, 90% of those products are made available in reusable transport packaging, excluding cardboard, within a system for reuse.

Proposal for a regulation

Article 26 - paragraph 2

Text proposed by the Commission

- 2. The final distributor making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall ensure that:
- (a) from 1 January 2030, 20 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 80 % of those beverages are made available in reusable packaging within a system for re-use or by enabling refill.

Proposal for a regulation

Article 26 – paragraph 3

Text proposed by the Commission

3. A final distributor that is conducting its business activity in the HORECA sector and that is making available on the market

Amendment

deleted

Amendment

deleted

within the territory of a Member State in sales packaging take-away ready-prepared food, intended for immediate consumption without the need of any further preparation, and typically consumed from the receptacle, shall ensure that:

- (a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 40 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

Proposal for a regulation

Article 26 – paragraph 3 a (new)

Text proposed by the Commission

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Amendment

- 3a. Where a final distributor makes non-alcoholic beverages in sales packaging available on the market, it:
- (a) shall ensure that, within the territory of a Member State from 1 January 2030, at least 20 % of those products are made available in reusable packaging within a system for re-use;
- (b) shall aim to ensure that from 1 January 2040, at least 35 % of those products are made available in reusable packaging within a system for re-use.

Proposal for a regulation

Article 26 – paragraph 3 b (new)

Text proposed by the Commission

Amendment

3b. Where a final distributor makes alcoholic beverages, with the exception of

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wine and sparkling wines, in sales packaging available on the market within the territory of a Member State, it:

- (a) shall ensure that from 1 January 2030, at least 10 % of those products are made available in reusable packaging within a system for re-use;
- (b) shall aim to ensure that from 1 January 2040, at least 25 % of those products are made available in reusable packaging within a system for re-use;
- c) shall meet the above targets in a manner that other alcoholic beverage category (as defined in Council Directive 92/83/EEC EU) fairly contributes to the re-use target;
- (d) shall ensure that brands owned by the final distributor contribute fairly to the re-use target;
- (e) shall allow manufacturers the flexibility to achieve reuse targets across their portfolio.

Proposal for a regulation

Article 26 – paragraph 4

Text proposed by the Commission

Amendment

- 4. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging alcoholic beverages in the form of beer, carbonated alcoholic beverages, fermented beverages other than wine, aromatised wine products and fruit wine, products based on spirit drinks, wine or other fermented beverages mixed with beverages, soda, cider or juice, shall ensure that:
- (a) from 1 January 2030, 10 % of those products are made available in

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reusable packaging within a system for re-use or by enabling refill;

(b) from 1 January 2040, 25 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

Proposal for a regulation

Article 26 – paragraph 5

Text proposed by the Commission

- 5. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging alcoholic beverages in the form of wine, with the exception of sparkling wine, shall ensure that:
- (a) from 1 January 2030, 5 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 15 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

Proposal for a regulation

Article 26 – paragraph 6

Text proposed by the Commission

6. The manufacturer and the final distributor making available on the market within the territory of a Member State in sales packaging non-alcoholic beverages in the form of water, water with added sugar, water with other sweetening matter, flavoured water, soft drinks, soda lemonade, iced tea and similar beverages which are immediately ready to drink, pure juice, juice or must of fruits or

Amendment

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Amendment

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vegetables and smoothies without milk and non-alcoholic beverages containing milk fat, shall ensure that:

- (a) from 1 January 2030, 10 % of those products are made available in reusable packaging within a system for re-use or by enabling refill;
- (b) from 1 January 2040, 25 % of those products are made available in reusable packaging within a system for re-use or by enabling refill.

Proposal for a regulation

Article 26 – paragraph 6 a (new)

Text proposed by the Commission

#### Amendment

6a. Economic operators shall be exempted from the obligation under paragraphs 3a and 3b when the rate of recycling as reported by the Member States to the Commission under Article 50 (2) point (c) is above 85 % by weight of such packaging material placed on the market on the territory of that Member State in the calendar year 2027 or every calendar year thereafter.

# Proposal for a regulation Article 26 – paragraph 7

Text proposed by the Commission

- 7. Economic operators using transport packaging in the form of pallets, plastic crates, foldable plastic boxes, pails and drums for the conveyance or packaging of products in conditions other than provided for under paragraphs 12 and 13 shall ensure that:
- (a) from 1 January 2030, 30 % of such packaging used is reusable packaging

#### Amendment

- 7. Economic operators using transport packaging *or sales packaging only used for transportation within the territory of the Union* in the form of pallets, plastic crates, foldable plastic boxes, pails *or* drums for the conveyance or packaging of products in conditions other than provided for under paragraphs *5 and 6*:
- (a) **shall ensure that** from 1 January 2030, **at least** 30 % of such packaging used

within a system for re-use;

(b) from 1 January 2040, 90 % of such packaging used is reusable packaging within a system for re-use.

# is reusable packaging within a system for re-use;

(b) **shall aim to ensure that** from 1 January 2040, **at least** 90 % of such packaging used is reusable packaging within a system for re-use.

#### Proposal for a regulation

# Article 26 – paragraph 8

#### Text proposed by the Commission

- 8. Economic operators using transport packaging for the transport and delivery of non-food items made available on the market for the first time via e-commerce shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 50 % of such packaging used is reusable packaging within a system for re-use;

#### Amendment

- 8. Economic operators using transport packaging *within the territory of the Union* for the transport and delivery of non-food items made available on the market for the first time via e-commerce:
- (a) shall ensure that from 1 January 2030, at least 10 % of such packaging, excluding cardboard, used is reusable packaging within a system for re-use
- (b) **shall aim to ensure that** from 1 January 2040, **at least** 50 % of such packaging, **excluding cardboard**, used is reusable packaging within a system for re-use.

#### Proposal for a regulation

#### Article 26 – paragraph 9

### Text proposed by the Commission

- 9. Economic operators using transport packaging *in the form of pallet wrappings and straps* for stabilization and protection of products put on pallets during transport shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 30 % of such packaging used for transport is reusable packaging within a system for re-use;

#### Amendment

- 9. Economic operators using transport packaging within the territory of the Union for stabilization and protection of products put on pallets during transport, including, but not limited to, pallet wrappings or straps
- (a) shall ensure that from 1 January 2030, *at least* 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) *shall aim to ensure that* from 1 January 2040, *at least* 30 % of such packaging used for transport is reusable packaging within a system for re-use:

#### Proposal for a regulation

#### Article 26 – paragraph 10

Text proposed by the Commission

- 10. Economic operators using grouped packaging in the form of boxes, excluding cardboard, used outside of sales packaging to group a certain number of products to create a stock-keeping unit shall ensure that:
- (a) from 1 January 2030, 10 % of such packaging used is reusable packaging within a system for re-use;
- (b) from 1 January 2040, 25 % of such packaging they used is reusable packaging within a system for re-use.

#### Proposal for a regulation

#### Article 26 – paragraph 11

Text proposed by the Commission

11. Targets laid down in *paragraphs 1* to 10 shall be calculated for the period of a calendar year.

# Amendment

Amendment

platforms, using grouped packaging within the

territory of the Union in the form of boxes,

excluding cardboard, used outside of sales

packaging to group a certain number of products to create a stock-keeping or

(a) shall ensure that from 1 January 2030, at

least 10 % of such packaging used is reusable

(b) shall aim to ensure that from 1 January

2040, at least 25 % of such packaging they

used is reusable packaging within a system for

packaging within a system for re-use;

Economic operators, including online

10.

re-use.

distribution unit:

11. Targets laid down in *this Article* shall be calculated for the period of a calendar year.

#### Proposal for a regulation

#### Article 26 - paragraph 12 - subparagraph 1 - introductory part

Text proposed by the Commission

Transport packaging used by an economic operator shall be reusable where it is used for transporting products:

#### Proposal for a regulation

Article 26 – paragraph 12 – subparagraph 2

Text proposed by the Commission

Amendment

From 1 January 2030, 95% of the transport packaging used by an economic operator shall be reusable where it is used for transporting products:

Amendment

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This obligation applies to pallets, boxes, excluding cardboard, trays, plastic crates, intermediate bulk containers, drums and canisters, of all sizes and materials, including flexible formats.

This obligation applies to pallets, boxes, excluding cardboard, trays, plastic crates, intermediate bulk containers, drums and canisters, of all sizes and materials, including flexible formats.

#### Proposal for a regulation

### Article 26 – paragraph 13 – subparagraph 1

Text proposed by the Commission

Economic operators delivering products to another economic operator within the same Member State shall use only reusable transport packaging for the purpose of the transportation of such products.

# Proposal for a regulation

#### Article 26 – paragraph 13 – subparagraph 2

Text proposed by the Commission

This obligation applies to pallets, boxes, excluding cardboard, plastic crates intermediate bulk containers, and drums, of all sizes and materials, including flexible formats.

#### Proposal for a regulation

#### Article 26 – paragraph 14

Text proposed by the Commission

- 14. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 2 to 10* if, during a calendar year, they:
- (a) placed not more than 1000 kg of packaging on the market; or
- (b) complied with the definition of

#### Amendment

From 1 January 2030, economic operators, including online platforms, delivering products to another economic operator within the same Member State shall use only reusable transport packaging for the purpose of the transportation of such products.

#### Amendment

This obligation applies to pallets, boxes, excluding cardboard, plastic crates intermediate bulk containers, and drums, of all sizes and materials, including flexible formats.

#### Amendment

- 14. Economic operators shall be exempted from the obligation to meet the targets in *this Article* if, during a calendar year, they:
- (a) placed not more than 1000 kg of packaging on the market; or
- (b) complied with the definition of

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micro-company in accordance with rules set out in the Commission Recommendation 2003/361, as applicable on [OP: Please insert the date = the date of entry into force of this Regulation].

micro-company in accordance with rules set out in the Commission Recommendation 2003/361, as applicable on [OP: Please insert the date = the date of entry into force of this Regulation]; *or* 

(c) can show that single-use packaging formats deliver a better overall environmental outcome justified by a life-cycle assessment.

#### Proposal for a regulation

# Article 26 – paragraph 15

Text proposed by the Commission

15. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 2 to 6* if, during a calendar year, they have a sales area of not more than 100 m2, including also all storage and dispatch areas.

# Amendment

15. Economic operators shall be exempted from the obligation to meet the targets in *paragraphs 3a and 3b* if, during a calendar year, they have a sales area of not more than 100 m2, including also all storage and dispatch areas.

#### Proposal for a regulation

# Article 26 – paragraph 16

Text proposed by the Commission

- 16. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish:
- (a) targets for other products than those covered by paragraphs 1 to 6 of this Article and other packaging formats than those in paragraphs 7 to 10, based on the positive experiences with measures taken by Member States under Article 45(2),
- (b) exemptions for economic operators additional to those listed in *points* (a) to (c) of paragraph 14 of this Article,

#### Amendment

16. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to supplement this Regulation in order to establish:

#### deleted

(a) exemptions for economic operators additional to those listed in this Article, due to particular economic constraints encountered in a specific sector related to the compliance with targets set out in this Article,

(c) exemptions for specific packaging formats covered by the targets laid down in paragraphs 2 to 6 of this Article in case of hygiene, food safety or *environmental issues* preventing *the achievement of those targets*.

#### Proposal for a regulation

Article 26 – paragraph 17

Text proposed by the Commission

17. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation], the Commission shall review the situation regarding reuse of packaging *and*, *on this* basis, assess the *appropriateness of establishing measures*, *reviewing the* targets laid down in this Article, and setting new targets for the reuse *and refill of* packaging, and where necessary present a legislative proposal.

(b) exemptions for specific packaging formats covered by the targets laid down in paragraphs 2 to 6 of this Article in case of hygiene, food safety or *hazardous nature* of the product preventing reuse.

#### Amendment

By [OP: Please insert the date = 8]17. years after the date of entry into force of this Regulation] the Commission shall review the situation regarding reuse of packaging. When assessing the impact of the packaging reuse targets, Commission shall at least evaluate the packaging waste reduction obtained by the reuse 2030 targets, CO2 emission reduction, food waste reduction, reduction of the volumes of virgin raw material used, water and energy use, water contamination and the use of detergents and disinfectants

The Commission shall also assess the development of cardboard packaging waste and its environmental impacts and material substitution effects that may occur due to material exemptions in Article 22 in combination with Annex V, and Article 26, paragraphs 7, 10, 12 and 13.

On the basis of that review, the Commission shall, where appropriate, present a legislative proposal:

- (a) modifying or confirming the 2040 targets laid down in this Article
- (b) if necessary, setting new targets for the reuse in other sectors and for other packaging formats and materials.

Proposal for a regulation

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#### Article 26 – paragraph 17 a (new)

Text proposed by the Commission

#### Amendment

17a. From 1 January 2030, all reusable packaging formats issued by distributors in the territory of a Member State in accordance with paragraphs 3a and 3b, must be taken back by that end distributor.

#### **ARTICLE 27**

Proposal for a Regulation
Article 27 – title

Text proposed by the Commission

Rules on the calculation of the attainment of the re-use *and refill* targets

# Proposal for a regulation Article 27 – paragraph 2 – introductory part

Text proposed by the Commission

2. For the purpose of demonstrating the attainment of the targets laid down in Article 26(2) *to* (6), the final distributor, or manufacturer, as appropriate, making available on the market such products within the territory of a Member State shall calculate, for each target separately, the following:

# Proposal for a regulation Article 27 – paragraph 2 – point a

Text proposed by the Commission

(a) the number of units of sales of beverages and food in reusable packaging within a system for re-use made available on the market within the territory of a Member State in a calendar year;

# Proposal for a regulation Article 27 – paragraph 2 – point b

Amendment

Rules on the calculation of the attainment of the re-use targets

#### Amendment

2. For the purpose of demonstrating the attainment of the targets laid down in Article 26 (3a) and (3b), the final distributor, or manufacturer, as appropriate, making available on the market such products within the territory of a Member State shall calculate, for each target separately, the following:

#### Amendment

(a) the number of *equivalent* units of sales of beverages and food in reusable packaging within a system for re-use made available on the market within the territory of a Member State in a calendar year;

#### Text proposed by the Commission

(b) the number of units of sales of beverages and food made available on the market within the territory of a Member State in a calendar year through refill;

# Proposal for a regulation Article 27 – paragraph 2 – point c

Text proposed by the Commission

(c) the number of units of sales of beverages and food made available on the market within the territory of a Member State by other means than those referred to in points (a) *and* (b) in a calendar year.

# Proposal for a regulation Article 27 – paragraph 3 – introductory part

Text proposed by the Commission

3. For the purpose of demonstrating the attainment of the targets laid down in Article 26(7) to (10), the economic operator using such packaging shall calculate, for each target separately, the following:

# Proposal for a regulation Article 27 – paragraph 3 – point a

Text proposed by the Commission

(a) the number of equivalent units of each of the packaging formats listed in Article 26(7) to (10) constituting reusable packaging within a system for re-use they used in a calendar year:

Proposal for a regulation Article 27 – paragraph 3 – point b

#### Amendment

deleted

#### Amendment

(c) the number of *equivalent* units *of sales* of sales of beverages and food made available on the market within the territory of a Member State by other means than those referred to in *point* (a) in a calendar year.

#### Amendment

3. For the purpose of demonstrating the attainment of the targets laid down in Article 26(7) and (10), the economic operator using such packaging shall calculate, for each target separately, the following:

#### Amendment

(a) the number of equivalent units of each of the packaging formats listed in Article 26(6) and (7) constituting reusable packaging within a system for re-use they used in a calendar year;

### Text proposed by the Commission

(b) the number of equivalent units of each of the packaging formats listed in Article 26(7) to (10), other than those indicated in point (a), that they used in a calendar year.

# Proposal for a regulation Article 27 – paragraph 4 – subparagraph 1

Text proposed by the Commission

By 31 December **2028**, the Commission shall adopt **implementing** acts establishing detailed calculation rules and methodology regarding the targets set out in Article 26.

# Proposal for a regulation Article 27 – paragraph 4 – subparagraph 2

Text proposed by the Commission

The implementing act shall be adopted in accordance with the examination procedure referred to in Article 59(3).

Proposal for a regulation Article 27 – paragraph 4 – subparagraph 2 a (new)

Text proposed by the Commission

#### Amendment

(b) the number of equivalent units of each of the packaging formats listed in Article 26(6) and (7), other than those indicated in point (a), that they used in a calendar year.

#### Amendment

By 31 December 2026, the Commission shall adopt *delegated* acts establishing detailed calculation rules and methodology regarding the targets set out in Article 26.

Amendment

deleted

Amendment

The obligation to demonstrate the attainment of the targets laid down in Article 26 shall apply from 1 January 2030 or [18 months] after the entry into force of the delegated acts referred to in subparagraph 1, whichever is later.

### **ARTICLE 28**

Proposal for a regulation Article 28 – title

Text proposed by the Commission

Reporting to the competent authorities on

Amendment

Reporting to the competent authorities on

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re-use and refill targets

Proposal for a regulation Article 28 – paragraph 6 a (new)

Text proposed by the Commission

re-use targets

Amendment

By [OP: please insert the date = 24]6a. months from the entry into force of this Regulation], the European Commission shall establish a European observatory on reuse. The observatory shall monitoring responsible for implementation of the measures laid down in this Regulation, collecting data on reuse practices, and contributing to the development of best practices in the field of reuse.

ARTICLE 28a (new)

Proposal for a regulation
Article 28 a (new)

Text proposed by the Commission

Amendment

#### Article 28a

Refill obligation for the takeaway sector

- 1. By ... [OP: Please insert the date = 24 months after the date of entry into force of this Regulation]:
- (a) the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall provide a system for consumers to bring their own container to be filled;
- (b) the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the

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territory of a Member State in sales packaging take-away ready-prepared food, intended for immediate consumption without the need of any further preparation, and typically consumed from the receptacle, shall provide a system for consumers to bring their own container to be filled.

2. The final distributors referred to in points (a) and (b) must offer the goods filled in the container brought by the consumer at a lower price and in no less favourable conditions than the sales unit consisting of the same goods and single use packaging.

The final distributors are obliged to inform the end consumers at the point of sale, through clearly visible and readable information boards or signs, about the possibility of obtaining the goods in a refillable container provided by the consumer.

**ARTICLE 28b (new)** 

Proposal for a regulation
Article 28 b (new)

Text proposed by the Commission

Amendment

#### Article 28b

Reuse offer for the takeaway beverage sector

1. By ... [OP: Please insert the date = 36 months after the date of entry into force of this Regulation] the final distributor that is conducting its business activity in the HORECA sector and that is making available on the market within the territory of a Member State in sales packaging cold or hot beverages filled into a container at the point of sale for take-away shall provide to the consumers

the option of packaging within a system for re-use.

- 2. The final distributors are obliged to inform the end consumers at the point of sale, through clearly visible and readable information boards or signs, about the possibility of obtaining the goods in reusable packaging
- 2a. The final distributors must offer the goods filled in reusable packaging at no higher costs, and in no less favourable conditions than the sales unit consisting of the same goods and single use packaging.
- 3. The final distributors shall be exempted from the application of this Article if they meet the definition of a micro-company in line with the rules set out in Commission Recommendation 2003/361.

# ARTICLE 45 Proposal for a regulation Article 45 – paragraph 1

Text proposed by the Commission

1. Member States shall take measures to *encourage* the set-up of systems for reuse of packaging and systems for refill in an environmentally sound manner. Those systems shall comply with the requirements laid down in Articles 24 and 25 and Annex VI of this Regulation and shall not compromise food hygiene or the safety of consumers.

# Proposal for a regulation Article 45 – paragraph 2 – introductory part

Text proposed by the Commission

2. The measures referred to in paragraph 1 may include:

#### Amendment

1. **By December 31, 2028,** Member States shall take measures to **ensure** the set-up of systems for re-use of packaging **with sufficient incentives for return** and systems for refill in an environmentally sound manner. Those systems shall comply with the requirements laid down in Articles 24 and 25 and Annex VI of this Regulation and shall not compromise food hygiene or the safety of consumers.

#### Amendment

2. The measures referred to in paragraph 1 may include:

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# Proposal for a regulation Article 45 – paragraph 2 – point b

Text proposed by the Commission

(b) the use of economic incentives, including requirements to final distributors, to charge the use of single-use packaging or to inform consumers about the cost of such packaging at the point of sale,

# Proposal for a regulation Article 45 – paragraph 2 – point c

Text proposed by the Commission

(c) requirements on final distributors to make available in reusable packaging within a system for re-use or through refill a certain percentage of other products than those covered by targets laid down in Article 26 on the condition that this does not lead to distortions on the internal market or trade barriers for products from other Member States.

# Proposal for a regulation Article 45 – paragraph 2 a (new)

Text proposed by the Commission

#### Amendment

(b) the use of economic incentives, including requirements to final distributors, to charge the use of single-use packaging or to inform consumers about the cost of such packaging at the point of sale,

#### Amendment

(c) requirements on *manufacturers* and final distributors to make available in reusable packaging within a system for reuse or through refill a certain percentage of other products than those covered by targets laid down in Article 26 on the condition that this does not lead to distortions on the internal market or trade barriers for products from other Member States.

#### Amendment

2a. The Commission shall request European standardisation organisations the development of voluntary standards for reusable packaging, with the aim of promoting the characteristics needed for the deployment of well-designed reuse systems. Such standards shall address the design, labelling, cleaning, traceability of reusable packaging, among other aspects. The Commission shall development support the and dissemination of such standards.

#### Proposal for a regulation

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#### Article 45 – paragraph 2 b (new)

Text proposed by the Commission

#### Amendment

2b. Member States shall ensure that EPR schemes and deposit systems devote a minimum share of their budget to financing reduction and prevention actions and reuse infrastructure for the deployment of reuse system.

#### RELATED DEFINITIONS

Proposal for a regulation Article 3 – paragraph 1 – point 22

Text proposed by the Commission

(22) 're-use' means any operation by which reusable packaging is used again for the same purpose for which it was conceived;

# Proposal for a regulation Article 3 – paragraph 1 – point 26

Text proposed by the Commission

(26) 'systems for re-use' means organisational, technical /or financial arrangements, which enable the re-use either in a closed loop or open loop system. Deposit and return systems, when they ensure that packaging is collected for re-use, are considered as part of a 'system for re-use';

# Proposal for a regulation Article 3 – paragraph 1 – point 28

Text proposed by the Commission

(28) 'refill' means an operation by which an end user fills its own container, which fulfils the packaging function, with a product or several products *offered by the* 

#### Amendment

(22) 're-use' means any operation by which reusable packaging is used again several times for the same purpose for which it was conceived and made possible by adequate logistics and promoted by suitable incentive systems, usually by a deposit scheme;

#### Amendment

(26) 'systems for re-use' means organisational, technical *and*/or financial arrangements, *together with incentives*, *that allow* the re-use either in a closed loop or open loop system. Deposit and return systems, when they ensure that packaging is collected for re-use, are considered as part of a 'system for re-use';

#### Amendment

(28) 'refill' means an operation by which an end user fills its own container or a container provided at the point of sale by the final distributor, which fulfils the

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final distributor in the context of a commercial transaction;

packaging function, with a product or several products *purchased through a* final distributor;



# COMPROMISE AMENDMENT 11 - PACKAGING MINIMISATION AND RESTRICTIONS ON EXCESSIVE PACKAGING (ARTICLES 9, 21, ANNEX IV)

EPP, S&D, RE, Greens/EFA, Left

replacing AMs 127, 1399 to 1458; 1658 to 1691; 2595 to 2617; ITRE: 51-53; AGRI: 133-145; 157; 231-233

#### ARTICLE 9

#### Proposal for a regulation

#### Article 9 – paragraph 1

Text proposed by the Commission

1. Packaging shall be designed so that its weight and volume is reduced to the minimum necessary for ensuring its *functionality* taking account of the material that the packaging is made of.

#### Proposal for a regulation

#### Article 9 – paragraph 2

Text proposed by the Commission

2. Packaging not necessary to comply with any of the performance criteria set out in Annex IV and packaging with characteristics that are only aimed to increase the perceived volume of the product, including double walls, false bottoms, and unnecessary layers, shall not be placed on the market, unless the packaging design is subject to geographical indications of origin protected under Union legislation.

# Proposal for a regulation

Article 9 – paragraph 2 a (new)

Text proposed by the Commission

#### Amendment

1. **By 1 January 2030**, packaging shall be designed so that its weight and volume is reduced to the minimum necessary for ensuring its **functions**, **as listed in Annex IV**, **part 1**, taking account of the **shape and the** material that the packaging is made of.

#### Amendment

2. Packaging not necessary to comply with any of the performance criteria set out in Annex IV, and packaging with characteristics that are only aimed to increase the perceived volume of the product including double walls, false bottoms, and unnecessary layers, shall not be placed on the market, unless the packaging design is subject to geographical indications of origin under Union legislation or it is subject to legal protection under the Council Regulation (EC) No 6/2002 on Community designs.

#### Amendment

2a. By [OP: Please insert the date = 36 months from the date of entry into force of

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this Regulation], the Commission shall request the European standardisation organisations, as appropriate, to prepare or update harmonised standards laying down the methodology for the calculation and measurement of compliance with the requirements concerning packaging minimisation under this Regulation. For most common packaging types and formats such standards should specify maximum adequate weight and volume limits, and, if appropriate, wall thickness and maximum empty space.

#### Proposal for a regulation

# Article 9 – paragraph 3 – subparagraph 1 – introductory part

Text proposed by the Commission

Empty space shall be reduced to the minimum necessary for ensuring the packaging functionality as follows:

#### Proposal for a regulation

#### Article 9 – paragraph 3 – subparagraph 2

Text proposed by the Commission

For the purpose of assessing the compliance with this paragraph, space filled by paper cuttings, air cushions, bubble wraps, sponge fillers, foam fillers, wood wool, polystyrene, styrofoam chips or other filling materials shall be considered as empty space.

# **Proposal for a regulation**

# Article 9 - paragraph 4 - subparagraph 1 - introductory part

*Text proposed by the Commission* 

Compliance with the requirements set out in paragraphs 1 and 2 shall be demonstrated in the technical documentation referred to in Annex VII, which shall contain the following elements:

#### Proposal for a regulation

Amendment

Empty space shall be reduced to the minimum necessary for ensuring the packaging functionality as follows:

### Amendment

For the purpose of assessing the compliance with this paragraph, space filled by paper cuttings, air cushions, bubble wraps, sponge fillers, foam fillers, wood wool, polystyrene, styrofoam chips or other filling materials shall be considered as empty space.

#### Amendment

Compliance with the requirements set out in paragraphs 1 and 2 shall be demonstrated in the technical documentation referred to in Annex VII, which shall contain the following elements:

# Article 9 – paragraph 4 – subparagraph 1 – point b

Text proposed by the Commission

(b) the identification of the design requirements which prevent further reduction of the packaging weight or volume, for each of these performance criteria;

#### Proposal for a regulation

# Article 9 – paragraph 4 – subparagraph 1 – point c

Text proposed by the Commission

(c) any test results, studies or other relevant sources used to assess the minimum necessary volume or weight of the packaging.

#### Proposal for a regulation

Article 9 – paragraph 4 – subparagraph 2a (new)

Text proposed by the Commission

# Amendment

(b) the identification of the design requirements which prevent further reduction of the packaging weight or volume, for each of these performance criteria;

#### Amendment

(c) any test results, studies or other relevant sources, such as modelling and simulation, used to assess the minimum necessary volume or weight of the packaging.

#### Amendment

Micro-companies referred to in paragraph 3 of Article 22 shall be exempted from the obligation of this paragraph.

#### **ARTICLE 21**

Proposal for a regulation

Article 21 – paragraph 1

Text proposed by the Commission

1. Economic operators who supply products to a final distributor or an end user in grouped packaging, transport packaging or ecommerce packaging, shall ensure that the empty space ratio is maximum 40 %.

# Amendment

1. Economic operators who supply products to a final distributor or an end user in grouped packaging, transport packaging or ecommerce packaging, shall ensure that the empty space ratio is maximum 40 % *in line with the provisions laid down by Parts 1 and 2 of Annex IV.* 

Proposal for a regulation

Article 21 – paragraph 2 – subparagraph 2

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#### Text proposed by the Commission

Space filled by filling materials such as paper cuttings, air cushions, bubble wraps, sponge fillers, foam fillers, wood wool, polystyrene or Styrofoam chips, shall be considered as empty space.

#### Proposal for a regulation

#### Article 21 – paragraph 3

Text proposed by the Commission

3. Economic operators using sales packaging as e-commerce packaging shall be exempted from the obligation laid down in paragraph 1. They shall nevertheless ensure that such sales packaging complies with the requirements in Article 9.

#### Proposal for a regulation

### Article 21 – paragraph 3 a (new)

Text proposed by the Commission

# ANNEX IV

# Proposal for a regulation

Annex IV – Part I – point 1

#### Text proposed by the Commission

1. Product protection: packaging design shall ensure the product protection from the point of packaging or filling until the end use, with a view to prevent significant product damage, loss, deterioration or waste. Requirements may consist of protection against mechanical or chemical damage, vibration, compression, humidity, light, oxygen,

#### Amendment

Space filled by filling materials such as paper cuttings, air cushions, bubble wraps, sponge fillers, foam fillers, wood wool, polystyrene or Styrofoam chips, shall be considered as empty space.

#### Amendment

3. Economic operators using sales packaging as e-commerce packaging shall be exempted from the obligation laid down in paragraph 1. They shall nevertheless ensure that such sales packaging complies with the requirements in Article 9.

#### Amendment

3a. Economic operators using reusable packaging within a system of reuse shall be exempted from the obligation laid down in paragraph 1.

#### Amendment

1. Product protection: packaging design shall ensure the product protection from the point of packaging or filling until the end use, with a view to prevent significant product damage, loss, deterioration or waste. Requirements may consist of protection against mechanical or chemical damage, vibration, compression, humidity, light, oxygen,

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microbiological infection, pest, deterioration of organoleptic properties etc. and include references to specific legislation setting out requirements on product quality.

microbiological infection, pest, deterioration of organoleptic properties etc. and include references to specific legislation setting out requirements on product quality. *Protection measures may include necessary anti-tamper, anti-theft and anti-counterfeit provisions.* 

#### Proposal for a regulation

#### Annex IV – Part I – point 6

Text proposed by the Commission

6. Legal requirements: the packaging design shall ensure that the packaging and packaged product can comply with the applicable legislation.

#### Proposal for a regulation

#### Annex IV – Part II – paragraph 1 – point a

Text proposed by the Commission

(a) for each performance criterion as listed in Part I, a list of design requirements which prevent further reduction of the packaging weight or volume without endangering the packaging functionality, including safety and hygiene, for the packaged product, packaging and user. The method used for the identification of these design requirements shall be described, and the reasons preventing further reduction of the packaging weight or volume shall be explained. All reduction opportunities with a given packaging material shall be investigated. It shall not be sufficient to substitute one packaging material with another:

#### Amendment

6. Legal requirements: the packaging design shall ensure that the packaging and packaged product can comply with the applicable legislation including the protection of geographical indications protected under Union legislation or the legal protection under the Council Regulation (EC) No 6/2002 on Community designs.

#### Amendment

(a) for each performance criterion as listed in Part I, a list of design requirements which prevent further reduction of the packaging weight or volume without endangering the packaging functionality, including safety and hygiene, for the packaged product, packaging and user. The method used for the identification of these design requirements shall be described, and the reasons preventing further reduction of the packaging weight or volume shall be explained. All reduction opportunities with a given packaging material shall be investigated, such as the reduction of any superfluous layer which does not perform a packaging function. Substitution of one packaging material with another shall not be considered sufficient;

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# COMPROMISE AMENDMENT 12 -- ARTICLE 22, ANNEX V (RESTRICTIONS ON PACKAGING FORMATS)

### S&D, RE, Greens/EFA, Left

replacing AMs 128 to 131; 200, 201; 669-675; 1692 to 1755; 2618-2626; 2713 to 2740; ITRE: 54-56; 95a; 95b; 95c; AGRI: 158-165; 234-238

#### Proposal for a regulation

Article 22 - paragraph 1

Text proposed by the Commission

1. Economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V.

#### Proposal for a regulation

Article 22 - paragraph 2

Text proposed by the Commission

2. By way of derogation from paragraph 1, economic operators shall not place on the market packaging in the formats and for the purposes listed in point 3 of Annex V as of 1 January 2030.

# Proposal for a regulation

Article 22 – paragraph 3

Text proposed by the Commission

3. **Member States may exempt** economic operators **from** point 3 of Annex V if they **comply with** the definition of micro-company in accordance with rules set out in **the** Commission Recommendation 2003/361, as

#### Amendment

1. **By 31 December 2027 at the latest,** economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V.

#### Amendment

2. By way of derogation from paragraph 1, economic operators shall not place on the market packaging in the formats and for the purposes listed in point 3 of Annex V as of 1 January 2030.

#### Amendment

3. Economic operators *shall be exempted from the application of* point 3 of Annex V if they *meet* the definition of *a* micro-company in accordance with rules set out in Commission Recommendation 2003/361, as applicable on

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applicable on [OP: Please insert *the* date = *the* date of entry into force of this Regulation], *and* where it *is* not technically feasible not to use packaging or to obtain access to infrastructure *that is* necessary for the functioning of a reuse system.

#### Proposal for a regulation

#### Article 22 – paragraph 4

Text proposed by the Commission

4. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to amend Annex V in order to adapt it to technical and scientific progress with the objective to reducing packaging waste. When adopting those delegated acts, the Commission shall consider the potential of the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability to prevent microbiological contamination of the packaged product.

[OP: Please insert date = date of entry into force of this Regulation]. *In addition, Member States shall grant an exemption* where it *has been demonstrated that* it is not technically feasible not to use packaging or to obtain access to *the* infrastructure necessary for the functioning of a reuse system.

#### Amendment

The Commission shall be empowered 4. to adopt delegated acts in accordance with Article 58 to amend Annex V in order to adapt it to technical and scientific progress with the objective to reducing packaging waste and improving the overall environmental outcome, which may require specific waste streams departing from the hierarchy where this is justified by an independent and peer reviewed life-cycle assessment. When adopting those delegated acts, the Commission shall consider the potential of the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability prevent microbiological contamination of the packaged product.

#### ANNEX V

#### Proposal for a regulation

Annex V - row 1

Text proposed by the Commission

1.	Single-use plastic	Plastic packaging used at retail level to group	Collation films,
	grouped	goods sold in cans, tins, pots, tubs, and packets	shrink wrap
	packaging	designed as convenience packaging to enable or	
		encourage end users to purchase more than one	

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		product. This excludes grouped packagir necessary to facilitate handling distribution.	
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#### Amendment

		Plastic packaging used at <i>the point of sale</i> to group goods sold in <i>bottles</i> , cans, tins, pots, tubs, and	
1.	Single-use plastic grouped packaging	packets designed as convenience packaging to enable or encourage <i>consumers</i> to purchase more than one product. This excludes grouped packaging necessary to facilitate handling in <i>business-to-business</i> distribution.	

# Proposal for a regulation

# Annex V – row 2

Text proposed by the Commission

	Single use plastic		Nets, bags,
	packaging, single use composite	Single use packaging for less than 1.5 kg fresh fruit	trays, containers
2.	packaging or	and vegetables, unless there is a demonstrated need	
	other single use	8 3 7	
	packaging for fresh fruit and	microbiological hazards or physical shocks.	
	vegetables		

#### Amendment

2. pacluse pacl fres vege	gle use plastic kaging, single	Single use packaging for less than 1 kg fresh fruit and vegetables, unless there is a demonstrated need to avoid water loss, greening, or turgidity loss, microbiological hazards or physical shocks, or unless these products are subject to PDO (Protected Designation of Origin) and PGI (Protected geographical indications) under Union legislation.  The list of products concerned shall be established by the Commission in consultation with Member States and after receiving the opinion of the European Food Safety Agency no later than six months after the entry into force of this Regulation. It shall take into account the risks of spoilage and foodwaste, when these products are sold in bulk.	Nets, bags, trays, containers
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# **Proposal for a regulation**

# Annex V – row 3

# Text proposed by the Commission

		Single use packaging for foods and beverages filled	Trays,
	Single use plastic,	and consumed within the premises in the HORECA	disposable
	single use	sector which include all eating area inside and	plates and cups,
3	composite	outside a place of business, covered with tables and	bags, foil, boxes
J.	packaging or	stools, standing areas, and eating areas offered to	
		the end users jointly by several economic operators	
	packaging	or third party for the purpose of food and drinks	
		consumption	

#### Amendment

Single use plastic single us composite packaging of other single us packaging	stools, standing areas, and eating areas offered to the end users jointly by several economic operators or	disposable plates and cups,
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# Proposal for a regulation

# Annex V - row 4

# Text proposed by the Commission

Single use packaging in the HORE containing individual portions or serving condiments, preserves, sauces, coffee creamer, sugar, and seasoning in HORECA sector  Single use packaging in the HORE containing individual portions or serving condiments, preserves, sauces, coffee sugar and seasoning, except such provided together with take-away real food intended for immediate consumpt the need of any further preparation	ngs, used for ee creamer, a packaging ady-prepared trays, boxes
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Amendment

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		Single use packaging in the HORECA sector, containing individual portions or servings, used for condiments, preserves, sauces, coffee creamer, sugar and seasoning, except in the following cases:	Sachets, tubs, trays, boxes
4.	Single use packaging for condiments, preserves, sauces, coffee creamer, sugar, and seasoning in HORECA sector	away ready-prepared food intended for immediate	

# Annex V – row 5

Text proposed by the Commission

5.	Single use hotel miniature packaging	For cosmetics, hygiene and toiletry products of less than 50 ml for liquid products or less than 100 g for non-liquid products	Shampoo bottles, hand and body lotion bottles, sachets around miniature bar soap
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# Amendment

5.	Single use <i>plastic</i> hotel miniature packaging	For cosmetics <i>as defined in Article 2 of Regulation</i> 1223/2009, hygiene and toiletry products of less than 100 ml for liquid products or less than 100 g for non-liquid products	Shampoo bottles, hand and body lotion bottles, sachets around miniature bar soap
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Annex V - row 5 a (new)

Text proposed by the Commission

Amendment

(5a)	Single use plastic	For suitcases and bags	Shrink wrap
	packaging in		
	airports		
	_		

# Proposal for a regulation

Annex V – row 5 b (new)

Text proposed by the Commission

Amendment

Secondary packaging not necessary to comply with the performance criteria in Annex IV	For cosmetics, except perfumes, hygiene and toiletry products	Boxes toothpaste creams	for and
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## ALTERNATIVE COMPROMISE AMENDMENT 12A PRESENTED BY EPP AND ECR

## -- ARTICLE 22, ANNEX V (RESTRICTIONS ON PACKAGING FORMATS)

replacing AMs 128 to 131; 200, 201; 669-675; 1692 to 1755; 2618-2626; 2713 to 2740; ITRE: 54-56; 95a; 95b; 95c; AGRI: 158-165; 234-238

## Proposal for a regulation

Article 22 – paragraph 1

Text proposed by the Commission

1. Economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V.

Proposal for a regulation

Article 22 – paragraph 2

Text proposed by the Commission

2. By way of derogation from paragraph 1, economic operators shall not place on the market packaging in the formats and for the purposes listed in point 3 of Annex V as of 1 January 2030.

Proposal for a regulation

Article 22 – paragraph 3

Text proposed by the Commission

3. **Member States may exempt** economic operators from **point** 3 of Annex V if they **comply with** the definition of micro-company in accordance with rules set out in **the** Commission Recommendation 2003/361, as applicable on [OP: Please insert **the** date = **the** date of entry into force of this Regulation], **and** where it **is** not technically feasible not to use

Amendment

1. **From 1 January 2030,** economic operators shall not place on the market packaging in the formats and for the purposes listed in Annex V.

Amendment

deleted

#### Amendment

3. Economic operators shall be exempted from the application of Annex V if they meet the definition of a micro-company in accordance with rules set out in Commission Recommendation 2003/361, as applicable on [OP: Please insert date = date of entry into force of this Regulation]. In addition, Member States shall grant an exemption where it has

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packaging or to obtain access to infrastructure *that is* necessary for the functioning of a reuse system.

been demonstrated that it is not technically feasible not to use packaging or to obtain access to the infrastructure necessary for the functioning of a reuse system.

## Proposal for a regulation

### Article 22 – paragraph 4

Text proposed by the Commission

4. The Commission shall be empowered to adopt delegated acts in accordance with Article 58 to amend Annex V in order to adapt it to technical and scientific progress with the objective to reducing packaging waste. When adopting those delegated acts, the Commission shall *consider* the potential of the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability to prevent microbiological contamination of the packaged product.

#### Amendment

By [OP: Please insert the date = 5 years after the date of entry into force of this Regulation], the Commission shall review the restrictions on the use of specific packaging formats to reduce the packaging waste generated while ensuring an overall positive environmental impact, and shall take into account the availability of alternative packaging solutions that meet requirements set out in legislation applicable to contact sensitive packaging, as well as their capability to prevent microbiological contamination of the packaged product. To that end, the Commission shall submit a report to the European Parliament and to the Council, accompanied, appropriate, by a legislative proposal.

#### ANNEX V

#### Proposal for a regulation

Annex V - row 1

Text proposed by the Commission

1.	Single-use plastic grouped packaging	Plastic packaging used at <i>retail level</i> to group goods sold in cans, tins, pots, tubs, and packets designed as convenience packaging to enable or encourage <i>end users</i> to purchase more than one product. This excludes grouped packaging necessary to facilitate handling distribution.	
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#### Amendment

1	Single-use plastic	Plastic packaging used at the point of sale to group	Collation films,
1.	grouped	goods sold in <i>bottles</i> , cans, tins, pots, tubs, and	_
	grouped	packets designed as convenience packaging to	

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packaging	enable or encourage <i>consumers</i> to purchase more than one product. This excludes grouped packaging necessary to facilitate handling in <i>business-to-business</i> distribution.
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# Annex V – row 2

Text proposed by the Commission

	Single use		Nets,	bags,
	plastic packaging,		trays, containers	r.
	single use	Single use packaging for less than 1.5 kg fresh	comminers	,
2.	composite	fruit and vegetables, unless there is a		
	packaging or	demonstrated need to avoid water loss or turgidity loss, microbiological hazards or physical shocks.		
	packaging for	toss, microbiologicai nazaras or physicai shocks.		
	fresh fruit and			
	vegetables			

Amendment

deleted

# Proposal for a regulation

Annex V – row 3

Text proposed by the Commission

		Single use packaging for foods and beverages	Trays,
	Single use	filled and consumed within the premises in the	disposable
	plastic, single	HORECA sector which include all eating area	plates and cups,
3.	use composite	inside and outside a place of business, covered	bags, foil, boxes
J.	packaging or	with tables and stools, standing areas, and eating	
	other single use	areas offered to the end users jointly by several	
	packaging	economic operators or third party for the purpose	
	W)	of food and drinks consumption	
		•	

Amendment

deleted

Proposal for a regulation

Annex V – row 4

Text proposed by the Commission

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	Single use	Single use packaging in the HORECA sector,	Sachets, tubs,
	packaging for	containing individual portions or servings, used	trays, boxes
	condiments,	for condiments, preserves, sauces, coffee	
4.	preserves,	creamer, sugar and seasoning, except such	
7.	sauces, coffee	packaging provided together with take-away	
	creamer, sugar,	ready-prepared food intended for immediate	
	and seasoning in	consumption without the need of any further	
	HORECA sector	preparation	

Amendment

deleted

# Proposal for a regulation

Annex V – row 5

Text proposed by the Commission

5.	Single use hotel miniature packaging	For cosmetics, hygiene and toiletry products of less than 50 ml for liquid products or less than 100 g for non-liquid products	Shampoo bottles, hand and body lotion bottles, sachets around miniature bar
			soap

## Amendment

	5.	Single use <i>plastic</i> hotel miniature packaging	For cosmetics as defined in Article 2 of Regulation 1223/2009, hygiene and toiletry products of less than 100 ml for liquid products or less than 100 g for non-liquid products	Shampoo bottles, han and body lotio bottles, sachet around miniature ba soap	n ts
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# Proposal for a regulation

Annex V - row 5 a (new)

Text proposed by the Commission

Amendment

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(5a) Sing	igle use plastic	For suitcases and bags	Shrink wrap
pac	ckaging in		
airp	ports		



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# COMPROMISE AMENDMENT 13 - ARTICLE 22a- RESTRICTION OF CERTAIN VERY LIGHTWEIGHT PLASTIC BAGS - ARTICLE 29 - PLASTIC CARRIERS BAGS

## EPP, S&D, RE, Greens/EFA, Left

replacing AMs 132; 168-170; 1756; 2184-2209

## Proposal for a regulation

Article 22 a (new)

Text proposed by the Commission

Amendment

## Article 22a

Restriction on the use of certain very lightweight plastic bags packaging

- 1. Economic operators shall not place very lightweight plastic carrier bags on the market.
- 2. Without prejudice to Article 8(1a), paragraph 1 of this Article shall not apply to very lightweight plastic carrier bags required for hygiene reasons or provided as primary packaging for loose food when this helps to prevent food wastage.

## Proposal for a regulation

Article 29 - paragraph 1 - subparagraph 1

Text proposed by the Commission

1. Member States shall take measures to achieve a sustained reduction in the consumption of lightweight plastic carrier bags on their territory.

# Proposal for a regulation

Article 29 – paragraph 1 – subparagraph 2

#### Amendment

1. Member States shall take measures to achieve a sustained reduction in the consumption of lightweight plastic carrier bags on their territory.

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A sustained reduction is achieved if the annual consumption does not exceed 40 lightweight plastic carrier bags per person, or the equivalent target in weight, by 31 December 2025, and subsequently by 31 December in each year thereafter.

### Proposal for a regulation

# Article 29 – paragraph 2

# Text proposed by the Commission

2. Measures to be taken by Member States to meet the target set out in paragraph 1 *may vary depending on* the environmental impact of lightweight plastic carrier bags when they are manufactured, recycled or disposed of, and their composting properties, durability or specific intended use. Such measures may, by way of derogation from Article 4, include marketing restrictions, provided that they are proportionate and non-discriminatory.

## Proposal for a regulation

## Article 29 – paragraph 3

## Text proposed by the Commission

3. Member States may take measures, such as economic instruments and national reduction targets, as regards any kind of plastic carrier bags, regardless of their wall thickness, in accordance with the obligations arising from the Treaty.

## Proposal for a regulation

## Article 29 – paragraph 4

Text proposed by the Commission

#### Amendment

A sustained reduction is achieved if the annual consumption does not exceed 40 lightweight plastic carrier bags per person, or the equivalent target in weight, by 31 December 2025, and subsequently by 31 December in each year thereafter.

#### Amendment

2. Measures to be taken by Member States to meet the target set out in paragraph 1 **shall take into consideration** the environmental impact of lightweight plastic carrier bags when they are manufactured, recycled or disposed of, and their composting properties, durability or specific intended use. Such measures may, by way of derogation from Article 4, include marketing restrictions, provided that they are proportionate and non-discriminatory.

#### Amendment

3. Member States may take measures, such as economic instruments and national reduction targets, as regards any kind of plastic carrier bags, regardless of their wall thickness, in accordance with the obligations arising from the Treaty.

Amendment

4. Member States may exclude very lightweight plastic carrier bags, which are required for hygiene purposes or provided as sales packaging for loose food to prevent food wastage from the obligations set out in paragraph 1.

## Proposal for a regulation

Article 29 – paragraph 4 a (new)

Text proposed by the Commission

4. Member States may exclude very lightweight plastic carrier bags, which are required for hygiene purposes or provided as sales packaging for loose food to prevent food wastage from the obligations set out in paragraph 1.

## Amendment

4a. By 31 December 2027, the Commission shall prepare a report on the need and feasibility of reducing the use of paper carrier bags and where appropriate submit a legislative proposal setting out targets for a paper carrier bags reduction and measures to achieve these targets.

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# COMPROMISE AMENDMENT 14 - ARTICLE 38 - PREVENTION OF PACKAGING WASTE EPP, S&D, RE, Greens/EFA, ECR

replacing AMs 171, 172 and 2216-2248, 2250-2255, 2257-2264; AGRI: 205

## Proposal for a regulation

## Article 38 – paragraph 1 – introductory part

Text proposed by the Commission

1. Each Member State shall reduce the packaging waste generated per capita, as compared to the packaging waste generated per capita in 2018 as reported to the Commission in accordance with Decision 2005/270/EC, by

## Proposal for a regulation

Article 38 – paragraph 1 – point a

Text proposed by the Commission

(a) 5 % by 2030;

Proposal for a regulation

Article 38 – paragraph 1 – point b

Text proposed by the Commission

(b) 10 % by 2035;

Proposal for a regulation

Article 38 – paragraph 1 – point c

Text proposed by the Commission

(c) 15 % by 2040.

Proposal for a regulation

Article 38 – paragraph 1 a (new)

Amendment

1. Each Member State shall reduce the packaging waste generated per capita, as compared to the packaging waste generated per capita in 2018 as reported to the Commission in accordance with Decision 2005/270/EC, by

Amendment

(a) 5 % by 2030;

Amendment

(b) 10 % by 2035;

Amendment

(c) 15 % by 2040.

#### Amendment

- 1a. Each Member State shall reduce the plastic packaging waste generated per capita, as compared to the plastic packaging waste generated per capita in 2018 as reported to the Commission in accordance with Commission Decision 2005/270/EC, by:
- (a) 10 % by 2030;
- (b) 15 % by 2035;
- (c) 20 % by 2040.

Proposal for a regulation

Article 38 – paragraph 1 b (new)

Text proposed by the Commission

Amendment

1b. Without prejudice to paragraphs 1 and 1a, Member States that have established a dual system for the management of packaging waste, one for household packaging waste and the other for industrial and commercial packaging waste may have the opportunity to retain their specificity.

## Proposal for a regulation

Article 38 – paragraph 2

Text proposed by the Commission

2. Member States shall implement measures aiming to prevent the generation of packaging waste and to minimise the environmental impact of packaging.

Amendment

2. Member States shall implement and take the necessary additional sustainability measures to achieve an ambitious and sustained reduction of the packaging waste generated per capita, in line with the overall objectives of the Union's waste policy, in particular waste prevention and in order to reach the targets set out in this Article.

Proposal for a regulation Article 38 – paragraph 3

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3. For the purpose of paragraph 2, Member States may use economic instruments and other measures to provide incentives for the application of the waste hierarchy, such as measures referred to in Annexes IV and IVa to Directive 2008/98/EC, or other appropriate instruments and measures, including incentives through extended producer responsibility schemes and requirements on producers or producer responsibility organisations to adopt waste prevention plans. Such measures shall be proportionate and non-discriminatory and be designed so as to avoid barriers to trade or distortions of competition in conformity with the Treaty.

## Proposal for a regulation

## Article 38 – paragraph 4

#### Text proposed by the Commission

4. By [OP: Please insert the date = 8 years after the date of entry into force of this Regulation], the Commission shall review the targets laid down in *paragraph* 1. To that end, the Commission shall submit a report to the European Parliament and to the Council, accompanied, if the Commission finds it appropriate, by a legislative proposal.

#### Amendment

For the purpose of paragraph 2, Member States may introduce measures that may include, but are not limited to, the use of economic instruments and other measures to provide incentives for the application of the waste hierarchy, such as measures referred to in Annexes IV and IVa to Directive 2008/98/EC, or other appropriate instruments and measures, including incentives through extended producer responsibility schemes and requirements on producers or producer responsibility organisations to adopt waste prevention plans. Such measures shall be proportionate and non-discriminatory and be designed so as to avoid barriers to trade or distortions of competition in conformity with the Treaty and with Article 4 of this Regulation.

#### Amendment

4. By [OP: Please insert the date = 5 years after the date of entry into force of this Regulation], the Commission shall review the targets laid down in *paragraphs* 1 and *1a and assess the need to include specific targets for paper and cardboard, glass, metal and composite material.* To that end, the Commission shall submit a report to the European Parliament and to the Council, accompanied, if the Commission finds it appropriate, by a legislative proposal.

# COMPROMISE AMENDMENT 15 - EXTENDED PRODUCER RESPONSIBILITY (ARTICLES 39-42, ANNEX IX)

## EPP, S&D, RE, Greens/EFA, Left

replacing AMs 173-174; 2265-2288, 2290-2296; 2634-2635; IMCO: 57-59; AGRI 206-207

#### **ARTICLE 39**

## Proposal for a regulation

Article 39 - paragraph 1 - subparagraph 1

Text proposed by the Commission

Member States shall establish a register which shall serve to monitor compliance of producers of packaging with the requirements set out in this Chapter.

## Proposal for a regulation

Article 39 – paragraph 1 - subparagraph 2

*Text proposed by the Commission* 

The register shall provide links to other national registers of producers' websites to facilitate, in all Member States, registration of producers or *appointed* representatives for the extended producer responsibility.

# Proposal for a regulation

Article 39 - paragraph 2

Text proposed by the Commission

2. Producers shall be obliged to register in the register referred to in paragraph 1. They shall, to that end, submit an application for registration in each Member State where they make packaging available on the market for the

#### Amendment

Member States shall establish a register which shall serve to monitor compliance of producers of packaging with the requirements set out in this Chapter.

#### Amendment

The register shall provide links to other national registers of producers' websites to facilitate, in all Member States, registration of producers or *authorised* representatives for the extended producer responsibility. *The register must be easily accessible and free of charge to the public online.* 

#### Amendment

2. Producers shall be obliged to register in the register referred to in paragraph 1. They shall, to that end, submit an application for registration in each Member State where they make packaging available on the market for the

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first time. Where a producer has appointed a producer responsibility organisation as referred to in Article 41(1), the obligations set out in this Article shall be met by that organisation, unless otherwise specified by the Member State in which the register is established.

## Proposal for a regulation

## Article 39 – paragraph 4

Text proposed by the Commission

4. Producers shall not make available packaging on the market, if they or, where applicable, their *appointed* representatives for the extended producer responsibility, are not registered in such Member State.

## Proposal for a regulation

## Article 39 – paragraph 6

Text proposed by the Commission

6. Where an *appointed* representative for the extended producer responsibility represents more than one producer, it shall in addition to the information to be provided pursuant to paragraph 5, provide the name and the contact details of each one of the represented producers separately.

## Proposal for a regulation

## Article 39 – paragraph 7

Text proposed by the Commission

7. The producer or, where applicable, the producer's appointed representative for the extended producer responsibility or the producer responsibility organisation shall report to the competent authority responsible for the register, by 1 March for each full preceding calendar year, the information set out in Part B of Annex IX.

first time. Where a producer has appointed a producer responsibility organisation as referred to in Article 41(1), the obligations set out in this Article shall be met by that organisation.

Micro-companies are exempt from the obligations of this paragraph, unless they have appointed a producer responsibility organisation.

#### Amendment

4. Producers shall not make available packaging on the market, if they or, where applicable, *in line with Article 40*, their *authorised* representatives for the extended producer responsibility, are not registered in such Member State.

#### Amendment

6. Where an *authorised* representative for the extended producer responsibility represents more than one producer, it shall in addition to the information to be provided pursuant to paragraph 5, provide the name and the contact details of each one of the represented producers separately.

#### Amendment

7. The producer or, where applicable, the producer's appointed representative for the extended producer responsibility or the producer responsibility organisation shall report to the competent authority responsible for the register, by 1 March for each full preceding calendar year, the information set out in Part B of Annex IX.

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## Article 39 – paragraph 10

## Text proposed by the Commission

10. **Where** the information in the register of producers **is not** publicly accessible, Member States shall ensure that providers of online platforms allowing consumers to conclude distance contracts with producers are granted access, free of charge, to the information in the register.

#### Amendment

10. The information in the register of producers shall be publicly accessible. Member States shall ensure that fulfilment service providers and providers of online platforms allowing consumers to conclude distance contracts with producers are granted access, including online access, free of charge, to the information in the register, including through digital register excerpts. However, the confidentiality of commercially sensitive information in conformity with the relevant Union and national law shall be preserved. The list of registered producers shall be machine readable, sortable and searchable, respecting open standards for third party use.

## **ARTICLE 40**

## Proposal for a regulation

## Article 40 – paragraph 1

#### *Text proposed by the Commission*

1. Producers *of packaging* shall have extended producer responsibility under the schemes established in accordance with Articles 8 and 8a of Directive 2008/98/EC and with this Section for the packaging that they make available on the market for the first time within the territory of a Member State.

# Proposal for a regulation

## Article 40 – paragraph 2

## Text proposed by the Commission

2. A producer shall appoint, by written mandate, an *appointed*—representative for the

#### Amendment

1. Producers shall have extended producer responsibility under the schemes established in accordance with Articles 8 and 8a of Directive 2008/98/EC and with this Section for the packaging that they make available on the market for the first time within the territory of a Member State.

#### Amendment

2. A producer shall appoint, by written mandate, an *authorised* representative for the

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extended producer responsibility in each Member State other than the Member State where it is established where it makes packaging available for the first time. extended producer responsibility in each Member State other than the Member State where it is established where it makes packaging available for the first time.

#### Proposal for a regulation

## Article 40 – paragraph 3 – introductory part

## Text proposed by the Commission

3. Providers of online platforms, falling within the scope of Section 4 of Chapter 3 of Regulation (EU) 2022/2065, allowing consumers to conclude distance contracts with producers *shall obtain the following information from producers* offering packaging to consumers located in the Union:

## Amendment

3. Providers of online platforms falling under Section 4 of Chapter 3 of Regulation (EU) No 2022/2065, allowing consumers to conclude distance contracts with producers, as well as fulfilment service providers, shall be required to comply with the extended producer responsibility requirements referred to in paragraphs 1 and 2 of this Article, unless they can prove that producers offering packaging to consumers located in the Union, comply with those requirements by obtaining:

## Proposal for a regulation

## Article 40 – paragraph 3 – point b

## Text proposed by the Commission

(b) a self-certification by the producer committing to only offer packaging with regard to which the extended producer responsibility requirements referred to in paragraphs 1 and 2 of this article are complied with in the Member State where the consumer is located.

## Proposal for a regulation

Article 40 – paragraph 3 – new subparagraph

#### Amendment

(b) *information on compliance with* the extended producer responsibility requirements referred to in paragraphs 1 and 2 of this article in the Member State where the consumer is located

## Amendment

Where producers sell their products via the online marketplace and are not registered in accordance with Article 39(2), the online marketplace in which the products are offered for sale may fulfil the obligations under Article 39(7) in respect of such producers collectively.

Proposal for a regulation

Article 40 – paragraph 3 a (new)

Text proposed by the Commission

#### Amendment

3a. Upon receiving the information referred to paragraph 3 and prior to allowing the producer concerned to use its services, the provider of online platforms and fulfilment service providers shall assess whether the information referred to in point (a) and (b) is reliable and complete.

Proposal for a regulation

Article 40 – paragraph 3 b (new)

Text proposed by the Commission

## Amendment

3b. Member States shall ensure that the producers cover the costs pursuant to the extended producer responsibility provisions in Directives 2008/98/EC and 94/62/EC and, insofar as not already included, cover at least

the costs of waste collection for those products that are discarded in public collection systems, including the infrastructure and its operation, and the subsequent transport and treatment of that waste; and

The costs to be covered shall be established in a transparent and in a cost-efficient way. The costs of cleaning up litter shall be limited to activities undertaken by public authorities or

on their behalf. The calculation methodology shall be developed in a way that allows for the costs of cleaning up litter to be established in a proportionate way on the basis of the packaging formats that are more prone to be littered or not separately collected.

## **ARTICLE 41**

# Proposal for a regulation Article 41 – paragraph 1

## Text proposed by the Commission

1. Producers may entrust a producer responsibility organisation authorised in accordance with Article 42 to carry out the extended producer responsibility obligations on their behalf. Member States may adopt measures to make the entrustment of a producer responsibility organisation mandatory.

## Proposal for a regulation

# Article 41 – paragraph 2

## Text proposed by the Commission

2. Where, in the territory of a Member State, multiple producer responsibility organisations are authorised to fulfil extended producer responsibility obligations on behalf of producers, the Member State shall ensure that the producer responsibility organisations when taken together, cover the whole territory of the Member State as regards the activities in accordance with Articles 42(3), 43 and 44. Member States shall entrust the competent authority, or appoint an independent third party, to oversee that producer responsibility organisations fulfil their obligations in a coordinated manner.

#### Amendment

1. Producers may entrust a producer responsibility organisation authorised in accordance with Article 42 to carry out the extended producer responsibility obligations on their behalf. Member States may adopt measures to make the entrustment of a producer responsibility organisation mandatory.

## Amendment

Where, in the territory of a Member State, multiple producer responsibility organisations are authorised to fulfil extended producer responsibility obligations on behalf of producers, the Member State shall ensure that the producer responsibility organisations and producers that have not entrusted a producer responsibility organisation, when taken together, cover the whole territory of the Member State as regards the activities in accordance with Articles 42(3), 43 and 44. Member States shall entrust the competent authority, or appoint an independent third party, to oversee that producer responsibility organisations fulfil their obligations in a coordinated manner.

## Article 41 – paragraph 3

## Text proposed by the Commission

3. Producer responsibility organisations shall ensure the confidentiality of the data in its possession as regards proprietary information or information directly attributable to individual producers or their appointed representatives.

#### Amendment

3. Producer responsibility organisations shall ensure the confidentiality of the data in its possession as regards proprietary information or information directly attributable to individual producers or their appointed representatives.

## **ARTICLE 42**

#### Proposal for a regulation

## Article 42 – paragraph 3 - point b

## Text proposed by the Commission

(b) the measures put in place by the producer or producer responsibility organisation are sufficient to allow for the return *or* collection in accordance with Article 43(1) and (2) and Article 44, free of charge, with a frequency proportionate to the area and volume covered, of packaging waste with regard to the amount and types of packaging made available on the market for the first time within the territory of a Member State by that producer or producers on whose behalf the producer responsibility organisation acts;

#### Amendment

(b) the measures put in place by the producer or producer responsibility organisation are sufficient to allow for the return, collection, transport and treatment of all packaging waste in accordance with Article 43(1) and (2) and Article 44, free of charge, with a frequency proportionate to the area and volume covered, of packaging waste with regard to the amount and types of packaging made available on the market for the first time within the territory of a Member State by that producer or producers on whose behalf the producer responsibility organisation acts;

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# COMPROMISE AMENDMENT 16 - DEPOSIT RETURN SYSTEMS AND WASTE COLLECTION (ARTICLES 43, 43A NEW, 44, 45, ANNEX X) AND RELATED DEFINITIONS

## EPP, S&D, RE, Greens/EFA

replacing AMs 68; 69; 117; 175-179, 204-207, 764-769; 1338; 1339; 2297-2465, 2636-2680, AGRI 208-222, ITRE: 79-94

#### ARTICLE 43

#### Proposal for a regulation

Article 43 – paragraph 1

Text proposed by the Commission

1. Member States shall ensure that systems are set up to provide for the return and separate collection of all packaging waste from the end users in order to ensure that it is treated in accordance with Articles 4 and 13 of Directive 2008/98/EC, and to facilitate its preparation for re-use and high quality recycling.

# Proposal for a regulation

Article 43 – paragraph 1 a (new)

Text proposed by the Commission

Proposal for a regulation

Article 43 – paragraph 2

## Amendment

1. Member States shall ensure that systems *and infrastructures* are set up to provide for the return and separate collection of all packaging waste from the end users in order to ensure that it is treated in accordance with Articles 4, *10* and 13 of Directive 2008/98/EC, and to facilitate its preparation for re-use and high quality recycling.

#### Amendment

1a. In order to facilitate high quality recycling, Member States shall ensure that a system is in place to provide safe and equitable access to recycled materials for use in applications where the distinct quality of the recycled material is preserved or recovered in such a way that it can be recycled further and used in the same way and for a similar application, with minimal loss of quantity, quality or function.

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2. Member States may allow derogations from paragraph 1 provided that collecting packaging or fractions of packaging waste together or together with other waste does not affect the *potential* of such packaging or fractions of packaging waste to undergo preparing for re-use, recycling or other recovery operations in accordance with Articles 4 and 13 of Directive 2008/98/EC and generates output from those operations which is of comparable quality to that achieved through separate collection.

## Proposal for a regulation

## Article 43 – paragraph 3 – point a

## Text proposed by the Commission

(a) be open to the participation of the economic operators of the sectors concerned, the competent public authorities and third parties carrying out waste management on their behalf;

## Proposal for a regulation

## Article 43 – paragraph 3 – point c

## Text proposed by the Commission

(c) be open to imported products under non-discriminatory conditions with regard to the detailed arrangements and any tariffs imposed for access to the systems and any other conditions, and be designed so as to avoid barriers to trade or distortions of competition in conformity with the Treaty.

## Proposal for a regulation

Article 43 – paragraph 3 – point c a (new)

#### Amendment

2. Member States may allow derogations from the return and separate waste collection obligation in paragraph 1 for certain types of waste provided that collecting packaging or fractions of such packaging waste together or together with other waste does not affect the capacity of such packaging or fractions of packaging waste to undergo preparing for reuse, recycling or other recovery operations in accordance with Articles 4 and 13 of Directive 2008/98/EC and generates output from those operations which is of comparable quality to that achieved through separate collection.

#### Amendment

(a) be open to the participation of the economic operators of the sectors concerned, the competent public authorities and third parties carrying out waste management on their behalf;

#### Amendment

(c) be open to imported products under non-discriminatory conditions with regard to the detailed arrangements and any tariffs imposed for access to the systems and any other conditions, and be designed so as to avoid barriers to trade or distortions of competition in conformity with the Treaty.

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## Amendment

- (ca) be open to data access, regarding the reporting in weight and cost of management of packaging waste flows, up to date and provided by means of:
- (i) a website or other means of electronic communication, in the official language of the concerned Member State;
- (ii) public reports in the official language of the concerned Member State.

Point (ca) should be without prejudice to commercially sensitive information or data protection laws.

Proposal for a regulation

Article 43 – paragraph 3 b (new)

Text proposed by the Commission

Amendment

3b. By 1 January 2029, Member states shall ensure that, in public spaces, sufficient separate collection systems are set up for the different fractions of packaging waste materials.

Proposal for a regulation

Article 43 – paragraph 4

Text proposed by the Commission

4. Member States shall take measures to promote recycling of packaging waste which meets the quality standards for the use of recycled materials in the relevant sectors.

Amendment

4. Member States shall take measures to promote recycling of packaging waste which meets the quality standards for the use of recycled materials in the relevant sectors.

Proposal for a regulation

Article 43 – paragraph 5

Text proposed by the Commission

Amendment

5. By way of derogation from the deleted

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separate waste collection obligation in paragraph 3, certain types of packaging waste may be collected together where such collection does not affect their potential to undergo recycling operations and results in output from those operations which is of comparable quality to that achieved through separate collection.

Proposal for a regulation

Article 43 – paragraph 5 a (new)

Text proposed by the Commission

Amendment

5a. From 1 January 2030, Member States may ensure that packaging waste that is not separately collected is sorted prior to disposal or energy recovery operations to remove packaging designed for recycling.

Proposal for a regulation

Article 43a (new)

Text proposed by the Commission

Amendment

Article 43a Mandatory separate collection

1. By 1 January 2029, Member States shall take the necessary measures to ensure the separate collection of 90% of the materials listed in Article 46, in a given year by weight.

The objective referred to in the first subparagraph may be achieved through all the measures referred to in this Regulation, as well as through separate out-of-home collection measures.

2. Paragraph 1 shall supplement separate collection targets laid down for single-use plastic bottles covered by Article 9 of Directive (EU) 2019/904.

## **ARTICLE 44**

## Proposal for a regulation

## Article 44 – paragraph 1 – introductory part

Text proposed by the Commission

1. By 1 January 2029, Member States shall take the necessary measures to ensure that deposit and return systems are set up for:

#### Amendment

1. By 1 January 2029, Member States shall take the necessary measures to ensure that deposit and return systems are set up for:

## Proposal for a regulation

## Article 44 – paragraph 1 – point a

Text proposed by the Commission

(a) single use plastic beverage bottles with the capacity of up to three litres; and

#### Amendment

(a) single use plastic beverage bottles with the capacity of *0.1 litres* up to three litres; and

# Proposal for a regulation

## Article 44 – paragraph 1 – point b

Text proposed by the Commission

(b) single use metal beverage containers with a capacity of up to three litres.

#### Amendment

(b) single use metal beverage containers with a capacity of *0.1 litres* up to three litres.

## Proposal for a regulation

## Article 44 – paragraph 2

Text proposed by the Commission

- 2. The obligation laid down in paragraph 1 does not apply to packaging for:
- (a) wine, aromatised wine products, and spirit drinks;
- (b) milk and milk products listed in Part XVI of Annex I to Regulation (EU) No 1308/2013.

## Amendment

- 2. The obligation laid down in paragraph 1 does not apply to packaging for:
- (a) wine, aromatised wine products, and spirit drinks;
- (b) milk and milk products listed in Part XVI of Annex I to Regulation (EU) No 1308/2013.

## Proposal for a regulation

Article 44 – paragraph 3 – introductory part

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3. Without prejudice to paragraph 1 of this Article, *a* Member State will be exempted from the obligation under paragraph 1 *under* the following conditions:

#### Proposal for a regulation

## Article 44 – paragraph 3 – point a

## Text proposed by the Commission

(a) the rate of separate collection as required under Article 43(3) and (4) of the respective packaging format as reported to the Commission under Article 50(1) point (c) is *above 90* % by weight of such packaging placed on the market on the territory of that Member State in the calendar years 2026 and 2027. Where such reporting has not yet been submitted to the Commission, the Member State shall provide a reasoned justification, based on validated national data, and description of the implemented measures, that the conditions for the exemption set out in this paragraph are fulfilled;

# Proposal for a regulation

## Article 44 – paragraph 3 – point b

## Text proposed by the Commission

(b) at the latest 24 months before the deadline laid down in paragraph 1 of this Article, the Member State notifies the Commission of its request for exemption and submits an implementation plan showing a strategy with concrete actions, including timeline that ensure the achievement of the 90 % separate collection rate by weight of the packaging referred to in paragraph 1.

#### Amendment

3. Without prejudice to paragraph 1 of this Article, Member States will be exempted from the obligation under paragraph 1 provided that at least one of the following conditions is met:

#### Amendment

(a) the rate of separate collection as required under Article 43(3) and (4) of the respective packaging format as reported to the Commission under Article 50(1) point (c) is *equal or higher than 85%* by weight of such packaging placed on the market on the territory of that Member State in the calendar years 2026 and 2027. Where such reporting has not yet been submitted to the Commission, the Member State shall provide a reasoned justification, based on validated national data, and description of the implemented measures, that the conditions for the exemption set out in this paragraph are fulfilled;

#### Amendment

(b) at the latest 24 months before the deadline laid down in paragraph 1 of this Article, the Member State notifies the Commission of its request for exemption and submits an implementation plan showing a strategy with concrete actions, including timeline that ensure the achievement of the separate collection rate by weight of the packaging referred to in *point (a) of* paragraph 3.

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## Article 44 – paragraph 7

## Text proposed by the Commission

7. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum requirements set out in this Article.

## Amendment

7. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum requirements set out in this Article and the possibility to include packaging for other products.

## Proposal for a regulation

# Article 44 – paragraph 4

#### *Text proposed by the Commission*

4. Within three months of receipt of the implementation plan submitted pursuant to paragraph 3, point (b), the Commission may request a Member State to revise that plan, if it considers that it does not comply with the requirements set out in point (c) of that paragraph. The Member State concerned shall submit a revised plan within 3 months of receipt of the Commission's request.

#### Amendment

4. Within three months of receipt of the implementation plan submitted pursuant to paragraph 3, point (b), the Commission may request a Member State to revise that plan, if it considers that it does not comply with the requirements set out in point (c) of that paragraph. The Member State concerned shall submit a revised plan within 3 months of receipt of the Commission's request.

## Article 44 – paragraph 5

## Text proposed by the Commission

5. If the separate collection rate of the packaging referred to in paragraph 1 in a Member State concerned decreases and remains below 90 % by weight of a given packaging format placed on the market for three consecutive calendar years, the Commission shall notify the Member State concerned that the exemption no longer applies. The deposit and return system shall be

#### Amendment

5. If the separate collection rate of the packaging referred to in paragraph 1 in a Member State concerned decreases and remains below 90 % by weight of a given packaging format placed on the market for three consecutive calendar years, the Commission shall notify the Member State concerned that the exemption no longer applies. The deposit and return system shall be

established by 1 January in the second calendar year following the year in which the Commission notified the Member State concerned that the exemption no longer applies. established by 1 January in the second calendar year following the year in which the Commission notified the Member State concerned that the exemption no longer applies.

#### Proposal for a regulation

## Article 44 – paragraph 6

Text proposed by the Commission

6. Member States shall endeavour to establish and maintain deposit and return systems in particular for single use glass beverage bottles, beverage cartons and for reusable packaging. Member States shall endeavour to ensure that deposit and return systems for single-use packaging formats, in particular for single use glass beverage bottles, are equally available for reusable packaging where technically and economically feasible.

## Proposal for a regulation

# Article 44 – paragraph 8

Text proposed by the Commission

8. Member States shall ensure that return points and opportunities for reusable packaging with a similar purpose and format to those established under paragraph 1 are not less convenient for end users than opportunities to return single-use packaging to a deposit and return system.

## Proposal for a regulation

# Article 44 – paragraph 9

Text proposed by the Commission

9. By 1 January 2028, Member States shall ensure that all deposit and return systems, including those established under paragraph 5, meet the minimum criteria listed in Annex X.

# ANNEX X

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#### Amendment

6. Member States shall endeavour to establish and maintain deposit and return systems in particular for single use glass beverage bottles, beverage cartons and for reusable packaging. Member States shall endeavour to ensure that deposit and return systems for single-use packaging formats, in particular for single use glass beverage bottles, are equally available for reusable packaging where technically and economically feasible.

### Amendment

8. Member States shall ensure that return points and opportunities for reusable packaging with a similar purpose and format to those established under paragraph 1 are not less convenient for end users than opportunities to return single-use packaging to a deposit and return system.

#### Amendment

9. By 1 January 2028, Member States shall ensure that all deposit and return systems, including those established under paragraph 5, meet the minimum criteria listed in Annex X.



## Annex X – point j

Text proposed by the Commission

(j) at least 1% of the annual turnover of the system operator (excluding deposits) are used for public awareness campaigns on the information on management of packaging waste;

## Proposal for a regulation

Annex X – point l a (new)

Text proposed by the Commission

# Proposal for a regulation

Annex X – point o

Text proposed by the Commission

(o) all deposit bearing packaging is clearly labelled, so that the end users can easily identify the need to return such packaging.

## Proposal for a regulation

Annex X

Text proposed by the Commission

In addition to the minimum requirements, Member States may set additional requirements, as appropriate, in order to ensure the fulfilment of the objectives of this Regulation, in particular to increase the purity

#### Amendment

(j) **part** of the annual turnover of the system operator **is** used for public awareness campaigns on the management of packaging waste:

#### Amendment

(la) Member States shall take into account the factors referred to in point (l) (ii), (iii), (iv) and (v) when a digital deposit and return system is put in place and not organised at the level of the final distributors;

## Amendment

(o) all deposit bearing packaging *that is to be collected by a DRS system* is clearly labelled, so that the end users can easily identify the need to return such packaging

## Amendment

In addition to the minimum requirements, Member States may set additional requirements, as appropriate, in order to ensure the fulfilment of the objectives of this Regulation, in particular to increase the purity

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of the collected packaging waste, reduce litter or promote other circular economy objectives such as of the collected packaging waste, reduce litter or promote other circular economy objectives such as ensuring a safe and fair access to recycled feedstock for use in applications that allow further recyclability and may be re-used in the same way or for the same or similar product category it comes from.

#### RELATED DEFINITIONS

#### Proposal for a regulation

Article 3 – paragraph 1 – point 50

## Text proposed by the Commission

(50) 'deposit' means a *fixed* sum of money, not being part of the price of a packaged or filled product that is collected from the end user when purchasing such packaged or filled product, covered by a deposit and return system in a given Member State and redeemable when the end user returns the deposit bearing packaging to a collection point established for that purpose;

## Proposal for a regulation

## Article 3 – paragraph 1 – point 51

## Text proposed by the Commission

(51) 'deposit and return system' means a system, in which a deposit is charged to the end user when purchasing a packaged or filled product covered by this system, and redeemed to the end user when the deposit bearing packaging is returned to a collection point established for that purpose;

#### Amendment

(50) 'deposit' means a *defined* sum of money, not being part of the price of a packaged or filled product that is collected from the end user when purchasing such packaged or filled product, covered by a deposit and return system in a given Member State and redeemable when the end user, *or any other person*, returns the deposit bearing packaging to a collection point established for that purpose;

#### Amendment

(51) 'deposit and return system' means a system, in which a deposit is charged to the end user when purchasing a packaged or filled product covered by this system, and redeemed to the end user when the deposit bearing packaging is returned to a collection point established for that purpose or properly deposited in the type of waste receptacle provided for that purpose, at home or in public spaces;

# COMPROMISE AMENDMENT 17 - RECYCLING TARGETS AND PROMOTION (ARTICLES 46-48 AND ANNEX XI)

## EPP, S&D, RE, Greens/EFA, ECR, Left

replacing AMs 180-181, 2466-2504, AGRI 223

(i)

#### ARTICLE 46

## Proposal for a regulation

Article 46 – paragraph 1 – point b – point i

Text proposed by the Commission

(i) 50 % of plastic;

Amendment 50 % of plastic;

Proposal for a regulation

Article 46 – paragraph 1 – point d – point i

Text proposed by the Commission

(i) 55 % of plastic; Amendment

55 % of plastic; (i)

## Proposal for a regulation

Article 46 – paragraph 2

Text proposed by the Commission

Without prejudice to paragraph 1, point (a), a Member State, may postpone the deadlines set out in paragraph 1, points (b) (i) to (vi), by up to 5 years, under the following conditions:

#### Amendment

Without prejudice to paragraph 1, point (a), and recognising the different starting point of each Member State in relation to the specific target defined for each material, a Member State, may postpone the deadlines set out in paragraph 1, points (b) (i) to (vi), by up to 5 years, under the following conditions:

Proposal for a regulation

Article 46 – paragraph 2 – point b

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(b) as a result of the derogation from the targets in the period of postponement, the recycling rate for a single target is not reduced below 30 %,

## Amendment

(b) as a result of the derogation from the targets in the period of postponement, the recycling rate for a single target is not reduced below 30 %,

#### Proposal for a regulation

## Article 46 – paragraph 3

Text proposed by the Commission

3. Within three months of receipt of the implementation plan submitted pursuant to paragraph 2, point (d), the Commission may request a Member State to revise that plan if the Commission considers that the plan does not comply with the requirements set out in Annex XI. The Member State concerned shall submit a revised plan within 3 months of receipt of the Commission's request.

## Amendment

3. Within three months of receipt of the implementation plan submitted pursuant to paragraph 2, point (d), the Commission may request a Member State to revise that plan if the Commission considers that the plan does not comply with the requirements set out in Annex XI. The Member State concerned shall submit a revised plan within 3 months of receipt of the Commission's request.

# Proposal for a regulation

# Article 46 – paragraph 5 – point b

Text proposed by the Commission

(b) reviewing existing rules preventing the use of such materials.

#### Amendment

(b) reviewing existing rules preventing the use of such materials.

# Proposal for a regulation

## Article 46 – paragraph 6

Text proposed by the Commission

6. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum requirements set out in this Article.

#### Amendment

6. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum requirements set out in this Article.

## **ARTICLE 47**

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## Article 47 – paragraph 3

#### Text proposed by the Commission

3. Member States shall calculate the weight of packaging waste recycled in a given calendar year. The weight of packaging waste recycled shall be calculated as the weight of packaging that has become waste which, having undergone all necessary checking, sorting and other preliminary operations to remove waste materials that are not targeted by the subsequent reprocessing and to ensure high-quality recycling, enters the recycling operation whereby waste materials are actually reprocessed into products, materials or substances.

## Proposal for a regulation

# Article 47 – paragraph 4

# Text proposed by the Commission

4. Composite packaging and other packaging composed of more than one material shall be calculated and reported per material contained in the packaging. Member States may derogate from this requirement where a given material constitutes an insignificant part of the packaging unit, and in no case more than 5 % of the total mass of the packaging unit.

## Proposal for a regulation

Article 47 – paragraph 5

# Text proposed by the Commission

5. Packaging waste exported out of the Union shall be calculated as recycled by the Member State in which it was collected only if, in accordance with Regulation (EC) No

#### Amendment

3. Member States shall calculate the weight of packaging waste recycled in a given calendar year. The weight of packaging waste recycled shall be calculated as the weight of packaging that has become waste which, having undergone all necessary checking, sorting and other preliminary operations to remove waste materials that are not targeted by the subsequent reprocessing and to ensure high-quality recycling, enters the recycling operation whereby waste materials are actually reprocessed into products, materials or substances.

# Amendment

4. Composite packaging and other packaging composed of more than one material shall be calculated and reported per material contained in the packaging. Member States may derogate from this requirement where a given material constitutes an insignificant part of the packaging unit, and in no case more than 5 % of the total mass of the packaging unit.

Amendment

deleted

1013/2006, the exporter can prove that the shipment of waste complies with the requirements of this Regulation and that the recycling of packaging waste outside the Union took place under conditions that are broadly equivalent to those prescribed by the relevant Union legislation.

## Proposal for a regulation

## Article 47 – paragraph 6 – subparagraph 1

Text proposed by the Commission

For the purposes of paragraph 3, the weight of packaging waste recycled shall be measured when the waste enters the recycling operation.

#### Proposal for a regulation

## Article 47 – paragraph 6 – subparagraph 2

Text proposed by the Commission

By way of derogation from the first subparagraph of this Article, the weight of the packaging waste recycled may be measured at the output of any sorting operation provided that:

- (a) such output waste is subsequently recycled;
- (b) the weight of materials or substances that are removed by further operations preceding the recycling operation and are not subsequently recycled is not included in the weight of waste reported as recycled.

## Proposal for a regulation

## Article 47 – paragraph 7

## Text proposed by the Commission

7. Member States shall establish an effective system of quality control and traceability of the packaging waste to ensure that the conditions laid down in paragraphs 2 and to 7 are met. That system may consist of electronic registries set up pursuant to Article 35(4) of Directive 2008/98/EC or technical specifications for the quality requirements of

#### Amendment

For the purposes of paragraph 3, the weight of packaging waste recycled shall be measured when the waste enters the recycling operation.

## Amendment

By way of derogation from the first subparagraph of this Article, the weight of the packaging waste recycled may be measured at the output of any sorting operation provided that:

- (a) such output waste is subsequently recycled;
- (b) the weight of materials or substances that are removed by further operations preceding the recycling operation and are not subsequently recycled is not included in the weight of waste reported as recycled.

#### Amendment

7. Member States shall establish an effective system of quality control and traceability of the packaging waste to ensure that the conditions laid down in paragraphs 2 and to 7 are met. That system may consist of electronic registries set up pursuant to Article 35(4) of Directive 2008/98/EC or technical specifications for the quality requirements of

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sorted waste. It may also consist of average loss rates for sorted waste for various waste types and waste management practices respectively, provided that reliable data cannot be otherwise obtained. Average loss rates shall be calculated on the basis of the calculation rules established in the delegated act adopted pursuant to Article 11a(10) of Directive 2008/98/EC.

## Proposal for a regulation

# Article 47 – paragraph 8

## Text proposed by the Commission

amount of biodegradable packaging waste that enters aerobic or anaerobic treatment may be counted as recycled where that treatment generates compost, digestate, or other output with a similar quantity of recycled content in relation to input, which is to be used as a recycled product, material or substance. Where the output is used on land, Member States may count it as recycled only if this use results in agriculture benefits to or ecological improvement.

# Proposal for a regulation

## Article 47 – paragraph 9

## Text proposed by the Commission

9. The amount of packaging waste materials that have ceased to be waste as a result of a *preparatory* operation *before being reprocessed may be counted as recycled provided that such* materials are *destined for subsequent reprocessing* into products, materials or substances *to be used* for the original or other purposes. However, end-of-waste materials to be used as fuels or other means to generate energy, or to be incinerated, backfilled or landfilled, shall not be counted as recycled.

## Proposal for a regulation

sorted waste. It may also consist of average loss rates for sorted waste for various waste types and waste management practices respectively, provided that reliable data cannot be otherwise obtained. Average loss rates shall be calculated on the basis of the calculation rules established in the delegated act adopted pursuant to Article 11a(10) of Directive 2008/98/EC.

# Amendment

The amount of biodegradable packaging waste that enters aerobic or anaerobic treatment may be counted as recycled where that treatment generates compost, digestate, or other output with a similar quantity of recycled content in relation to input, which is to be used as a recycled product, material or substance. Where the output is used on land, Member States may count it as recycled only if this use results in benefits agriculture or ecological improvement.

#### Amendment

9. The amount of packaging waste materials that have ceased to be waste as a result of a *recovery* operation *by which waste* materials are *reprocessed* into products, materials or substances *either* for the original or other purposes *may be counted as recycled*. However, end-of-waste materials to be used as fuels or other means to generate energy, or to be incinerated, backfilled or landfilled, shall not be counted as recycled.

## Article 47 – paragraph 12

## Text proposed by the Commission

12. Packaging waste exported from the Union shall be counted as recycled by the Member State in which it was collected only if the requirements set out in paragraph 3 are met and if, in accordance with Regulation (EC) No 1013/2006, the exporter can prove that the shipment of waste complies with the requirements of that Regulation, including that the treatment of packaging waste outside the Union took place under conditions that are *broadly* equivalent to the requirements of the relevant Union environmental law.

# ARTICLE 48

#### Proposal for a regulation

#### Article 48

Text proposed by the Commission

#### Article 48

Rules on the calculation of the attainment of the recycling targets by including re-use

1.

A Member State may decide to attain an adjusted level of the targets referred to Article 46(1) for a given year by taking into account the average share, in the preceding three years, of reusable sales packaging placed on the market for the first time and re-used as part of a system for re-use of packaging.

The adjusted level shall be calculated by subtracting:

- (a) from the targets laid down in Article 46(1), points (a) and (c), the share of the reusable sales packaging referred to in the first subparagraph in all sales packaging placed on the market, and
- (b) from the targets laid down in Article 46(1),

#### Amendment

12. Packaging waste exported from the Union shall be counted as recycled by the Member State in which it was collected only if the requirements set out in paragraph 3 are met and if, in accordance with Regulation (EC) No 1013/2006, the exporter *provides documentary* evidence approved by the competent authority of destination that the shipment of waste complies with the requirements of that Regulation, including that the treatment of packaging waste outside the Union took place under conditions that are equivalent to the requirements of the relevant environmental law.

#### Amendment

## Article 48

Rules on the calculation of the attainment of the recycling targets by including re-use

1.

A Member State may decide to attain an adjusted level of the targets referred to Article 46(1) for a given year by taking into account the average share, in the preceding three years, of reusable sales packaging placed on the market for the first time and re-used as part of a system for re-use of packaging.

The adjusted level shall be calculated by subtracting:

- (a) from the targets laid down in Article 46(1), points (a) and (c), the share of the reusable sales packaging referred to in the first subparagraph in all sales packaging placed on the market, and
- (b) from the targets laid down in Article 46(1),

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points (b) and (d), the share of the reusable sales packaging referred to in the first subparagraph, composed of the respective packaging material, in all sales packaging composed of that material placed on the market.

No more than five percentage points of the average share of reusable sales packaging shall be taken into account for the calculation of the respective adjusted target level.

2. A Member State may take into account the amounts of wooden packaging that is repaired for re-use in the calculation of the targets laid down in Article 46(1), point (a), Article 46(1), point (b)(ii), Article 46(1), point (c), and Article 46(1), point (d)(ii).

points (b) and (d), the share of the reusable sales packaging referred to in the first subparagraph, composed of the respective packaging material, in all sales packaging composed of that material placed on the market.

No more than five percentage points of the average share of reusable sales packaging shall be taken into account for the calculation of the respective adjusted target level.

2. A Member State may take into account the amounts of wooden packaging that is repaired for re-use in the calculation of the targets laid down in Article 46(1), point (a), Article 46(1), point (b)(ii), Article 46(1), point (c), and Article 46(1), point (d)(ii).

# COMPROMISE AMENDMENT 18 - REPORTING (ARTICLES 50-51, ANNEX XII) EPP, S&D, RE, Greens/EFA, ECR

replacing AMs 182-185, 2508-2514; 2741

#### ARTICLE 50

#### Proposal for a regulation

# Article 50 – paragraph 1 – subparagraph 1 – point b

Text proposed by the Commission

(b) the annual consumption of very lightweight plastic carrier bags, lightweight plastic carrier bags *and* thick plastic carrier bags per person, separately for each category;

#### Amendment

(b) the annual consumption of very lightweight plastic carrier bags, lightweight plastic carrier bags, thick plastic carrier bags, very thick plastic carrier bags and paper carrier bags per person, separately for each category;

# Proposal for a regulation

#### Article 50 – paragraph 1 – subparagraph 1 – point c

Text proposed by the Commission

(c) the separate collection rate of packaging covered by the obligation to establish deposit and return systems set out in Article 44(1),

#### Amendment

(c) the separate collection rate of packaging covered by the obligation to establish deposit and return systems set out in Article 44(1),

# Proposal for a regulation

# Article 50 – paragraph 2 – introductory part

Text proposed by the Commission

2. Member States shall report for each packaging material and type as listed in Table 1 of Annex IX for each calendar year data on:

# Amendment

2. Member States shall report for each calendar year data on:

#### Proposal for a regulation

Article 50 – paragraph 2 – point a

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#### Text proposed by the Commission

(a) the amounts of packaging placed on the market for each packaging type and material as listed in Table 1 of Annex *IX*;

#### Amendment

(a) the amounts of packaging placed on the market for each packaging type and material as listed in Table 1 of Annex *II*;

# Proposal for a regulation

#### Article 50 – paragraph 2 – point b

Text proposed by the Commission

(b) amounts of separately collected packaging waste for each packaging material as listed in Table 1 in the Annex IX;

#### Amendment

(b) amounts of separately collected packaging waste for each packaging material as listed in Table 3 in the Annex XII;

#### Proposal for a regulation

#### Article 50 – paragraph 2 – point c

Text proposed by the Commission

(c) the recycling rates;

#### Amendment

(c) the recycling rates of packaging waste as listed in Table 4 of Annex XII;

#### ARTICLE 51

#### Proposal for a regulation

# Article 51 - paragraph 1

Proposal for a regulation

Text proposed by the Commission

1. Member States shall take the necessary measures to ensure that databases on packaging and packaging waste are established, where not already in place, on a harmonised basis.

# Article 51 – paragraph 2 – point b

Text proposed by the Commission

#### Amendment

1. Member States shall take the necessary measures to ensure that databases on packaging and packaging waste are established, where not already in place, on a harmonised basis.

Amendment

(b) information on the toxicity or danger of packaging materials and components used for their manufacture;

# Proposal for a regulation

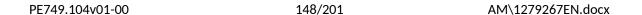
Article 51 – paragraph 2 a (new)

Text proposed by the Commission

(b) information on the toxicity or danger of packaging materials and components used for their manufacture;

#### Amendment

2a. The packaging databases shall be accessible to the wider public in an open format that can be machine-readable and ensures interoperability and re-use of data.



# COMPROMISE AMENDMENT 19 - LABELLING OF PACKAGING (ARTICLES 11, 12) PACKAGING FORUM (ARTICLE 12a) AND CLAIMS (ARTICLE 12b)

# EPP, S&D, RE, Greens/EFA, ECR, Left

replacing AMs 123-126; 763; 1082; 1083; 1085; 1237; 1336; 1396; 1497-1595; IMCO: 17-29; ITRE: 41-50; AGRI: 149-153

#### **ARTICLE 11**

Proposal for a regulation

Article 11 – paragraph 1 – subparagraph 1

Text proposed by the Commission

From [OP: Please insert the date = 42 months after the *entry into force of this Regulation*], packaging shall be marked with a label containing information on *its material composition*. This obligation does not apply to transport packaging. However, it applies to ecommerce packaging.

Amendment

From [OP: Please insert the date = 24 months after the adoption of the implementing acts referred to in paragraph 5 and 6, packaging placed on the market shall be marked with a label containing information on its material composition in order to facilitate consumer sorting. The label shall be exclusively based on pictograms and be easily understandable, including for persons with disabilities. This obligation does not apply to transport packaging. However, it applies to e-commerce packaging.

The label may be accompanied by a QR code or other type of digital data carrier placed on the packaging containing information on the destination of each separate component of the packaging in order to facilitate consumer sorting.

Proposal for a regulation

Article 11 – paragraph 1 – subparagraph 2

Text proposed by the Commission

Packaging subject to deposit and return systems referred to in Article 44(1) shall, *in addition to the labelling referred to in the first subparagraph*, be marked with a harmonised

Amendment

Packaging subject to deposit and return systems referred to in Article 44(1) shall be marked with a *colour* harmonised label established in the relevant implementing act

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label established in the relevant implementing act adopted pursuant to paragraph 5.

adopted pursuant to paragraph 5.

Labels of deposit and return systems established before the entry into force of this Regulation may be used together with the harmonised label until 36 months after the adoption of the implementing act adopted pursuant to paragraph 5.

#### Proposal for a regulation

#### Article 11 – paragraph 2

Text proposed by the Commission

2. From [OP: Please insert the date = 48 months after the *date of* entry into force of *this Regulation*], packaging shall bear a label on packaging reusability *and* a QR code or other type of digital data carrier that provides further information on packaging reusability including the availability of a system for re-use and of collection points, and that facilitates the tracking of the packaging and the calculation of trips and rotations. In addition, reusable sales packaging shall be clearly identified and distinguished from single use packaging at the point of sale.

#### Amendment

From [OP: Please insert the date = 30months after the entry into force of the implementing act referred to in paragraph 5], reusable packaging placed on the market shall bear a label on packaging reusability. Further information on reusability may be made available through a QR code or other type of digital data carrier that provides further information on packaging reusability including the availability of a system for re-use and of collection points, and that facilitates the tracking of the packaging and the calculation of trips and rotations. In addition, reusable sales packaging shall be clearly identified and distinguished from single use packaging at the point of sale.

#### Proposal for a regulation

#### Article 11 – paragraph 3

Text proposed by the Commission

3. Where *a unit of* packaging covered by Article 7 is marked with a label containing information on the share of recycled content, that label shall comply with the specifications laid down in the relevant implementing act adopted pursuant to Article 11(5) and shall be based on the methodology pursuant to Article 7(7). Where *a unit of* plastic packaging is marked with a label containing information on the share of biobased plastic content, that label

#### Amendment

3. Where packaging covered by Article 7 is marked with a label containing information on the share of recycled content, that label and, where applicable, the QR code or other type of digital data carrier shall comply with the specifications laid down in the relevant implementing act adopted pursuant to Article 11(5) and shall be based on the methodology pursuant to Article 7(7). Where packaging is marked with a label containing information on

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shall comply with the specifications laid down in the relevant implementing act adopted pursuant to Article 11(5).

the share of biobased plastic content, that label shall comply with the specifications laid down in the relevant implementing act adopted pursuant to Article 11(5).

#### Proposal for a regulation

#### Article 11 – paragraph 4 – subparagraph 1

Text proposed by the Commission

Labels referred to in paragraphs 1 to 3 and the QR code or other type of digital data carrier referred to in paragraph 2 shall be placed, printed or engraved visibly, clearly legibly and indelibly on the packaging. Where this is not possible or not warranted on account of the nature and size of the packaging, they shall be affixed to the grouped packaging.

#### Proposal for a regulation

Article 11 – paragraph 4 – subparagraph 1 a (new)

Text proposed by the Commission

#### Amendment

Labels referred to in paragraphs 1 to 3 and, where applicable, the QR code or other type of digital data carrier referred to in paragraphs 1 and 2 shall be placed, printed or engraved visibly, clearly legibly, and accessible on the packaging. Where this is not possible or not warranted on account of the nature and size of the packaging, they shall be affixed to the grouped packaging.

#### Amendment

Where information is provided by electronic means in accordance with paragraphs 2 to 3, the following requirements shall apply:

- (a) adequate, relevant personal data may be collected only for the limited purpose of giving the user access to relevant compliance information referred to in paragraphs 2 to 3 (in respect of Article 5(1) of Regulation 2016/679/EU)
- (b) the information shall not be displayed with other information intended for sales or marketing purposes.

Proposal for a regulation

Article 11 – paragraph 4 – subparagraph 2

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#### Text proposed by the Commission

Where Union legislation requires information on the packaged product to be provided via a data carrier, a single data carrier shall be used for providing the information required for both the packaged product and the packaging.

#### Proposal for a regulation

#### Article 11 – paragraph 5

#### Text proposed by the Commission

5. By [OP: Please insert the date = 18 months after the date of entry into force of this Regulation], the Commission shall adopt implementing acts to establish a harmonised label and specifications for the labelling requirements and formats for the labelling of packaging referred to in paragraphs 1 to 3 and the labelling of waste receptacles referred to in Article 12. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 59(3).

#### Amendment

Where Union legislation requires information on the packaged product to be provided via a data carrier, a single data carrier shall be used for providing the information required for both the packaged product and the packaging.

#### Amendment

5. By [OP: Please insert the date = 18 months after the date of entry into force of this Regulation], the Commission shall adopt implementing acts to establish a harmonised label and specifications for the labelling requirements and formats, *including when provided through digital means*, for the labelling of packaging, referred to in paragraphs 1 to 3 and the labelling of waste receptacles referred to in Article 12. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 59(3).

# Proposal for a regulation

#### Article 11 – paragraph 6

# Text proposed by the Commission

6. By [OP: Please insert the date = 24 months after the date of entry into force of this Regulation], the Commission shall adopt implementing acts to establish the methodology for identifying the material composition of packaging referred to in paragraph 1 by means of digital marking technologies. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 59(3).

#### Amendment

6. By [OP: Please insert the date = 18 months after the date of entry into force of this Regulation], the Commission shall adopt implementing acts to establish the methodology for identifying the material composition of packaging referred to in paragraph 1 by means of digital marking technologies. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 59(3).

# Proposal for a regulation

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#### Article 11 – paragraph 7

# Text proposed by the Commission

7. Without prejudice to requirements concerning other harmonised EU labels, economic operators shall not provide or display labels, marks, symbols or inscriptions that are likely to mislead or confuse consumers or other end users with respect to the sustainability requirements for packaging, other packaging characteristics or packaging waste management options, for which harmonised labelling has been laid down in this Regulation.

# Proposal for a regulation

Article 11 – paragraph 8

Text proposed by the Commission

8. Packaging included in an extended producer responsibility scheme or covered by a deposit and return system other than that referred to in Article 44(1) *may* be identified by means of a corresponding symbol throughout the territory in which that scheme or system applies. That symbol shall be clear and unambiguous and shall not mislead consumers or users as to the recyclability or reusability of the packaging.

### Proposal for a regulation

Article 11 – paragraph 8 a (new)

Text proposed by the Commission

#### Amendment

7. Without prejudice to requirements concerning other harmonised EU labels, economic operators shall not provide or display labels, marks, symbols or inscriptions that are likely to mislead or confuse consumers or other end users with respect to the sustainability requirements for packaging, other packaging characteristics or packaging waste management options, for which harmonised labelling has been laid down in this Regulation.

From [OP: Please insert the date = 24 months after the entry into force of this Regulation] the Commission shall adopt guidelines clarifying aspects that are likely to mislead or confuse consumers or other end users.

# Amendment

8. Packaging included in an extended producer responsibility scheme or covered by a deposit and return system other than that referred to in Article 44(1) *shall* be identified by means of a corresponding symbol throughout the territory in which that scheme or system applies. That symbol shall be clear and unambiguous and shall not mislead consumers or users as to the recyclability or reusability of the packaging.

#### Amendment

8a. Packaging referred to in paragraphs 1, 2 and 3, manufactured or imported before these deadlines, may be marketed until 36

months after the entry into force of the requirements of this Regulation.

# Article 12

# Proposal for a regulation

Article 12 - paragraph 1

Text proposed by the Commission

By *1 January 2028*, labels that enable the separate collection of each material specific fraction of packaging waste that is intended to be discarded in separate receptacles shall be affixed, printed or engraved visibly, legibly and indelibly on all waste receptacles for collection of packaging waste.

# Article 12a

Proposal for a regulation

Article 12 a (new)

Text proposed by the Commission

#### Amendment

By **[OP: Please insert the date = 30 months** after the adoption of the implementing acts referred to in paragraph 5 and 6] labels that enable the separate collection of each material specific fraction of packaging waste that is intended to be discarded in separate receptacles shall be affixed, printed or engraved visibly, legibly and indelibly on all waste receptacles for collection of packaging waste.

Amendment

#### Article 12a

# Packaging forum

The Commission shall ensure that, when conducting its activities, it ensures a balanced participation of Member States' representatives and all interested parties involved with the packaging industry, including waste treatment industry representatives, manufacturers and packaging suppliers, distributers, retailers, importers, SMEs, environmental protection groups and consumer organisations. Those parties shall be consulted in particular to prepare the delegated and implementing acts provided for in this Regulation to develop and further detail the sustainability requirements

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and examining the effectiveness of the established market surveillance mechanisms. To that end, the Commission shall establish an expert group, in which those parties shall meet, referred to as the 'Packaging Forum'.

# Article 12b

Proposal for a regulation
Article 12b (new)

Text proposed by the Commission

Amendment

Article 12b
Claims

Environmental claims as defined in Article 2, point (o), of Directive 2005/29/EC may be made in relation to packaging placed on the market only if they comply with the following requirements:

(a) they are substantiated in accordance with [Article 3 of Directive on Green Claims]; in particular, they shall specify whether they relate to the packaging unit, part of the packaging unit or to all packaging placed on the market by the producer;

(b) they may only be made for packaging properties exceeding the applicable minimum requirements set out in this Regulation.

Compliance with the requirements set out in point (b) of this Article shall be demonstrated in the technical documentation concerning the packaging as set out in Annex VII.



# COMPROMISE AMENDMENT 20 - REMAINING OBLIGATIONS OF ECONOMIC OPERATORS (ARTICLES 13-20, 49) AND GREEN PUBLIC PROCUREMENT (ARTICLE 57)

# EPP, S&D, RE, Greens/EFA, Left

replacing AMs 1596-1657; 2505-2507; 2524; 2577; IMCO: 30-55; AGRI: 154-156; 224

#### **ARTICLE 13-20**

**ARTICLE 13** 

Proposal for a regulation

Article 13 – paragraph 1 – point b a (new)

Text proposed by the Commission

Amendment

(ba) it complies with the applicable requirements regarding food hygiene and the safety of consumers.

Proposal for a regulation

Article 13 – paragraph 2 – subparagraph 1

Text proposed by the Commission

Before placing packaging on the market, manufacturers shall carry out the relevant conformity assessment procedure referred to in Article 33, or have it carried out on their behalf, and draw up the technical documentation referred to in Annex VII.

Proposal for a regulation

Article 13 – paragraph 6a (new)

Text proposed by the Commission

Amendment

Before placing packaging on the market, manufacturers shall carry out the relevant conformity assessment procedure referred to in Article 33, or have it carried out on their behalf, and draw up the technical documentation referred to in Annex VII.

Amendment

6a. With regard to this Regulation, for medicinal products, as defined in Directive 2001/83/EC, the marketing authorisation holder shall be responsible for the information provided.

Proposal for a regulation

Article 13 – paragraph 8

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# Text proposed by the Commission

8. Manufacturers who consider or have reason to believe that packaging which they have placed on the market is not in conformity with one or more of the applicable requirements set out in Articles 5 to 11 shall immediately take the corrective measures necessary to bring that packaging into conformity, to withdraw it or recall it, as appropriate. Manufacturers shall immediately inform the market surveillance authority of the Member State in which they made the packaging available of the suspected noncompliance and of any corrective measures taken.

# Proposal for a regulation

# Article 13 – paragraph 9

# Text proposed by the Commission

9. Manufacturers shall, further to a reasoned request from a national authority, provide all the information and documentation necessary to demonstrate the conformity of the including packaging, the technical documentation in a language, or languages, which can be easily understood by that authority. That information and documentation shall be provided in *either paper or* electronic form. The relevant documents shall be made available within 10 days of receipt of the the request from national authority. Manufacturers shall cooperate with the national authority on any action taken to remedy any case of non-compliance with the requirements set out in Articles 5 to 10.

#### Proposal for a regulation

#### Amendment

- 8. Manufacturers who consider or have reason to believe that packaging which they have placed on the market *after the entry into force of this Regulation* is not in conformity with one or more of the applicable requirements set out in Articles 5 to 11 shall immediately take the corrective measures necessary to bring that packaging into conformity, to withdraw it or recall it, as appropriate. Manufacturers shall immediately inform the market surveillance authority of the Member State in which they made the packaging available of the suspected noncompliance and of any corrective measures taken.
- 8a. As a derogation from paragraph 8 of this Article, the obligation to bring into conformity, withdraw or recall packaging which is believed to not be in conformity with applicable requirements shall not apply to reusable packaging placed on the market before the adoption of this Regulation.

#### Amendment

Manufacturers shall, further to a reasoned request from a national authority, provide all the information and documentation necessary to demonstrate the conformity of the packaging, including the technical documentation in a language, or languages, which can be easily understood by that authority. That information and documentation shall be provided in electronic form. The relevant documents shall be made available within 10 days of receipt of the request from the national authority. Manufacturers shall cooperate with the national authority on any action taken to remedy any case of noncompliance with the requirements set out in Articles 5 to 10.

#### Article 13 – paragraph 9 a (new)

Text proposed by the Commission

#### Amendment

9a. The provisions of paragraphs 1 to 6 shall not apply to custom-made transport packaging for configurable medical devices and medical systems that are to be used in industrial and healthcare environments.

#### **ARTICLE 16**

Proposal for a regulation

Article 16 – paragraph 10 a (new)

Text proposed by the Commission

# Amendment

10a. In order to meet the obligations laid down in this Article, Member States may provide tools to support economic operators importing products into the territory of the European Union.

#### ARTICLE 17

Proposal for a regulation

Article 17 – paragraph 2 – point a

Text proposed by the Commission

(a) the producer, that is subject to the obligations on extended producer responsibility for the packaging is registered in the register of producers referred to in Article 40;

# Amendment

(a) the producer, that is subject to the obligations on extended producer responsibility for the packaging is registered in the register of producers referred to in Article 39;

# Proposal for a regulation

Article 17 - paragraph 3 - point 2a (new)

Text proposed by the Commission

#### Amendment

Information disclosed by the producer shall not be used by the distributor for any other purpose than to verify compliance with applicable requirements. The misuse of such information by distributors for commercial purposes shall be prohibited.

#### **ARTICLE 18**

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#### Proposal for a regulation

### Article 18 – paragraph 1

Text proposed by the Commission

Fulfilment service providers shall ensure that for packaging that they handle, the conditions during warehousing, handling and packing, addressing or dispatching, do not jeopardise the packaging's compliance with the requirements set out in Articles 5 to 11.

#### Amendment

Fulfilment service providers *and online platforms* shall ensure that for packaging that they handle *or offer on their online platforms*, the conditions during warehousing, handling and packing, addressing or dispatching, do not jeopardise the packaging's compliance with the *applicable* requirements set out in Articles 5 to 11

#### ARTICLE 18a (new)

Proposal for a regulation

Article 18 a (new)

Text proposed by the Commission

Amendment

# Article 18a

Obligations of providers of online platforms

Providers of online platforms shall comply without undue delay with the relevant requirements of Regulation (EU) 2022/2065 regarding packaging regulation, and ensure that they have internal processes in place for compliance.

**ARTICLE 19** 

Proposal for a regulation

Article 19 – paragraph 1

Text proposed by the Commission

An importer or a distributor shall be considered a manufacturer for the purposes of this Regulation and shall be subject to the obligations of the manufacturer under Article Amendment

An importer or a distributor shall be considered a manufacturer for the purposes of this Regulation and shall be subject to the obligations of the manufacturer under Article

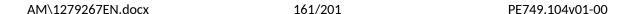
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14, where they place packaging on the market under their own name or trademark or modify packaging already placed on the market in a way that may affect compliance with the relevant requirements of this Regulation.

13, where they place packaging on the market under their own name or trademark or modify packaging already placed on the market in a way that may affect compliance with the relevant requirements of this Regulation.

ARTICLE 49 (Commission text is proposed as Compromise)

ARTICLE 57 (Commission text is proposed as Compromise)



# COMPROMISE AMENDMENT 21 - CONFORMITY (30-34, ANNEXES VII AND VIII) AND SAFEGUARD PROCEDURES (52-56)

# EPP, S&D, RE, Greens/EFA, Left

replacing AM 19; 2210-2215; 186-189; 2515-2523; 2633; IMCO: 56; 60-65; AGRI: 225

#### Article 34

Proposal for a regulation

Article 34 – paragraph 4 a (new)

Text proposed by the Commission

#### Amendment

- 1. Competent authorities shall control the accuracy of at least 10% of the declarations of conformity per year, assessed on a random basis and shall take necessary measures to address non-compliance, such as the withdrawal of non-compliant products from the market.
- 2. Without prejudice to the checks planned in advance pursuant to paragraph 1, competent authorities shall conduct checks referred to in paragraph 1 when they obtain or are made aware of relevant information, including based on substantiated concerns provided by third parties concerning a potential noncompliance with this Regulation.
- 3. Checks shall be carried out without prior warning of the economic operator, except where prior notification of the operator or trader is necessary in order to ensure the effectiveness of the checks.
- 4. The competent authorities shall keep records of the checks indicating in particular their nature and results, as well as on the measures taken in case of non-compliance. Records of all checks shall be kept for at least ten years.
- 5. Records of checks carried out under this Regulation and reports of their results and outcomes shall constitute environmental information for the purposes of Directive 2003/4/EC38 and shall be made publicly available.

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# Article 52

# Proposal for a regulation

# Article 52 – paragraph 1 – subparagraph 1

# Text proposed by the Commission

Without prejudice to Article 19 of the Regulation (EU) 2019/1020, where the market surveillance authorities of one Member State have sufficient reason to believe that packaging covered by this Regulation presents a risk to the environment or human health, they shall carry out an evaluation in relation to the packaging concerned covering all requirements laid down in this Regulation that are relvant to the risk. The relevant economic operators shall cooperate as necessary with the market surveillance authorities.

# Amendment

Without prejudice to Article 19 of the Regulation (EU) 2019/1020, where the market surveillance authorities of one Member State have sufficient reason to believe that packaging covered by this Regulation presents a risk to the environment or human *and animal* health, they shall, *without undue delay*, carry out an evaluation in relation to the packaging concerned covering all requirements laid down in this Regulation that are relvant to the risk. The relevant economic operators shall cooperate as necessary with the market surveillance authorities.

#### Proposal for a regulation

#### Article 52 – paragraph 6 – introductory part

# Text proposed by the Commission

6. The information to the Commission and the other Member States referred to in paragraph 4 shall be communicated through the information and communication system referred to in Article 34 of Regulation (EU) 2019/1020 and shall include all available details, in particular the data necessary for the identification of the non-compliant packaging, the origin of the packaging, the nature of the non-compliance alleged and the risk involved. the nature and duration of the national measures taken and the arguments put forward by the relevant economic operator and, where applicable, the information referred to in Article 54(1). The market surveillance authorities shall also indicate whether the noncompliance is due to either of the following:

#### Amendment

The information to the Commission and the other Member States referred to in paragraph 5 shall be communicated through the information and communication referred to in Article 34 of Regulation (EU) 2019/1020 and shall include all available details, in particular the data necessary for the identification of the non-compliant packaging, the origin of the packaging, the nature of the non-compliance alleged and the risk involved, the nature and duration of the national measures taken and the arguments put forward by the relevant economic operator and, where applicable, the information referred to in Article 55(1). The market surveillance authorities shall also indicate whether the noncompliance is due to either of the following:

# Article 53

#### Proposal for a regulation

### Article 53 – paragraph 1 – subparagraph 1

### Text proposed by the Commission

Where, on completion of the procedure set out in Article 52(3) and (4), objections are raised against a measure taken by a Member State, or where the Commission considers a national measure to be contrary to Union legislation, the Commission shall without delay enter into consultation with the Member States and the relevant economic operator or operators and shall evaluate the national measure. On the basis of the results of that evaluation, the Commission shall decide by means of an implementing act whether the national measure is justified or not.

# Article 54

#### Proposal for a regulation

Article 54 – paragraph 1

#### Text proposed by the Commission

1. Where, having carried out an evaluation under Article 52, a Member State finds that although packaging is in compliance with the applicable requirements set out in Articles 5 to 11, it presents a risk to the environment or human health, it shall without delay require the relevant economic operator to take all appropriate measures, within a reasonable period prescribed by the market surveillance authorities and commensurate with the nature and, where relevant, the degree of risk, to ensure that the packaging concerned, when placed on the market, no longer presents that risk, to withdraw the packaging from the market or to recall it.

#### Amendment

Where, on completion of the procedure set out in Article 52(5) and (6), objections are raised against a measure taken by a Member State, or where the Commission considers a national measure to be contrary to Union legislation, the Commission shall without delay enter into consultation with the Member States and the relevant economic operator or operators and shall evaluate the national measure. On the basis of the results of that evaluation, the Commission shall decide by means of an implementing act whether the national measure is justified or not.

#### Amendment

Where. having carried out evaluation under Article 52, a Member State finds that although packaging is in compliance with the applicable requirements set out in Articles 5 to 11, it presents a risk to the environment or to human and animal health, it shall without delay require the relevant economic operator to take all appropriate measures. within a reasonable period prescribed by the market surveillance authorities and commensurate with the nature and, where relevant, the degree of risk, to ensure that the packaging concerned, when placed on the market, no longer presents that risk, to withdraw the packaging from the market or to recall it.

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# Article 54 is the same as in COM proposal

Proposal for a regulation

Article 55 – paragraph 2 b (new)

Text proposed by the Commission

Amendment

2b. The authorities designated pursuant to Article 25(1) of Regulation (EU) 2019/1020 shall use the information communicated pursuant to paragraph 1 for carrying out their risk analysis under Article 25(3) of Regulation (EU) 2019/1020.

# Article 56

Proposal for a regulation

Article 56 – paragraph 1 – point k a (new)

Text proposed by the Commission

Amendment

(ka) the requirements on recyclable packaging are not fulfilled;

Proposal for a regulation

Article 56 – paragraph 1 – point k b (new)

Text proposed by the Commission

Amendment

(kb) the requirements on minimum recycled content for packaging are not fulfilled;

# COMPROMISE AMENDMENT 22 - FINAL CHAPTERS (CHAPTERS X-XII, ANNEX XIII) S&D, RE, Greens/EFA, Left

Replacing AM 190; 2525-2547; 2551; 2553-2556; IMCO: AM 66

# Article 58

Proposal for a regulation

Article 58 – paragraph 2

Text proposed by the Commission

2. The power to adopt delegated acts referred to in Article 5(5), Article 6(4), Article 6(6), Article 7(9), Article 7(10), Article 7(11), Article 8(5), Article 22(4), Article 26(16) and Article 57(3) shall be conferred on the Commission for a period of *ten* years from date of entry into force of this Regulation. The Commission shall draw up a report in respect of the delegation of power no later than nine months before the end of the five-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension no later than 3 months before the end of each period.

#### Amendment

2. The power to adopt delegated acts referred to in Article 5(5), Article 6(4), Article 7(7), Article 22(4), Article 26(16), Article 27(4) and Article 57(3) shall be conferred on the Commission for a period of *five* years from date of entry into force of this Regulation. The Commission shall draw up a report in respect of the delegation of power no later than nine months before the end of the five-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension no later than 3 months before the end of each period.

#### [LIST OF ARTICLES TO BE ALIGNED AFTER THE VOTE FOR CONSISTENCY PURPOSES]

Proposal for a regulation

Article 58 – paragraph 3

Text proposed by the Commission

3. The delegation of power referred to in Article 5(5), Article 6(4), Article 6(6), Article 7(9), Article 7(10), Article 7(11), Article 8(5), Article 22(4), Article 26(16) and Article 57(3) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the

#### Amendment

3. The delegation of power referred to in Article 5(5), Article 6(4), Article 6(6), Article 7(9), Article 7(10), Article 7(11), Article 8(5), Article 22(4), Article 26(16) and Article 57(3) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the

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power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

# [LIST OF ARTICLES TO BE ALIGNED AFTER THE VOTE FOR CONSISTENCY PURPOSES]

#### Proposal for a regulation

#### Article 58 – paragraph 4

Text proposed by the Commission

4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.

#### Amendment

4. Before adopting a delegated act, the Commission shall consult *the Packaging Forum and* experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.

# [LIST OF ARTICLES TO BE ALIGNED AFTER THE VOTE FOR CONSISTENCY PURPOSES]

#### Proposal for a regulation

# Article 58 – paragraph 6

#### Text proposed by the Commission

6. A delegated act adopted pursuant to Article 5(5), Article 6(4), Article 6(6), Article 7(9), Article 7(10), Article 7(11), Article 8(5), Article 22(4), Article 26(16) and Article 57(3) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the

#### Amendment

6. A delegated act adopted pursuant to Article 5(5), Article 6(4), Article 6(6), Article 7(9), Article 7(10), Article 7(11), Article 8(5), Article 22(4), Article 26(16), *Article 51(3)* and Article 57(3) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European

#### [LIST OF ARTICLES TO BE ALIGNED AFTER THE VOTE FOR CONSISTENCY PURPOSES]

# Article 62

#### Proposal for a regulation

Article 62 – paragraph 1

Text proposed by the Commission

1. By [OP: Please insert the date = 24 months after the date of entry into force of this Regulation], Member States shall lay down the rules on penalties applicable to infringements of this Regulation and shall take all measures necessary to ensure that they are implemented. The penalties provided for shall be effective, proportionate and dissuasive. Failure to comply with the requirements of Articles 21 to 26 shall be sanctioned by an administrative fine imposed on the relevant economic operator.

#### Amendment

1. By [OP: Please insert the date = 24 months after the date of entry into force of this Regulation], Member States shall lay down the rules on penalties applicable to infringements of this Regulation and shall take all measures necessary to ensure that they are implemented. In line with Directive (EU) 2015/1535, Member States shall notify the Commission of those rules and of those measures and, without delay, of any subsequent amendments affecting them. The penalties provided for shall be effective, proportionate and dissuasive.

#### Those penalties can include:

- (a) fines proportionate to the environmental damage and the value of the relevant products concerned, calculating the level of such fines in such way as to ensure that they effectively deprive those responsible of the economic benefits derived from their infringements, and gradually increasing the level of such fines for repeated infringements;
- (b) confiscation of revenues gained by the manufacturer, producer, supplier, distributor, importer, authorised representatives, or appointed representatives for extended producer responsibility from a transaction with the relevant products concerned;
- (c) temporary exclusion for a maximum period of 12 months from public procurement processes and from access to public funding, including tendering procedures, grants and concessions;
- (d) temporary prohibition from placing or

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making available on the market, or exporting relevant products, in the event of a serious infringement or of repeated infringements;

# Article 64

# Proposal for a regulation

Article 64 - paragraph 2 - point a

Text proposed by the Commission

(a) Article 8(2) of Directive 94/62/EC shall continue to apply until [OP: Please insert the date = 42 months after the *date of* entry into force of *this Regulation*];

#### Amendment

- (a) Article 8(2) of Directive 94/62/EC shall continue to apply until [OP: Please insert the date = 30 months after the entry into force of the implementing act referred to in Article 11 (5)];
- (aa) Article 9(1) and (2) of Directive 94/62/EC shall continue to apply with regard to the essential requirements pursuant to Annex II, point 1, first indent until 31 December 2029;

# Article 65

Proposal for a regulation

Article 65 – paragraph 2

Text proposed by the Commission

It shall apply from [OP: Please insert the date = 12 months after the date of entry into force of this Regulation].

# Amendment

It shall apply from [OP: Please insert the date = 12 months after the date of entry into force of this Regulation].

# COMPROMISE AMENDMENT 23 - ARTICLES 62 A NEW AND 62 B NEW S&D, RE, Greens/EFA

replacing AMs 2548; 2549; 2550; 2552

# Article 62a (new)

Proposal for a regulation

Article 62a (new)

Text proposed by the Commission

Amendment

#### Access to Justice

- 1. Any natural or legal person having a sufficient interest, as determined in accordance with the existing national systems of legal remedies, including where such persons meet the criteria, if any, laid down in the national law, including persons who have submitted a substantiated concern in accordance with Article 62a, shall have access to administrative or judicial procedures to review the legality of the decisions, acts or failure to act of the competent authorities under this Regulation.
- 2. This Regulation shall be without prejudice to any provisions of national law which regulate access to justice and those which require that administrative review procedures be exhausted prior to recourse to judicial proceedings.

# Article 62b NEW

Proposal for a regulation

Article 62a (new)

Text proposed by the Commission

Amendment

Request for action

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1. Natural or legal persons affected or likely to be affected by a breach of this Regulation, or having a sufficient interest in environmental decision-making relating to the breach of this Regulation, shall be entitled to request the competent authorities to take action under this Regulation with respect to such a breach or an imminent threat of such a breach.

The interest of any non-governmental organisation promoting environmental protection and meeting the requirements laid down in Article 11 of Regulation (EC) No 1367/2006 of the European Parliament and of the Council shall be deemed sufficient for the purposes of the first subparagraph.

- 2. The request for action shall be accompanied by the relevant information and data supporting that request.
- 3. Where the request for action and the accompanying information and data show in a plausible manner that a breach of this Regulation has occurred, or that there is an imminent threat of such a breach, the competent authorities shall consider any such requests for action and information and data. In such circumstances, the competent authorities shall give the economic operator concerned an opportunity to make its views known with respect to the request for action and the accompanying information and data.
- 4. The competent authorities shall, without delay and in accordance with the relevant provisions of Union law, inform the persons who submitted a request pursuant to paragraph 1, of its decision to accede to or refuse the request for action and shall provide the reasons for it.
- 5. In case the competent authority accedes to the request for action, it shall notify the Commission. The Commission shall assess whether there is a breach of the Regulation beyond the Member State concerned. If it finds that there is a breach beyond the Member State concerned, it shall take adequate action to ensure compliance with the Regulation.



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#### **COMPROMISE AMENDMENT 24 - RECITALS**

#### EPP, S&D, RE, Greens/EFA, Left

replacing AMs 1-16, 18-55 and 214-333, 335-573; AGRI: 1-61; IMCO: 1-13; ITRE: 1-5

#### Proposal for a regulation

#### Recital 1

#### Text proposed by the Commission

(1) Products need packaging to be protected and easy to transport from where they are produced to where they are used or consumed. Prevention of barriers to the internal market for packaging is key for the functioning of the internal market for products. Fragmented rules and vague requirements cause additional cost to the economic operators

#### Amendment

(1) Products need *appropriate* packaging to be protected and easy to transport from where they are produced to where they are used or consumed. Prevention of barriers to the internal market for packaging is key for the functioning of the internal market for products. Fragmented rules and vague requirements cause *uncertainty and* additional cost to the economic operators

# Proposal for a regulation

#### Recital 2

#### Text proposed by the Commission

In addition, packaging uses high (2) amounts of virgin materials (40 % of plastics and 50 % of paper use in the Union is for packaging) and represents 36 % of municipal solid waste<sup>30</sup>. High and constantly growing levels of packaging generated as well as low levels of re-use and poor recycling, present significant barriers to achieving a low-carbon circular economy. For these reasons, this Regulation should establish rules over the entire life-cycle of packaging contributing to the efficient functioning of the internal market by harmonising national measures, while preventing and reducing the adverse impacts of packaging and packaging waste on the environment and human health. By laying measures in line with the hierarchy of waste, it

#### Amendment

In addition, packaging uses high amounts of virgin materials (40 % of plastics and 50 % of paper use in the Union is for packaging) and represents 36 % of municipal solid waste<sup>30</sup>. High and constantly growing levels of packaging generated as well as low levels of re-use, collection and poor recycling, present significant barriers to achieving a lowcarbon circular economy. For these reasons, this Regulation should establish rules over the entire life-cycle of packaging contributing to the efficient functioning of the internal market by harmonising national measures, while preventing and reducing the adverse impacts of packaging and packaging waste on the environment and human health. By laying measures in line with the hierarchy of waste, it

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should contribute to the transition to a circular economy.

should contribute to the transition to a circular economy.

<sup>30</sup> Eurostat, Packaging waste statistics: https://ec.europa.eu/eurostat/statistics-explained/index.php? title=Packaging\_waste\_statistics

30 Eurostat, Packaging waste statistics: https://ec.europa.eu/eurostat/statistics-explained/index.php?
title=Packaging waste statistics

#### Proposal for a regulation

#### Recital 5

Text proposed by the Commission

In line with the Green Deal<sup>33</sup>, the new (5) Circular Economy Action Plan (CEAP)34 commits to reinforcing the essential requirements for packaging in view of making all packaging reusable or recyclable by 2030, and to consider other measures to reduce (over)packaging and packaging waste, drive design for re-use and recyclability of packaging, reduce the complexity of packaging materials and introduce requirements for recycled content in plastic packaging. It commits the Commission to assess the feasibility of Union-wide labelling facilitates the correct separation of packaging waste at source.

#### Amendment

In line with the Green Deal<sup>33</sup>, the new (5) Circular Economy Action Plan (CEAP)34 commits to reinforcing the essential requirements for packaging in view of making all packaging reusable or recyclable by 2030, and to consider other measures to reduce (over)packaging and packaging waste, drive design for re-use and recyclability of packaging, reduce the complexity of packaging materials, introduce requirements for recycled content in plastic packaging, and assess the need for recycled content requirements for packaging made of materials other than plastic. It highlights the necessity to reduce food waste and encourages circular approaches to the use of water and commits the Commission to assess the feasibility of Union-wide labelling that facilitates the correct separation of packaging waste at source.

Proposal for a regulation Recital 9 a (new)

Text proposed by the Commission

Amendment

(9a) This Regulation is in line with the

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objectives set out in [the forthcoming directive on environmental claims (2023/0085(COD))], and [the forthcoming directive on empowering consumers in the green transition (2022/0092(COD))]. It aims to promote and support substantiated alternatives for more sustainable packaging solutions.

#### Proposal for a regulation

#### Recital 11

Text proposed by the Commission

An item, which is an integral part of a product and is necessary to contain, support or preserve that product throughout its lifetime and where all elements are intended to be used. consumed or disposed of together, should not be considered as being packaging given that its functionality is intrinsically linked to it being part of the product. However, in light of the disposal behaviour of consumers regarding tea and coffee bags as well as coffee or tea system single-serve units, which in practice are disposed of together with the product residue leading to the contamination of compostable and recycling streams, those specific items should be treated as packaging. This is in line with the objective to increase the separate collection of bio-waste, as required by Article 22 of Directive 2008/98/EC of the European Parliament and of the Council<sup>41</sup>. Furthermore, to ensure coherence regarding end-of-life financial and operational obligations, also all coffee or tea system single-serve units necessary to contain coffee or tea should be treated as packaging.

Amendment

An item, which is an integral part of a (11)product and is necessary to contain, support or preserve that product throughout its lifetime and where all elements are intended to be used. consumed or disposed of together, should not be considered as being packaging given that its functionality is intrinsically linked to it being part of the product. However, in light of the disposal behaviour of consumers regarding tea and coffee bags or soft after-use system which in practice are disposed of together with the product residue leading to the contamination of compostable and recycling streams, those specific items should be treated as packaging. This is in line with the objective to increase the separate collection of bio-waste, as required by Article 22 of Directive 2008/98/EC of the European Parliament and of the Council<sup>41</sup>. Furthermore, to ensure coherence regarding end-of-life financial and operational obligations, also all coffee or tea system singleserve units necessary to contain coffee or tea should be treated as packaging.

#### Proposal for a regulation

#### Recital 12

#### Text proposed by the Commission

(12)In line with the waste hierarchy set out in Article 4(2) of Directive 2008/98/EC, and in line with life-cycle thinking to deliver the best overall environmental outcome, the measures provided for under this Regulation aim at reducing the amount of packaging placed on the market in terms of its volume and weight, and preventing the generation of packaging waste, especially through packaging minimisation, avoiding packaging where it is not needed, and increased re-use of packaging. In addition, the measures aim at increasing the use of recycled content in packaging, especially in plastic packaging where the uptake of recycled content is very low, as well as higher recycling rates for all packaging and *high* quality of the resulting secondary raw materials while reducing other forms of recovery and final disposal.

Amendment

In line with the waste hierarchy set out (12)in Article 4(2) of Directive 2008/98/EC, and in line with life-cycle thinking to deliver the best overall environmental outcome, the measures provided for under this Regulation aim at reducing the amount of packaging placed on the market in terms of its volume and weight, and preventing the generation of packaging waste, especially through packaging minimisation, avoiding packaging where it is not needed, and increased re-use of packaging. In addition, the measures aim at increasing the use of recycled content in packaging, in particular in plastic packaging where the uptake of recycled content is very low, by strengthening high quality recycling systems, thereby increasing recycling rates for all packaging and improving the quality of the resulting secondary raw materials, while reducing other forms of recovery and final disposal

# Proposal for a regulation Recital 12 a (new)

Text proposed by the Commission

#### Amendment

(12a) In line with the waste hierarchy which places waste disposal through landfills as the least preferred option, the measures provided for under this Regulation should be complemented by a review of the Directive 1999/31/EC aiming at accelerating the phasing-out of landfill of packaging waste.

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#### Proposal for a regulation

#### Recital 13

Text proposed by the Commission

(13) Packaging should be designed, manufactured and commercialised in such a way as to allow for its re-use or high-quality recycling, and to minimise its impact on the environment during its entire life-cycle and the life cycle of products, for which it was designed.

Amendment

(13) Packaging should be designed, manufactured and commercialised in such a way as to allow for its re-use as many times as possible or high-quality recycling, and to minimise its impact on the environment during its entire life-cycle and the life cycle of products, for which it was designed. The Commission should be empowered the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union to establish a minimum number of rotations for reusable packaging in specific packaging categories.

Proposal for a regulation Recital 15 a (new)

Text proposed by the Commission

Amendment

Per- and polyfluorinated alkyl substances (PFASs) are a large family of more than 4,700 man-made chemicals in accordance with 2018 OECD definitions<sup>1a</sup>. Since their emergence in the late 1940s, PFASs have been used in an increasingly wide range of consumer products and industrial applications, from food packaging and clothing to electronics, aviation and firefighting foams. They are used for their ability to repel grease and water, as well as for their high stability and resistance to high temperatures, due to their carbon-fluorine bond. That bond is also responsible for their extreme persistence in the environment. Exposure to the most studied PFASs has been associated with a range of adverse health effects1b, including thyroid disease, liver damage, reduced birth weight, obesity,

diabetes, hypercholesterolaemia and reduced response to routine vaccinations, as well as increased risk of breast, kidney and testicular cancer.

Proposal for a regulation Recital 15 b (new)

Text proposed by the Commission

Amendment

(15b) On 27 May 2020, Denmark published Order No. 681 of May 25, 2020 'Executive Order on Food Contact Materials and Penal Code for Violation of Related EU Acts' in its Official Gazette (Lovtidende A) to prohibit PFASs chemicals in food contact paper and board materials and articles. Following that example, in light of the health and environmental emergency represented by PFASs and awaiting ECHA's restriction opinion on a wider ban on PFASs for all packaging and for other sectors all paper, cardboard food packaging containing intentionally added PFASs should not be placed on the Union market.

Proposal for a regulation Recital 15 c (new)

Text proposed by the Commission

Amendment

(15c) Bisphenol A (BPA) is a chemical compound used in the manufacture of materials that come into contact with food, such as reusable plastic tableware or linings for cans (mainly as a protective layer). BPA residues can migrate into food and drink and be ingested by consumers. BPA from sources other than food, including thermal paper, cosmetics and dust, can be absorbed through the skin and by inhalation.

Proposal for a regulation Recital 15 d (new)

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#### Amendment

(15d) In a scientific opinion<sup>1a</sup> published in January 2015, EFSA's expert groups indicated that exposure to Bisphenol A was likely to have adverse effects on the kidneys and liver, thanks to the availability of new data. The findings led EFSA experts to significantly reduce the safe level of BPA from 50 micrograms per kilogram of body weight per day (µg/kg bw/day) to 4 µg/kg bw/day.

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https://www.efsa.europa.eu/en/efsajournal/pub/3978

Proposal for a regulation Recital 15 e (new)

Text proposed by the Commission

#### Amendment

(15e) Considering the danger posed by the presence of Bisphenol A and the risk of migration into food, the presence of intentionally added BPA should be prohibited in packaging that comes into contact with food.

# Proposal for a regulation Recital 19

Text proposed by the Commission

(19) This Regulation should not enable the restriction of substances based on reasons of chemical safety, or for reasons related to food safety, *with the exception of* the restrictions on lead, cadmium, mercury and hexavalent

#### Amendment

(19) Without prejudice to the restriction of **PFAS and Bisphenol A, this Regulation** should not enable the restriction of substances based on reasons of chemical safety, or for reasons related to food safety, **unless there is** 

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chromium that were already established on the basis of Directive 94/62/EC and should continue to be addressed under this Regulation, given that such restrictions are addressed under other Union legislation. It should, *however* allow for the restriction, *primarily for reasons other than chemical or food safety*, of substances present in packaging and packaging components or used in their manufacturing processes, which negatively affect the sustainability of packaging, in particular as regards its circularity, especially re-use or recycling.

an unacceptable risk to human health or the environment, including but not limited to the restrictions on lead, cadmium, mercury and hexavalent chromium that were already established on the basis of Directive 94/62/EC and should continue to be addressed under this Regulation, given that such restrictions are addressed under other Union legislation. It should also allow for the restriction of substances present in packaging and packaging components or used in their manufacturing processes, which negatively affect the sustainability of packaging, in particular as regards its circularity, especially re-use or recycling processes.

#### Proposal for a regulation

#### Recital 23

# Text proposed by the Commission

(23) In order to stimulate innovation in packaging, it is appropriate to allow that packaging, which presents innovative features resulting in significant improvement in the core function of packaging and has demonstrable environmental benefits, is given limited additional time of five years to comply with the recyclability requirements. The innovative features should be explained in the technical documentation accompanying the packaging.

#### Amendment

(23) In order to stimulate innovation in packaging, it is appropriate to allow that packaging, which presents innovative features resulting in significant improvement in the core function of packaging and has demonstrable environmental benefits, is given limited additional time of five years to comply with the recyclability requirements. The innovative features should be *justified*, *especially concerning the use of new or innovative materials and* explained in the technical documentation accompanying the packaging.

Proposal for a regulation

Recital 24

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(24)In order to protect human and animal health and safety, due to the nature of the packaged products and the related requirements, it is appropriate that the recyclability requirements should not apply to immediate packaging as defined in Article 1 of Directive 2001/83/EC of the European Parliament and of the Council<sup>50</sup> and in Article 4(25) of Regulation (EU) 2019/6 of the European Parliament and of the Council<sup>51</sup>, which are in direct contact with the medicinal product, as well as contact sensitive plastic packaging of medical devices covered by Regulation (EU) 2017/745 of the European Parliament and of the Council<sup>52</sup> and of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746 of the European Parliament and of the Council<sup>53</sup>. These exemptions should apply until 1 January 2035.

#### Amendment

(24)In order to protect human and animal health and safety, due to the nature of the packaged products and the related requirements, it is appropriate that the recyclability requirements should not apply to immediate packaging as defined in Article 1 of Directive 2001/83/EC of the European Parliament and of the Council<sup>50</sup> and in Article 4(25) of Regulation (EU) 2019/6 of the European Parliament and of the Council<sup>51</sup>, which are in direct contact with the medicinal product, of contact sensitive plastic packaging of medical devices covered by Regulation (EU) 2017/745 of the European Parliament and of the Council<sup>52</sup> of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746 of the European Parliament and of the Council<sup>53</sup>, of contact sensitive plastic packaging for foods intended for infants and young children and food for special medical purposes covered by Regulation (EU) No 609/2013 as well as packaging of supplies, components, and immediate packaging components for the manufacturing of medicinal products under Directive 2001/83/EC and for veterinary medicinal products under Regulation (EU) 2019/6 where such packaging is needed to be in line with the quality standards of the medicinal *product.* These exemptions should apply until 1 January 2035.

#### Proposal for a regulation

#### Recital 25

#### Text proposed by the Commission

(25) Some Member States are taking action to encourage recyclability of packaging through modulation of extended producer responsibility fees; such initiatives taken at the national level may create regulatory uncertainty for the economic operators, in

#### Amendment

(25) Some Member States are taking action to encourage recyclability of packaging through modulation of extended producer responsibility fees; such initiatives taken at the national level may create regulatory uncertainty for the economic operators, in

particular where they supply packaging in several Member States. At the same time, modulation of extended producer responsibility fees is an effective economic instrument to incentivise more sustainable packaging design leading to better recyclable packaging while improving the functioning of the internal market. It is therefore necessary to harmonise criteria for the modulation of extended producer responsibility fees based on the recyclability performance grade obtained through recyclability assessment, while not setting the actual amounts of such fees. As the criteria should be related to the criteria on packaging recyclability, it is appropriate to empower the Commission to adopt such harmonised criteria at the same time as establishing the detailed design for recycling criteria per packaging categories.

particular where they supply packaging in several Member States. At the same time, modulation of extended producer responsibility fees is an effective economic instrument to incentivise more sustainable packaging design leading to better recyclable packaging while improving the functioning of the internal market. It is therefore necessary to harmonise criteria for the modulation of extended producer responsibility fees based on the recyclability performance grade obtained through recyclability assessment, while not setting the actual amounts of such fees and to ensure that such fees are earmarked to finance the net cost of collection, sorting and recycling of packaging. As the criteria should be related to the criteria on packaging recyclability, it is appropriate to empower the Commission to adopt such harmonised criteria at the same time as establishing the detailed design for recycling criteria per packaging categories.

#### Proposal for a regulation

#### **Recital 28**

Text proposed by the Commission

(28)In order to ensure a high level of human and animal health protection in accordance with requirements in Union legislation and to avoid any risk to the security of supply and to the safety of medicines and medical devices safety, it is appropriate to provide for the exclusion from the obligation of a minimum recycled content in plastic packaging for immediate packaging as defined in Article 1, point 23, of Directive 2001/83/EC and in Article 4, point 25, of Regulation (EU) 2019/6, as well as for contact sensitive plastic packaging of medical devices covered by Regulation (EU) 2017/745 and for contact sensitive packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746. This exclusion should also apply to outer packaging of human and veterinary medicinal products as defined in Article 1, point 24, of Directive 2001/83/EC and in

#### Amendment

(28)In order to ensure a high level of human and animal health protection in accordance with requirements in Union legislation and to avoid any risk to the security of supply and to the safety of medicines and medical devices safety, it is appropriate to provide for the exclusion from the obligation of a minimum recycled content in plastic packaging for immediate packaging as defined in Article 1, point 23, of Directive 2001/83/EC and in Article 4, point 25, of Regulation (EU) 2019/6, as well as for contact sensitive plastic packaging of medical devices covered by Regulation (EU) 2017/745, for contact sensitive packaging of in vitro diagnostics medical devices covered by Regulation (EU) 2017/746 and for contact-sensitive plastic packaging of foods intended for infants and young children and food for special medical purposes covered by Regulation (EU) No

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Article 4, point 26, of Regulation (EU) 2019/6 in cases where it has to comply with specific requirements to preserve the quality of the medicinal product.

609/2013. This exclusion should also apply to outer packaging of human and veterinary medicinal products as defined in Article 1, point 24, of Directive 2001/83/EC and in Article 4, point 26, of Regulation (EU) 2019/6 in cases where it has to comply with specific requirements to preserve the quality of the medicinal product. Finally, this exclusion should apply to inks, adhesives, paints, varnishes and lacquers used on packaging and for any plastic part representing less than 5% of the total weight of the whole packaging unit.

#### Proposal for a regulation

#### Recital 29

#### Text proposed by the Commission

(29) In order to prevent barriers to the internal market and ensure the efficient implementation of the obligations, economic operators should ensure that *the* plastic *part of each unit of* packaging contains a certain minimum percentage of recycled content recovered from post-consumer plastic waste.

#### Amendment

(29) In order to prevent barriers to the internal market and ensure the efficient implementation of the obligations, economic operators should ensure that plastic packaging, on average per format, per manufacturing plant, and per year contains a certain minimum percentage of recycled content recovered from post-consumer plastic waste.

#### Proposal for a regulation

#### Recital 31

#### Text proposed by the Commission

(31) In order to ensure uniform conditions for the implementation of the rules on calculating and verifying, per *unit of* post-consumer plastic waste in packaging, the share of recycled content recovered from post-consumer plastic waste present and establishing the format for technical documentation, the Commission should be empowered to adopt implementing provisions,

#### Amendment

(31) In order to ensure uniform conditions for the implementation of the rules on calculating and verifying, per post-consumer plastic waste in *the* packaging *format*, *per manufacturing plant*, *per year*, the share of recycled content recovered from post-consumer plastic waste present, *considering the environmental impact of the recycling process* and establishing the format for

in accordance with Article 5 of Regulation (EU) No 182/2011 of the European Parliament and of the Council<sup>55</sup>.

technical documentation, the Commission should be empowered to adopt implementing provisions, in accordance with Article 5 of Regulation (EU) No 182/2011 of the European Parliament and of the Council<sup>55</sup>.

#### Proposal for a regulation

#### Recital 33

Text proposed by the Commission

(33) In order to take into account the risks related to a possible insufficient supply of a specific plastic waste for recycling that might lead to excessive prices or adverse effects on health, safety and the environment, the power to adopt acts in accordance with Article 290 of the Treaty should be delegated to the Commission in respect of temporarily amending the targets for mandatory recycled content in plastic packaging. In evaluating the justification of such a delegated act, the Commission should assess well-reasoned requests from natural and legal persons.

Proposal for a regulation

Recital 33 a (new)

Text proposed by the Commission

#### Amendment

(33) The power to adopt acts in accordance with Article 290 of the Treaty should be delegated to the Commission in respect of amending the targets for mandatory recycled content in plastic packaging. In evaluating the justification of such a delegated act, the Commission should assess well-reasoned requests from natural and legal persons.

#### Amendment

(33a) The Union packaging recycling market should be strengthened in order to improve the recycling rate, avoid landfill and minimise the export of waste to third countries. The development of Union recycling capacities should happen in cooperation with the sector's actors and industries, and be based on a regulated value chain allowing for quality checks, quality assurance, certification, logistics and pricing.

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#### Proposal for a regulation

#### Recital 35

#### Text proposed by the Commission

The bio-waste waste stream is often contaminated with conventional plastics and the material recycling streams are often contaminated with compostable plastics. This cross-contamination leads to waste of resources, lower quality secondary raw materials and should be prevented at source. As the proper disposal route for compostable plastic packaging is becoming increasingly confusing for consumers, it is justified and necessary to lay down clear and common rules on the use of compostable plastic packaging, mandating it only when its use brings a clear benefit for the environment or for human health. This is particularly the case when the use of compostable packaging helps collect or dispose of bio-waste.

#### Amendment

(35)The bio-waste waste stream is often contaminated with conventional plastics and the material recycling streams are often contaminated with compostable plastics. This cross-contamination leads to waste of resources, lower quality secondary raw materials and should be prevented at source. As the proper disposal route for compostable plastic packaging is becoming increasingly confusing for consumers, it is justified and necessary to lay down clear and common rules on the use of compostable plastic packaging, mandating it only when its use brings a clear benefit for the environment or for human health. This is particularly the case when the use of compostable packaging helps collect or dispose of bio-waste, for example for products where the separation between the content and packaging is particularly complex, such as tea bags or coffee pods.

#### Proposal for a regulation

#### Recital 36

#### Text proposed by the Commission

(36) For limited packaging applications made of biodegradable plastic polymers, there is a demonstrable environmental benefit of using compostable packaging, which enters composting plants, including anaerobic digestion facilities under controlled conditions. Furthermore, where appropriate waste collection schemes and waste treatment infrastructures are available in a Member State, there should be a limited flexibility in deciding whether to mandate the use of compostable plastics for lightweight plastic

#### Amendment

(36) For limited packaging applications made of biodegradable plastic polymers, there is a demonstrable environmental benefit of using compostable packaging, which enters composting plants, including anaerobic digestion facilities under controlled conditions. In addition, the biodegradable waste should not lead to the presence of contaminants in the compost. To facilitate the use of compostable packaging that helps collect or dispose of bio-waste, the requirements of EN 13432 "Packaging - Requirements for

carrier bags on its territory. In order to avoid consumer confusion about the correct disposal and considering the environmental benefit of circularity of the carbon, all other plastic packaging should go into material recycling and the design of such packaging should ensure that it does not affect the recyclability of other waste streams.

packaging recoverable by composting and biodegradation - Test scheme and evaluation criteria for final acceptance of packaging" should be revised with regard to composting times, permissible levels of contamination and restrictions on the release of microplastic to allow these materials to be processed in bio-waste treatment facilities in an appropriate manner. In addition, a similar standard for home-composting should be established in the Union.

# Proposal for a regulation Recital 40

#### Text proposed by the Commission

(40)Packaging should be designed so as to minimise its volume and weight while maintaining its ability to perform the packaging functions. The manufacturer of packaging should assess the packaging against the performance criteria, as listed in Annex IV of this Regulation. In view of the objective of this Regulation to reduce packaging and packaging waste generation and to improve circularity of packaging across the internal market, it is appropriate to further specify the existing criteria and to make them more list of stringent. The the packaging performance criteria, as listed in the existing harmonised standard EN 13428:2000<sup>57</sup>, should therefore be modified. While marketing and consumer acceptance remain relevant for packaging design, they should not be part of performance criteria justifying on their own additional packaging weight and volume. However, this should not compromise product specifications for craft and industrial products and food and agricultural products that are registered and protected under the EU geographical indication protection scheme, as part of the Union's objective to protect cultural heritage and traditional know-how. On the other hand, recyclability, the use of recycled content,

#### Amendment

(40)Packaging should be designed so as to minimise its volume and weight while maintaining its ability to perform the packaging functions. The manufacturer of packaging should assess the packaging against the performance criteria, as listed in Annex IV of this Regulation. In view of the objective of this Regulation to reduce packaging and packaging waste generation and to improve circularity of packaging across the internal market, it is appropriate to further specify the existing criteria and to make them more stringent. The list of the packaging performance criteria, as listed in the existing harmonised standard EN 13428:2000<sup>57</sup>, should therefore be modified. While marketing and consumer acceptance remain relevant for packaging design, they should not be part of performance criteria justifying on their own additional packaging weight and volume. However, this should not compromise product specifications for craft and industrial products and food and agricultural products that are registered and protected under the EU geographical indication protection scheme, as part of the Union's objective to protect cultural heritage and traditional know-how, packaging design that is subject to legal

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and re-use may justify additional packaging weight or volume, and should be added to the performance criteria. Packaging with double walls, false bottoms and other characteristics only aimed to increase the perceived product volume should not be placed on the market, as it does not meet the requirement for packaging minimisation. The same rule should apply to superfluous packaging not necessary for ensuring packaging functionality.

protection under the Council Regulation (EC) No 6/2002<sup>1a</sup>. On the other hand, recyclability, the use of recycled content, and re-use may justify additional packaging weight or volume, and should be added to the performance criteria. Packaging with double walls, false bottoms and other characteristics only aimed to increase the perceived product volume should not be placed on the market, as it does not meet the requirement for packaging minimisation. The same rule should apply to superfluous packaging not necessary for ensuring packaging functionality.

<sup>1a</sup> Council Regulation (EC) No 6/2002 of 12 December 2001 on Community designs (OJ L 3, 5.1.2002, p. 1).

#### Proposal for a regulation

#### Recital 41

#### Text proposed by the Commission

(41) In order to comply with the packaging minimisation requirements, particular attention should be paid to limiting the empty space, grouped and transport packaging, including ecommerce packaging.

#### Amendment

(41) In order to comply with the packaging minimisation requirements, particular attention should be paid to limiting the empty space, grouped and transport packaging, including ecommerce packaging.

#### Proposal for a regulation

#### Recital 44

#### Text proposed by the Commission

(44) It is necessary to inform consumers and to enable them to appropriately dispose of packaging waste, *including compostable lightweight and very lightweight plastic carrier bags*. The most appropriate manner to do this is to establish a harmonised labelling

#### Amendment

(44) It is necessary to inform consumers and to enable them to appropriately dispose of *any* packaging waste. The most appropriate manner to do this is to establish a harmonised labelling system based on the material composition of packaging for sorting of waste,

system based on the material composition of packaging for sorting of waste, and to pair it with corresponding labels on waste receptacles. and to pair it with corresponding labels on waste receptacles. The need for such harmonised labelling system to be recognised by all citizens irrespective of their circumstances such as age and language knowledge, should be a guiding factor in their design. This can be achieved through the use of pictograms with minimal language used. This would also serve to minimise the costs for translation of language used, which would otherwise be required.

# Proposal for a regulation

Recital 44 a (new)

Text proposed by the Commission

#### Amendment

(44a) Sorting is an essential step to ensure greater circularity of packaging. The improvement of sorting capacities, notably through technological innovations, should be encouraged in order to allow a better quality of sorting, and thus a better quality of feedstock for recycling.

## Proposal for a regulation Recital 49

Text proposed by the Commission

(49) To support the implementation of the objectives of this Regulation, consumers should be protected from misleading and confusing information about packaging characteristics and its appropriate end-of-life treatment, for which harmonised labels have been established under this Regulation. It should be possible to identify packaging included in the extended producer responsibility scheme by means of an accreditation symbol throughout the territory of that system. That symbol should be clear and unambiguous to consumers or users as to

#### Amendment

(49) To support the implementation of the objectives of this Regulation, consumers should be protected from misleading and confusing information about packaging characteristics and its appropriate end-of-life treatment, for which harmonised labels have been established under this Regulation

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the recyclability of packaging. To this end, it could be considered that the Green Dot symbol, which is used in some Member States to signify that a producer has made a financial contribution to a national packaging recovery system, could mislead consumers to believe that packaging bearing such a symbol is always recyclable.

Proposal for a regulation

Recital 50 a (new)

Text proposed by the Commission

# Amendmen

(50a) An expert group should be set up with a balanced participation of representatives of Member States and all parties concerned with packaging. The group should be referred to as the "Packaging Forum" and should contribute in particular to preparing, developing and clarifying sustainability requirements, reviewing the effectiveness of established market surveillance mechanisms and assessing any self-regulatory measures.

# Proposal for a regulation Recital 60

Text proposed by the Commission

(60) The problem of excessive packaging waste generation cannot be fully addressed by setting obligations on packaging design. For certain packaging types, obligations to reduce the empty space should be set on economic operators in terms of reducing the empty space when using such packaging. In case of grouped, transport and e-commerce packaging used for supply of products to final distributors or end user, the empty space ration should not exceed 40 %. In line with the waste hierarchy, it should be possible for economic operators using sales packaging as e-commerce packaging to be exempted from this obligation.

#### Amendment

(60) The problem of excessive packaging waste generation cannot be fully addressed by setting obligations on packaging design. For certain packaging types, obligations to reduce the empty space should be set on economic operators in terms of reducing the empty space when using such packaging. In case of grouped, transport and e-commerce packaging used for supply of products to final distributors or end user, the empty space ration should not exceed 40 %. In line with the waste hierarchy, it should be possible for economic operators using sales packaging as e-commerce packaging to be exempted from this obligation. *This obligation shall not apply to reusable* 

#### packaging.

#### Proposal for a regulation

#### Recital 65

#### Text proposed by the Commission

(65) To incentivise waste prevention, a new concept of 'refill' should be introduced. Refill should be considered as a specific waste prevention measure that counts towards and is necessary for meeting of the re-use and refill targets. However, containers owned by the consumer, performing a packaging function in the context of refill, such as reusable cups, mugs, bottles or boxes are not packaging in the sense of this Regulation.

#### Proposal for a regulation

#### **Recital 66**

#### Text proposed by the Commission

(66) Where economic operators offer the possibility to purchase products through refill, they should ensure that their refill stations meet certain requirements in order to ensure the health and safety of consumers. In this context, where the consumers use their own containers, the economic operators should therefore inform about the conditions for safe refill and use of those containers. In order to encourage refill, economic operators should not provide packaging free of charge or not being a part of deposit and return system at the refill stations.

#### Amendment

(65) To incentivise waste prevention, a new concept of 'refill' should be introduced. Refill should be considered as a specific waste prevention measure that counts towards and is necessary for meeting *the prevention* targets *as set out in this Regulation*.

#### Amendment

(66)Where economic operators offer the possibility to purchase products through refill, they should ensure that their refill stations meet certain requirements in order to ensure the health and safety of consumers. In this context, where the consumers use their own containers, the economic operators should therefore inform about the conditions for safe refill and use of those containers. In order to encourage refill, economic operators should not provide packaging free of charge or not being a part of deposit and return system at the refill stations. Economic actors should be exempted from liability for food safety problems that could arise from the use of containers provided by consumers.

#### Proposal for a regulation

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(67)In order to reduce the increasing proportion of packaging that is single use and the growing amounts of packaging waste generated, it is necessary to establish quantitative re-use and refill targets on packaging in sectors, which have been assessed as having the greatest potential for packaging waste reduction, namely food and beverages for take-away, large-white goods and transport packaging. This was appraised based on factors such as existing systems for re-use, necessity of using packaging and the possibility of fulfilling the functional requirements in terms of containment, tidiness, health, hygiene and safety. Differences of the products and their production and distribution systems, were also taken into account. The setting of the targets is expected to support the innovation and increase the proportion of re-use and refill solutions. The use of single use packaging for food and beverages filled and consumed within the premises in the HORECA sector should not be allowed.

#### Amendment

(67)In order to reduce the increasing proportion of packaging that is single use and the growing amounts of packaging waste generated, it is necessary to establish quantitative re-use targets on packaging in sectors, which have been assessed as having the greatest potential for packaging waste reduction, namely food and beverages for takelarge-white goods and transport awav. packaging. This was appraised based on factors such as existing systems for re-use, necessity of using packaging and the possibility of fulfilling the functional requirements in terms of containment, tidiness, health, hygiene and safety. Differences of the products and their production and distribution systems were also taken into account. The setting of the targets is expected to support the innovation and increase the proportion of re-use and refill solutions. Single use packaging for food and beverages filled and consumed, within the premises in the HORECA sector should not be allowed. Consumers should always have the option to purchase food and beverages for take-away in reusable or their own containers at conditions not less favourable than food and beverages offered in single-use packaging. Economic operators selling food or beverages for takeaway shall offer to consumers the option to purchase the food or beverages in their own containers and offer consumers the option to purchase beverages in reusable packaging.

#### Proposal for a regulation

**Recital 68** 

Text proposed by the Commission

(68) To increase their effectiveness and ensure the equal treatment of economic

Amendment

(68) To increase their effectiveness and ensure the equal treatment of economic

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operators, the re-use and refill targets should be placed on the *economic operators*. *In cases* of targets for beverages, they should be additionally placed also on the manufacturers, as these actors are able to control the packaging formats used for the products they offer. The targets should be calculated as a percentage of sales in reusable packaging within a system for re-use or through refill or, in case of transport packaging, as a percentage of uses. The targets should be material neutral. In order to ensure uniform conditions for the implementation of targets for re-use and refill, the power to adopt an implementing act in accordance with Article 291 of the Treaty on the methodology for their calculation, should be delegated to the Commission.

operators, *re-use* targets should be placed on the *final distributors*. The targets should be calculated as a percentage of sales in reusable packaging within a system for re-use or, in case of transport packaging, as a percentage of uses. The targets should be material neutral. In order to ensure uniform conditions for the implementation of targets for re-use and refill, the power to adopt an implementing act in accordance with Article 291 of the Treaty on the methodology for their calculation, should be delegated to the Commission.

#### Proposal for a regulation

#### Recital 71

Text proposed by the Commission

(71) To enable the verification of compliance with the re-use *and refill* targets, it is necessary that the respective economic operators report to the competent authorities. Economic operators should report the relevant data for each calendar year, starting from 1 January 2030. Member States should make this data publicly available.

Amendment

(71) To enable the verification of compliance with the re-use targets, it is necessary that the respective economic operators report to the competent authorities. Economic operators should report the relevant data for each calendar year, starting from 1 January 2030. Member States should make this data publicly available.

Proposal for a regulation

Recital 73 a (new)

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#### Amendment

(73a) As very lightweight plastic carrier bags, below 15 microns, have a high potential to become waste and contribute to marine pollution, measures should be taken to restrict their placing on the market except for strictly necessary uses. Those plastic bags should not be placed on the market as packaging for bulk foodstuffs, except for hygienic reasons or for packaging wet bulk foodstuffs such as raw meat, fish or dairy products.

#### Proposal for a regulation

Recital 74 a (new)

Text proposed by the Commission

#### Amendment

(74a) A reduction in the use of plastic carrier bags should not lead to a substitution with paper carrier bags. The Commission should monitor the use of paper carrier bags and propose a target, and if appropriate, measures for the reduction of the consumption of paper carrier bags.

# Proposal for a regulation

Recital 91

#### Text proposed by the Commission

(91) To achieve an ambitious and sustained reduction in the overall packaging waste generation, targets should be laid down for the reduction of packaging waste per capita to be achieved by 2030. Meeting a target of 5 % reduction in 2030 compared to 2018 should entail an overall absolute reduction of approximately 19 % on average across the Union in 2030 compared to the 2030 baseline. Member States should reduce packaging waste generation by 10 %, compared to 2018, by 2035; this is estimated to reduce packaging waste by 29 % compared to the 2030 baseline. In order to ensure that the reduction efforts

#### Amendment

reduction in the overall packaging waste generation, targets should be laid down for the reduction of packaging waste per capita to be achieved by 2030. Meeting a target of 5 % reduction in 2030 compared to 2018 should entail an overall absolute reduction of approximately 19 % on average across the Union in 2030 compared to the 2030 baseline. Member States should reduce packaging waste generation by 10 %, compared to 2018, by 2035; this is estimated to reduce packaging waste by 29 % compared to the 2030 baseline. In order to ensure that the reduction efforts

continue beyond 2030, a reduction target of 10 % from 2018, which would mean a reduction of 29 % compared to baseline, should be set for 2035 and, for 2040, a reduction target of 15 % from 2018, which means a reduction of 37 % compared to baseline should be established.

continue beyond 2030, a reduction target of 10 % from 2018, which would mean a reduction of 29 % compared to baseline, should be set for 2035 and, for 2040, a reduction target of 15 % from 2018, which means a reduction of 37 % compared to baseline should be established. Member States which have established a different system for the management of household packaging waste, on one hand, and of industrial and commercial packaging waste, on the other, should have the opportunity to retain their specificity.

# Proposal for a regulation Recital 91 a (new)

Text proposed by the Commission

#### Amendment

(91a) As part of its Circular Economy Action Plan, the Commission adopted the communication of 16 January 2018 on a European Strategy for Plastics in a Circular Economy to reduce marine pollution, greenhouse gas emissions and our European dependence on fossil fuels. With plastic consumption on the rise, the strategy calls for better circularity of plastics and effective prevention measures. In line with that strategy, this Regulation should be an instrument to fight against superficial, unnecessary plastics, in order to reverse the trend of production and consumption of plastics, especially single-use plastics.

## Proposal for a regulation Recital 92

Text proposed by the Commission

(92) Member States may achieve these targets by economic instruments and other measures to provide incentives for the application of the waste hierarchy, including measures to be implemented through extended producer responsibility schemes, and by

#### Amendment

(92) Member States may achieve these targets by economic instruments and other measures to provide incentives for the application of the waste hierarchy, including measures to be implemented through extended producer responsibility schemes, and by

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promoting the setting up and effective operation of systems for re-use encouraging economic operators to offer the end users further possibilities to refill. Such measures should be adopted in parallel and in addition to other measures under this Regulation aiming at packaging and packaging waste reduction, such as requirements on packaging minimisation, re-use and refill targets, volume thresholds and measures to achieve the sustained reduction of consumption of lightweight plastic carrier bags. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum targets set out in this Regulation.

promoting the setting up and effective operation of systems for re-use encouraging economic operators to offer the end users further possibilities to refill. Such measures should be adopted in parallel and in addition to other measures under this Regulation aiming at packaging and packaging waste reduction, such as requirements on packaging minimisation, re-use targets, refill obligations, volume thresholds and measures to achieve the sustained reduction of consumption of lightweight plastic carrier bags. A Member State may, while observing the general rules laid down in the Treaty and complying with the provisions set out in this Regulation, adopt provisions which go beyond the minimum targets set out in this Regulation.

#### Proposal for a regulation

#### **Recital 96**

#### Text proposed by the Commission

In line with the polluter-pays principle expressed in Article 191(2) of the Treaty, it is essential that the producers placing on the Union market packaging and packaged products take responsibility for their management at their end-of life. It should be recalled that extended producer responsibility schemes need to be established, as provided for in Directive 94/62/EC, by 31 December of 2024, as they are the most appropriate means to achieve this and can have a positive environmental impact by reducing the generation of packaging waste and increasing its collection and recycling. There are wide disparities in the way they are set up, in their efficiency and in the scope of responsibility of producers. The rules on extended producer responsibility laid down in Directive 2008/98/EC should therefore in general apply to extended producer responsibility schemes for producers of packaging, and be complemented by further specific provisions where this is necessary and appropriate.

#### Amendment

In line with the polluter-pays principle expressed in Article 191(2) of the Treaty, it is essential that the producers, including ecommerce actors, placing on the Union market packaging and packaged products take responsibility for their management at their end-of life. It should be recalled that extended producer responsibility schemes need to be established, as provided for in Directive 94/62/EC, by 31 December of 2024, as they are the most appropriate means to achieve this and can have a positive environmental impact by reducing the generation of packaging waste and increasing its collection and recycling. There are wide disparities in the way they are set up, in their efficiency and in the scope of responsibility of producers. The rules on extended producer responsibility laid down in Directive 2008/98/EC should therefore in general apply to extended producer responsibility schemes for producers of packaging, and be complemented by further specific provisions where this is necessary and

appropriate.

### Proposal for a regulation Recital 98

Text proposed by the Commission

(98)Regulation (EU) 2022/2065 of the European Parliament and of the Council<sup>66</sup> lays down rules on the traceability of traders, which more specifically contain obligations for providers of online platforms allowing consumers to conclude distance contracts with producers offering packaging to consumers located in the Union. In order to prevent freeriding from the extended producer responsibility obligations, it should be specified how such providers of online platforms should fulfil those obligations with regard to the registers of packaging producers established pursuant to this Regulation. In that context, providers of online platforms, falling within the scope of Section 4 of Chapter 3 of Regulation (EU) 2022/2065, allowing consumers to conclude distance contracts with producers should obtain from those producers information about their compliance with the extended producer responsibility rules set out in this Regulation. The rules on traceability of traders selling packaging online are subject to the enforcement rules set out in Regulation (EU) 2022/2065.

Amendment

Regulation (EU) 2022/2065 of the (98)European Parliament and of the Council<sup>66</sup> lays down rules on the traceability of traders, which more specifically contain obligations for providers of online platforms allowing consumers to conclude distance contracts with producers offering packaging to consumers located in the Union. In order to prevent freeriding from the extended producer responsibility obligations, it should be specified how such providers of online platforms should fulfil those obligations with regard to the registers of packaging producers established pursuant to this Regulation. In that context, providers of online platforms, falling within the scope of Section 4 of Chapter 3 of Regulation (EU) 2022/2065, allowing consumers to conclude distance contracts with producers should be bound by certain obligations applicable to producers, unless they prove that the third party for which it facilitates distance selling or delivery has already fulfilled these obligations. Furthermore, they should obtain from those producers information about their compliance with the extended producer responsibility rules set out in this Regulation. The rules on traceability of traders selling packaging online are subject to the enforcement rules set out in Regulation (EU) 2022/2065.

Proposal for a regulation

Recital 101 a (new)

#### Amendment

(101a) The separate collection of packaging is a crucial step to ensure its circularity, and to ensure a strong market for secondary raw materials. The establishment of a mandatory collection rate is an incentive to develop efficient and targeted collection systems at national level, and thus increase the quantity of waste sorted and potentially recycled.

#### Recital 103 a (new)

Text proposed by the Commission

#### Amendment

(103a) This Regulation should take into account the diversity of deposit and return systems that exist in Europe, and ensure that technological developments in these systems are not hindered when they meet the conditions and criteria for increasing collection rates and ensuring better quality recycling. For example, digital deposit and return system offers consumers a QR code system, with a refund of the deposit when deposited at a separate collection point at home or on-the-go.

#### Proposal for a regulation

#### Recital 107

Text proposed by the Commission

(107) Member States which achieve 90 % collection rate of the targeted packaging types without a deposit and return system two consecutive calendar years preceding the entry into force of this obligation, may request not to establish a deposit and return system.

#### Amendment

(107) Member States which achieve *at least* 85% collection rate of the targeted packaging types without a deposit and return system two consecutive calendar years preceding the entry into force of this obligation, may request not to establish a deposit and return system.

#### Recital 108

(108) As a specific packaging waste generation prevention measure, Member States should actively encourage the re-use and refill solutions. They should support the establishment of systems for re-use and refill and monitor their functioning and compliance with the hygiene standards. Member States are encouraged to take also other measures, such as setting up deposit and return systems covering reusable packaging formats, using economic incentives or establishing requirements for final distributors to make available a certain percentage of other products than those covered by re-use and refill targets in reusable packaging or through refill provided that such requirements will not result in fragmentation of single market and creation of trade barriers.

#### Proposal for a regulation

Recital 113 a (new)

Text proposed by the Commission

#### Amendment

(108) As a specific packaging waste generation prevention measure, Member States should actively encourage the re-use and refill solutions. They should support the establishment of systems for re-use and refill and monitor their functioning and compliance with the hygiene standards. Member States are encouraged to take also other measures, such as setting up deposit and return systems covering reusable packaging formats, using economic incentives or establishing requirements for final distributors to make available a certain percentage of other products than those covered by re-use targets and refill obligations in reusable packaging or through refill provided that such requirements will not result in fragmentation of single market and creation of trade barriers.

#### Amendment

(113a) While it is important for the Commission to take into account all processing technologies when drafting the delegated acts establishing the recyclability criteria, as well as the criteria for recyclability at scale, it is essential that the Commission further assess the added value of chemical recycling for those fractions that cannot be processed by mechanical recycling technologies. In the context of the objectives that have been set by Regulation (EU) 2021/1119, the Commission should take into account the energy consumption of new technologies, water consumption, material losses and, in the context of the revision of the Union legislative framework on environmental claims, avoid misleading environmental claims, by limiting these applications to a truly circular approach,

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excluding, for example, approaches to converting materials into fuel.

## Proposal for a regulation Recital 113 b (new)

Text proposed by the Commission

#### Amendment

(113b) An economic operator may make environmental claims on packaging placed on the market only if they are substantiated in accordance with the Green Claims. As regards recyclability, the level of recycled content and reusability, they may be made only for packaging properties exceeding the applicable minimum requirements set out in this Regulation.

## Proposal for a regulation Recital 117 a (new)

Text proposed by the Commission

#### Amendment

(117a) Separate out-of-home collection is an important dimension in order to increase collection rates of packaging, and improve its circularity. Member States and economic actors should be able to take specific measures for separate out-of-home collection, adapted to the location and habits of consumers.

#### Proposal for a regulation

Recital 123

Text proposed by the Commission

(123) Effective enforcement of sustainability requirements is essential to ensure fair competition to ensure that this Regulation's expected benefits and contribution to achieving the Union's climate, energy and circularity objectives are achieved. Therefore, Regulation (EU) 2019/1020 of the European Parliament

#### Amendment

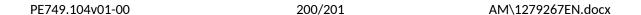
(123) Effective enforcement of sustainability requirements is essential to ensure fair competition to ensure that this Regulation's expected benefits and contribution to achieving the Union's climate, energy and circularity objectives are achieved. Therefore, *a minimum number of checks of economic* 

and of the Council<sup>73</sup>setting out a horizontal framework for market surveillance and control of products entering the Union market should apply to packaging for which sustainability requirements are set pursuant to this Regulation.

operators placing packaging on the Union market should be established and Regulation (EU) 2019/1020 of the European Parliament and of the Council<sup>73</sup>setting out a horizontal framework for market surveillance and control of products entering the Union market should apply to packaging for which sustainability requirements are set pursuant to this Regulation.

Proposal for a regulation

Recital 131



(131) When it comes to packaging entering the Union market, priority should be given to cooperation in the market between market surveillance authorities and economic operators. Therefore, whereas they may concern any packaging entering the Union market, interventions by authorities designated pursuant to Article 25(1) of Regulation (EU) 2019/1020 should focus primarily on packaging subject to prohibition measures taken by market surveillance authorities. In case they take such prohibition measures, and they are not restricted to the national territory, market surveillance authorities should communicate to authorities designated for the controls on packaging entering the Union market the details necessary for the identification of such non-compliant packaging at the borders, including information on the packaged products and the economic operators to enable a risk-based approach for products entering the Union market. In such cases, customs will aim at identifying and stopping this packaging at the borders.

(131) In order to safeguard the functioning of the internal market, and create a level playing field, it is necessary to ensure that packaging from third countries entering the Union market complies with this Regulation, whether imported as self-standing packaging or in a packaged product. In particular, it is necessary to ensure that appropriate conformity assessment procedures have been carried out by manufacturers with regard to that packaging. Priority should be given to cooperation in the market between market surveillance authorities and economic operators. Therefore, whereas they may concern any packaging entering the Union market, interventions by authorities designated pursuant to Article 25(1) of Regulation (EU) 2019/1020 should focus primarily on packaging subject to prohibition measures taken by market surveillance authorities. In case they take such prohibition measures, and they are not restricted to the national territory, market surveillance authorities should communicate to authorities designated for the controls on packaging entering the Union market the details necessary for the identification of such non-compliant packaging at the borders, including information on the packaged products and the economic operators to enable a risk-based approach for products entering the Union market. In such cases, customs will aim at identifying and stopping this packaging at the borders.